A Quorum of the Common Council, Board of Public Works, Personnel Committee, Plan Commission, Redevelopment Authority, and other City bodies may attend this meeting, though no official action of these bodies will be taken.

Menasha

ADMINISTRATION COMMITTEE MEETING AGENDA

Monday, July 20, 2026 at 6:30 PM

First Floor Conference Rooms
100 Main Street, Menasha, WI

or immediately following the Common Council meeting

A. Call to Order

B. Roll Call

C. Minutes to Approve

1. Administration Committee, 7/6/26

D. Discussion / Action Items

1. Review & Accept the 2025 City of Menasha Financial Audit (CliftonLarsonAllen LLP)

E. Adjournment

"Menasha is committed to its diverse population. Our Non-English speaking population and those with disabilities are invited to contact the Menasha City Clerk at 967-3603 24-hours in advance of the meeting for the City to arrange special accommodations."

Menasha

ADMINISTRATION COMMITTEE MINUTES

Monday, July 6, 2026 at 6:30 PM

First Floor Conference Rooms
100 Main Street, Menasha, WI

A. CALL TO ORDER
Meeting called to order by Chairperson Hale at 7:34pm.

B. ROLL CALL
Present: Alds. Rand, Eisenach, Hale, Perkins, Lewis, Marshall, Grade
Absent: Ald. School
Also Present: FD Sassman, DPW Merten, CDD Dane, DC Hanchek, CA Struve, Mayor Hammond, Clerk Snyder

C. MINUTES TO APPROVE

1. Administration Committee, 6/1/26
Motion by District 2 Alderperson Eisenach seconded by District 7 Alderperson Grade to approve as amended. Motion carried on voice vote.

District 3 Alderperson Hale offered a friendly amendment to the June 1, 2026 Administration Committee minutes. Specifically, the chairperson is listed inaccurately.

D. DISCUSSION / ACTION ITEMS

1. Update to Strong Neighborhoods Program - Proposed
Motion by District 2 Alderperson Eisenach, seconded by District 6 Alderperson Marshall to approve.

Motion carried 7-0 on roll call.

Staff advised on specifics around the property acquisition provisions of the Strong Neighborhoods program. These changes reflect recent updates to related manuals, as approved by the Common Council. Changes additionally incentivize housing development.

E. ADJOURNMENT
Motion by District 2 Alderperson Eisenach seconded by District 6 Alderperson Marshall to adjourn the Administration Committee meeting at 7:39pm. Motion carried on voice vote.

Minutes submitted by City Clerk Kaija Snyder.

CITY OF MENASHA, WISCONSIN

EXECUTIVE AUDIT SUMMARY AND COMMUNICATIONS

YEAR ENDED DECEMBER 31, 2025

CPAs | CONSULTANTS | WEALTH ADVISORS

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CITY OF MENASHA, WISCONSIN
TABLE OF CONTENTS
YEAR ENDED DECEMBER 31, 2025

Executive Summary

We prepared this Executive Audit Summary in conjunction with our audit of City of Menasha's (the City) financial statements for the year ended December 31, 2025.

Audit Opinions over Financial Statements

Based on the audit procedures performed, we've concluded that your financial statements are fairly stated. We issued what is known as a "clean" audit report.

Summary of Auditors' Results

Internal Controls over Financial Reporting

An audit finding is a comment on either the design and/or the effectiveness of the system of internal control. An audit finding may involve financial reporting, compliance, and/or the design or effectiveness of internal controls. Our report on internal control included the following deficiency in internal controls over financial reporting:

Significant Deficiency:

- Finding 2025-001 Preparation of Annual Financial Report

This finding is recurring from prior year and management has responded with sufficient corrective action. Management believes the cost for additional staff time and training to prepare year-end reports outweigh the benefits to be received. They will continue to review and approve the financial reports prior to issuance.

Noncompliance material to the financial statements:

None reported

FORMAL REQUIRED COMMUNICATIONS

Honorable Mayor and Common Council Members
City of Menasha, Wisconsin

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Menasha, Wisconsin as of and for the year ended December 31, 2025, and have issued our report thereon dated June 24, 2026. We have previously communicated to you information about our responsibilities under auditing standards generally accepted in the United States of America, *Government Auditing Standards*, and *the Department of Health Services Audit Guide*, as well as certain information related to the planned scope and timing of our audit in our engagement letter dated January 8, 2026. Professional standards also require that we communicate to you the following information related to our audit.

Significant audit findings or issues

Qualitative aspects of accounting practices

Accounting policies

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by City of Menasha, Wisconsin are described in Note 1 to the financial statements.

No new accounting policies were adopted and the application of existing policies was not changed during 2025.

We noted no transactions entered into by the entity during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the financial statements was:

- Management's estimate of the single employer other post-employment benefit (OPEB) Liability and related deferred inflows and outflows is based on an actuarial report. We evaluated the methods, assumptions, and data used to develop the single employer OPEB liability and related disclosures in determining that it is reasonable in relation to the financial statements taken as a whole.

Financial statement disclosures

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There were no particularly sensitive financial statement disclosures.

The financial statement disclosures are neutral, consistent, and clear.

Significant unusual transactions

We identified no significant unusual transactions.

Difficulties encountered in performing the audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Uncorrected misstatements

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has determined that the effects of uncorrected misstatements are immaterial, both individually and in the aggregate, to the financial statements taken as a whole. The following summarizes the uncorrected misstatement of the financial statements:

- During the closure audit of Tax Incremental District #4, it was found that an escrow account in the amount of $53,668 was not recorded as a cash asset in the fund. As a result, an entry to record the asset was recorded and this overstates 2025 revenues.

Uncorrected misstatements or the matters underlying uncorrected misstatements could potentially cause future-period financial statements to be materially misstated, even if management has concluded that the uncorrected misstatements are immaterial to the financial statements under audit.

Corrected misstatements

None of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Disagreements with management

For purposes of this letter, a disagreement with management is a disagreement on a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. No such disagreements arose during our audit.

Management representations

We have requested certain representations from management that are included in the attached management representation letter dated June 24, 2026.

Management consultations with other independent accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the entity's financial statements or a determination of the type of auditors' opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Significant issues discussed with management prior to engagement

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to engagement as the entity's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our engagement.

Required supplementary information

With respect to the required supplementary information (RSI) accompanying the financial statements, we made certain inquiries of management about the methods of preparing the RSI, including whether the RSI has been measured and presented in accordance with prescribed guidelines, whether the methods of measurement and preparation have been changed from the prior period and the reasons for any such changes, and whether there were any significant assumptions or interpretations underlying the measurement or presentation of the RSI. We compared the RSI for consistency with management's responses to the foregoing inquiries, the basic financial statements, and other knowledge obtained during the audit of the basic financial statements. Because these limited procedures do not provide sufficient evidence, we did not express an opinion or provide any assurance on the RSI.

Supplementary information in relation to the financial statements as a whole

With respect to the schedule of expenditures of federal awards (SEFA) and the schedule of expenditures of state awards (SESA) accompanying the financial statements, on which we were engaged to report in relation to the financial statements as a whole, we made certain inquiries of management and evaluated the form, content, and methods of preparing the SEFA and SESA to determine that the SEFA and SESA comply with the requirements of the *Department of Health Services Audit Guide*, the method of preparing them has not changed from the prior period or the reasons for such changes, and the SEFA and SESA are appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the SEFA and SESA and to the underlying accounting records used to prepare the financial statements or to the financial statements themselves. We have issued our report thereon dated June 24, 2026.

With respect to the individual and combining fund statements and schedules, and the Schedule of Settlement of DHS Cost Reimbursement Award – Public Health Department as required by the *Department of Health Services Audit Guide,* (collectively, the supplementary information) accompanying the financial statements, on which we were engaged to report in relation to the financial statements as a whole, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period or the reasons for such changes, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves. We have issued our report thereon dated June 24, 2026.

Honorable Mayor and Common Council Members
City of Menasha, Wisconsin

* * *

This communication is intended solely for the information and use of the City Common Council and management of City of Menasha, Wisconsin and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Green Bay, Wisconsin
June 24, 2026

APPENDIX A

FINANCIAL TRENDS

CITY GOVERNMENTAL FUND BALANCES

Presented below is a summary of the City's governmental fund balances on December 31, 2025 and 2024. This information is provided for assessing financial results for 2025 and for indicating financial resources available at the start of the 2025 budget year.

	12/31/25	12/31/24	Change from Prior Year
General Fund:			
Nonspendable for:			
Inventories and Prepaid Items	$ 194,449	$ 170,798	$ 23,651
Long-Term Advance	405,869	949,842	(543,973)
Assigned	11,868	99,465	(87,597)
Unassigned	3,081,563	2,790,647	290,916
Total General Fund Balance	3,693,749	4,010,752	(317,003)
Debt Service Fund:			
Restricted	164,104	-	164,104
Unassigned	-	(195,701)	195,701
Total Debt Service Fund	164,104	(195,701)	246,121
Special Revenue Funds:			
Restricted for:			
Housing Rehabilitation Revolving Loans	13,341	22,121	(8,780)
Community Development Block Grant	611,832	558,839	52,993
Strong Neighborhoods Program	602,737	631,453	(28,716)
Park Development	218,456	193,817	24,639
Library Endowment	525,468	477,023	48,445
Hattie Miner Scholarship	13,815	14,232	(417)
Public Safety Donations	46,116	36,797	9,319
Park and Recreation Donations	83,413	79,735	3,678
Menasha 2000	5,079	5,079	-
Senior Center Fundraising	17,684	9,221	8,463
Committed:			
Recycling	39,734	73,553	(33,819)
Assigned:			
Local Fiscal Recovery Fund	-	166,344	(166,344)
Unassigned:			
Marina Operations	(111,180)	(98,784)	(12,396)
EPA Brownfield	-	(745)	745
Total Special Revenue Funds	2,066,495	2,168,685	(102,190)
Capital Projects Funds:			
Restricted:			
Tax Incremental District No. 8	81,766	64,501	17,265
Tax Incremental District No. 10	79,648	25,909	53,739
Unassigned:			
Capital Improvements	(310,992)	(654,688)	343,696
Tax Incremental District No. 4	2	(55,260)	55,262
Tax Incremental District No. 7	(442,618)	(481,344)	38,726
Tax Incremental District No. 11	(581,312)	(722,032)	140,720
Tax Incremental District No. 12	(1,044,691)	(2,002,314)	957,623
Tax Incremental District No. 13	(1,716,397)	(1,612,194)	(104,203)
Total Capital Projects Funds	(3,934,594)	(5,437,422)	1,502,828
Total Governmental Fund Balances	$ 1,989,754	$ 546,314	$ 1,329,756

APPENDIX A (CONTINUED)

FINANCIAL TRENDS

General Fund – Fund Balance

The general fund balance decreased $317,003 during 2025, compared to an adopted budget decrease of $215,004.

The unassigned portion of the general fund totaled $3,081,563 or 14% of the 2025 general fund expenditures. The remaining fund balance is reported as 1) nonspendable of $600,318 for amounts that cannot be spent because of being in nonspendable form or legally required to remain in intact and 2) assigned of $11,868 for subsequent year expenditures based on Council resolution to carryforward unspent appropriations.

General Fund – Budget

The City budgeted a deficit of $215,004 that was to be covered with available fund balance. The actual year end resulted in a deficit of $317,003 that was also covered with sufficient available fund balance. Detailed budget versus actual statements are presented with the basic financial statements and supplementary information within the audited financial statements.

APPENDIX A (CONTINUED)

FINANCIAL TRENDS

DEBT POSITION

At December 31, 2025, the City has outstanding general obligation debt totaling $38,472,052. Annual principal and interest maturities of the outstanding general obligation debt on December 31, 2025, are allocated as follows:

Year Ended	General City		Menasha Utilities		Total G.O. Debt	
December 31	Principal	Interest	Principal	Interest	Principal	Interest
2025	$ 2,916,614	$ 1,145,606	$ 170,000	$ 21,738	$ 3,086,614	$ 1,167,344
2026	2,637,374	1,051,571	175,000	18,200	2,812,374	1,069,771
2027	2,683,941	963,442	180,000	14,427	2,863,941	977,869
2028	2,704,189	871,454	180,000	10,513	2,884,189	881,967
2029	2,646,473	778,898	185,000	6,451	2,831,473	785,349
2030-2034	11,608,461	2,687,439	190,000	2,185	11,798,461	2,689,624
2035-2039	9,835,000	1,182,579	-	-	9,835,000	1,182,579
2040-2044	2,360,000	194,108	-	-	2,360,000	194,108
Totals	$ 37,392,052	$ 8,875,097	$ 1,080,000	$ 73,514	$ 38,472,052	$ 8,948,611

The City's general obligation debt increased by $762,289 in 2025 as a result of the net effect of new issued debt of $3,630,000 and principal payments of $2,867,712.

The City's tax incremental financing districts are responsible for outstanding debt of $856,554 and these debt payments will be recovered from future tax increments generated.

Legal Margin for New Debt

The City's legal margin for creation of additional general obligation debt on December 31, 2025, was $61,947,153 as follows:

Equalized Valuation of the City	$ 2,008,384,100
Statutory Limitation Percentage	(x) 5%
General Obligation Debt Limitation, per Section 67.03 of the Wisconsin Statutes	100,419,205
Total Outstanding General Obligation Debt Applicable to Debt Limitation	38,472,052
Legal Margin for New Debt	$ 61,947,153

The City is currently utilizing 38.3% of its legal margin for new debt as opposed to 41.3% in prior year. General obligation debt includes $1,080,000 of Menasha Utilities debt that is included in the calculation of legal margin for new debt.

FINANCIAL TRENDS

TAX INCREMENTAL DISTRICTS

The City has created and recorded financial activity in eight tax incremental districts as of December 31, 2025. As noted, TID No. 14 was closed and unrecoverable costs will be funded by excess resources of other funds. TID eligible financial transactions of the districts are recorded in capital project funds. A summary of the net unreimbursed project costs and outstanding long-term debt as of December 31, 2025, is presented below:

	Net Unreimbursed Project Costs	Outstanding Long-term Debt	Outstanding Long-term Debt
Tax Incremental District No. 4	$ (4,619)	$ -	$ -
Tax Incremental District No. 7	540,700	98,081	98,081
Tax Incremental District No. 8	(22,217)	59,549	59,549
Tax Incremental District No. 10	(79,646)	-	-
Tax Incremental District No. 11	982,961	401,647	401,647
Tax Incremental District No. 12	1,317,186	255,000	255,000
Tax Incremental District No. 13	1,756,790	42,277	42,277
Totals	$ 4,491,155	$ 856,554	$ 856,554

A summary of the base value, equalized value, create date and statuary termination date for each district as of December 31, 2025, is presented below:

	Base Value	Current Value	TID Only (Increment) Value	Creation Date	Statutory Termination Date
Tax Incremental District No. 4	$ 4,196,000	$ 9,493,600	$ 5,297,600	5/19/1997	5/19/2024
Tax Incremental District No. 7	687,300	7,841,000	7,153,700	7/4/2003	7/4/2030
Tax Incremental District No. 8	484,500	4,706,900	4,222,400	11/15/2004	11/15/2031
Tax Incremental District No. 10	9,701,900	14,637,100	4,935,200	6/5/2006	6/5/2033
Tax Incremental District No. 11	284,900	10,621,000	10,336,100	7/16/2007	7/16/2034
Tax Incremental District No. 12	21,715,600	127,117,800	105,402,200	5/16/2011	5/16/2031
Tax Incremental District No. 13	10,082,700	51,386,600	41,303,900	7/6/2015	7/6/2042

APPENDIX B

MANAGEMENT REPRESENTATION LETTER

June 24, 2026

CliftonLarsonAllen LLP
1175 Lombardi Avenue, Suite 200
Green Bay, WI 54304

This representation letter is provided in connection with your audit of the financial statements of City of Menasha, Wisconsin, which comprise the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information as of December 31, 2025, and the respective changes in financial position and, where applicable, cash flows for the year then ended, and the related notes to the financial statements, for the purpose of expressing opinions on whether the financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP).

Certain representations in this letter are described as being limited to misstatements that are material. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

We confirm, to the best of our knowledge and belief, as of June 24, 2026, the following representations made to you during your audit of the financial statements as of and for the year ended December 31, 2025.

Financial Statements

1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement agreement dated January 8, 2026, for the preparation and fair presentation of the financial statements in accordance with U.S. GAAP. The financial statements include all properly classified funds and other financial information of the primary government and all component units required by generally accepted accounting principles to be included in the financial reporting entity.

2. We acknowledge and have fulfilled our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

3. We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.

4. Methods, data, and significant assumptions used by us in making accounting estimates and their related disclosures, including those measured at fair value, are appropriate to achieve recognition, measurement, or disclosure that is reasonable in accordance with U.S. GAAP.

5. Significant estimates have been appropriately accounted for and disclosed in accordance with the requirements of U.S. GAAP. Significant estimates are estimates at the financial statement date that could change materially within the next year.

6. Related party relationships and transactions, including, but not limited to, revenues, expenditures/expenses, loans, transfers, leasing arrangements, and guarantees, and amounts receivable from or payable to related parties have been appropriately accounted for and disclosed in accordance with the requirements of U.S. GAAP.

7. No events, including instances of noncompliance, have occurred subsequent to the financial statement date and through the date of this letter that would require adjustment to, or disclosure in, the financial statements or in the schedule of findings and questioned costs.

8. The effects of uncorrected misstatements are immaterial, both individually and in the aggregate, to the financial statements for each opinion unit. The following summarizes the uncorrected misstatement of the financial statements:

    - During the closure audit of Tax Incremental District #4, it was found that an escrow account in the amount of $53,668 was not recorded as a cash asset in the fund. As a result, an entry to record the asset was recorded and this overstates 2025 revenues.

    In addition, you have proposed adjusting journal entries that have been posted to the entity's accounts. We have reviewed and approved those adjusting journal entries and understand the nature of the changes and their impact on the financial statements. We are in agreement with those adjustments and accept responsibility for them.

9. The effects of all known actual or possible litigation, claims, and assessments have been accounted for and disclosed in accordance with U.S. GAAP.

10. Guarantees, whether written or oral, under which the entity is contingently liable, if any, have been properly recorded or disclosed in accordance with U.S. GAAP.

11. The fact that the amount of "uncollateralized" deposits or "uninsured, unregistered securities held by the counterparty, or by its trust department or agent but not in the entity's name" during the period significantly exceeded the amounts in those categories as of the financial statement date was properly disclosed in the financial statements.

12. Receivables recorded in the financial statements represent valid claims against debtors for transactions arising on or before the financial statement date, and the carrying amounts of those receivables and related allowances are determined in accordance with U.S. GAAP.

13. The methods and significant assumptions used to determine fair values of financial instruments are as follows: Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. The methods and significant assumptions used result in a measure of fair value appropriate for financial statement measurement and disclosure purposes.

14. We have appropriately identified, recorded, and disclosed all leases, including any material embedded leases contained within other contracts, in accordance with GASB Statement No. 87, *Leases*.

15. We have appropriately identified, recorded, and disclosed all subscription-based information technology arrangements in accordance with GASB Statement No. 96, *Subscription-Based Information Technology Arrangements.*

16. We have no plans or intentions that may materially affect the carrying value or classification of assets, liabilities, or equity.

17. Participation in a public entity risk pool has been properly reported and disclosed in the financial statements.

18. We believe that the actuarial assumptions and methods used to measure pension and other postemployment benefits (OPEB) liabilities and costs for financial accounting purposes are appropriate in the circumstances.

19. We do not plan to make frequent amendments to our pension or other postretirement benefit plans.

20. Accounting changes and error corrections are appropriately presented and disclosed in the financial statements.

21. We have properly identified the various types of leave and have recorded a liability for compensated absences in accordance with the requirements of GASB Statement No. 101, *Compensated Absences.*

22. We are not aware of any concentrations or constraints that would require disclosure in accordance with GASB Statement No. 102, *Certain Risk Disclosures*.

Information Provided

1. We have provided you with:

    a. Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements such as records (including information obtained from within and outside of the general and subsidiary ledgers), documentation, and other matters.

    b. Additional information that you have requested from us for the purpose of the audit.

    c. Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.

    d. Complete minutes of the meetings of the governing board and related committees, or summaries of actions of recent meetings for which minutes have not yet been prepared.

2. All material transactions have been recorded in the accounting records and are reflected in the financial statements and the schedule of expenditures of federal awards.

3. We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.

4. We have no knowledge of any fraud or suspected fraud that affects the entity and involves:

    a. Management;

    b. Employees who have significant roles in internal control; or

    c. Others when the fraud could have a material effect on the financial statements.

5. We have no knowledge of any allegations of fraud, or suspected fraud, affecting the entity's financial statements communicated by employees, former employees, grantors, regulators, or others.

6. We have no knowledge of any instances of noncompliance or suspected noncompliance with provisions of laws, regulations, contracts, and grant agreements, or waste or abuse whose effects should be considered when preparing financial statements.

7. The effects of all known actual or possible litigation, claims, and assessments have been accounted for and disclosed in accordance with U.S. GAAP.

8. There are no other material liabilities or gain or loss contingencies that are required to be accrued or disclosed in accordance with U.S. GAAP.

9. We have disclosed to you the identity of all the entity's related parties and all the related party relationships and transactions of which we are aware, including any side agreements.

10. The entity has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets, nor has any asset been pledged as collateral, except as made known to you and disclosed in the financial statements.

11. We have a process to track the status of audit findings and recommendations.

12. We have identified to you any previous audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented.

13. We have provided our views on reported findings, conclusions, and recommendations, as well as our planned corrective actions, for the report.

14. We are responsible for compliance with the laws, regulations, and provisions of contracts and grant agreements applicable to City of Menasha, Wisconsin, including tax or debt limits and debt contracts; and we have identified and disclosed to you all laws, regulations, and provisions of contracts and grant agreements that we believe have a direct and material effect on the determination of financial statement amounts or other financial data significant to the audit objectives, including legal and contractual provisions for reporting specific activities in separate funds.

15. There are no violations or possible violations of budget ordinances, laws and regulations (including those pertaining to adopting, approving, and amending budgets), provisions of contracts and grant agreements, tax or debt limits, and any related debt covenants whose effects should be considered for disclosure in the financial statements, or as a basis for recording a loss contingency, or for reporting on noncompliance.

16. The entity has complied with all aspects of contractual or grant agreements that would have a material effect on the financial statements in the event of noncompliance.

17. We have complied with all restrictions on resources (including donor restrictions) and all aspects of contractual and grant agreements that would have a material effect on the financial statements in the event of noncompliance. This includes complying with donor requirements to maintain a specific asset composition necessary to satisfy their restrictions.

18. We are responsible for determining whether we have received, expended, or otherwise been the beneficiary of any federal awards during the period of this audit. No federal award, received directly from federal agencies or indirectly as a subrecipient, was expended in an amount that cumulatively totals from all sources $1,000,000 or more. For this representation, "award" means financial assistance and federal cost-reimbursement contracts that non-federal entities receive directly from federal awarding agencies or indirectly from pass-through entities. It does not include procurement contracts, user grants, or contracts used to buy goods or services from vendors.

19. We have followed all applicable laws and regulations in adopting, approving, and amending budgets.

20. The financial statements include all component units as well as joint ventures with an equity interest, and properly disclose all other joint ventures, jointly governed organizations, and other related organizations.

21. The financial statements properly classify all funds and activities.

22. All funds that meet the quantitative criteria in GASB Statement Nos. 34 and 37 for presentation as major are identified and presented as such and all other funds that are presented as major are particularly important to financial statement users.

23. Components of net position (net investment in capital assets; restricted; and unrestricted) and equity amounts are properly classified and, if applicable, approved.

24. Investments, derivative instruments, and land and other real estate held by endowments are properly valued.

25. Provisions for uncollectible receivables have been properly identified and recorded.

26. Expenses have been appropriately classified in or allocated to functions and programs in the statement of activities, and allocations have been made on a reasonable basis.

27. Revenues are appropriately classified in the statement of activities within program revenues and general revenues.

28. Interfund, internal, and intra-entity activity and balances have been appropriately classified and reported.

29. Deposits and investment securities and derivative instruments are properly classified as to risk and are properly valued and disclosed.

30. Capital assets, including infrastructure and intangible assets, are properly capitalized, reported, and, if applicable, depreciated.

31. We have appropriately disclosed the entity's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available and have determined that net position is properly recognized under the policy.

32. We have appropriately disclosed the entity's use of unrestricted fund balance amounts, and we reduce committed amounts first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance categories could be used.

33. Tax abatement agreements have been properly disclosed in the notes to the financial statements.

34. We acknowledge our responsibility for the required supplementary information (RSI). The RSI is measured and presented within prescribed guidelines and the methods of measurement and presentation have not changed from those used in the prior period. We have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the RSI.

35. We acknowledge our responsibility for presenting the supplementary information in accordance with U.S. GAAP, and we believe the supplementary information, including its form and content, is fairly presented in accordance with U.S. GAAP. The methods of measurement and presentation of the supplementary information have not changed from those used in the prior period, and we have disclosed to you any significant assumptions or interpretations underlying the measurement and presentation of the supplementary information. If the supplementary information is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the supplementary information no later than the date we issue the supplementary information and the auditors' report thereon.

36. In regards to the preparation of the financial statements, and adjusting journal entries services performed by you, we have:

    a. Made all management judgments and decisions and assumed all management responsibilities.

    b. Designated an individual who possesses suitable skill, knowledge, and/or experience to understand and oversee the services.

c. Evaluated the adequacy and results of the services performed.

d. Accepted responsibility for the results of the services.

e. Ensured that the entity's data and records are complete and received sufficient information to oversee the services.

37. With respect to the audit requirements of the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services:

a. We are responsible for understanding and complying with, and have complied with the requirements of the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services including requirements relating to preparation of the schedule of expenditures of federal and state awards.

b. We acknowledge our responsibility for presenting the schedule of expenditures of federal and state awards (SEFA & SESA) and related notes in accordance with the requirements of the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services, and we believe the SEFA and SESA, including its form and content, is fairly presented in accordance with the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services. The methods of measurement and presentation of the SEFA & SESA have not changed from those used in the prior period, and we have disclosed to you any significant assumptions and interpretations underlying the measurement and presentation of the SEFA & SESA.

c. If the SEFA & SESA is not presented with the audited financial statements, we will make the audited financial statements readily available to the intended users of the SEFA & SESA no later than the date we issued the SEFA & SESA and the auditors' report thereon.

d. We have identified and disclosed to you all of our government programs and related activities subject to the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services compliance audit, and included in the SEFA & SESA expenditures made during the audit period for all awards provided by federal and state agencies in the form of federal and state awards, federal and state cost-reimbursement contracts, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other direct assistance.

e. Expenditures of federal awards were below the $1,000,000 threshold and we were not required to have an audit in accordance with the Uniform Guidance for the year ending December 31, 2025.

f. We are responsible for understanding and complying with, and have complied with, the requirements of federal and state statutes, regulations, and the terms and conditions of federal and state awards related to each of our federal and state programs and have identified and disclosed to you the requirements of federal and state statutes, regulations, and the terms and conditions of federal and state awards that are considered to have a direct and material effect on each major program.

g. We are responsible for establishing and maintaining, and have established and maintained, effective internal control over compliance for federal and state programs that provides reasonable assurance that we are managing our federal and state awards in compliance with federal and state statutes, regulations, and the terms and conditions of federal and state awards that could have a material effect on our federal and state programs. We believe the internal control system is adequate and is functioning as intended.

h. We have made available to you all federal and state awards (including amendments, if any) and any other correspondence with federal and state agencies or pass-through entities relevant to federal and state programs and related activities.

i. Other than the requirement with the Wisconsin Department of Health Services, we have received no requests from a federal or state agency to audit one or more specific programs as a major program.

j. We have complied with the direct and material compliance requirements, including when applicable, those set forth in the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services, relating to federal and state awards and confirm that there were no amounts questioned and no known noncompliance with the direct and material compliance requirements of federal and state awards.

k. We have disclosed to you any communications from federal and state awarding agencies and pass-through entities concerning possible noncompliance with the direct and material compliance requirements, including communications received from the end of the period covered by the compliance audit to the date of the auditors' report.

l. We have disclosed to you the findings received and related corrective actions taken for previous audits, attestation engagements, and internal or external monitoring that directly relate to the objectives of the compliance audit, including findings received and corrective actions taken from the end of the period covered by the compliance audit to the date of the auditors' report.

m. Amounts claimed or used for matching were determined in accordance with relevant guidelines in the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services.

n. We have disclosed to you our interpretation of compliance requirements that may have varying interpretations.

o. We have made available to you all documentation related to compliance with the direct and material compliance requirements, including information related to federal and state program financial reports and claims for advances and reimbursements.

p. We have disclosed to you the nature of any subsequent events that provide additional evidence about conditions that existed at the end of the reporting period affecting noncompliance during the reporting period.

q. There are no known instances of noncompliance with direct and material compliance requirements that occurred subsequent to the period covered by the auditors' report.

r. We have disclosed to you whether any changes in internal control over compliance or other factors that might significantly affect internal control, including any corrective action we have taken regarding significant deficiencies and/or material weaknesses in internal control over compliance, have occurred subsequent to the period covered by the auditors' report.

s. Federal and state program financial reports and claims for advances and reimbursements are supported by the books and records from which the basic financial statements have been prepared.

t. The copies of federal and state program financial reports provided to you are true copies of the reports submitted, or electronically transmitted, to the respective federal or state agency or pass-through entity, as applicable.

u. We have charged costs to federal and state awards in accordance with applicable cost principles.

v. We are responsible for and have accurately prepared the summary schedule of prior audit findings to include all findings required to be included by the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services, and we have provided you with all information on the status of the follow-up on prior audit findings by federal and state awarding agencies and pass-through entities, including all management decisions.

w. We are responsible for and have ensured the reporting package does not contain protected personally identifiable information.

x. We are responsible for taking corrective action on each audit finding of the compliance audit and have developed a corrective action plan that meets the requirements of the *Department of Health Services Audit Guide* issued by the Wisconsin Department of Health Services.

Signature: Austin R. Hammond Title: Mayor

Austin R. Hammond

Signature: Jennifer Sassman Title: Finance Director

Jennifer Sassman

CITY OF MENASHA, WISCONSIN

ANNUAL FINANCIAL REPORT

YEAR ENDED DECEMBER 31, 2025

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SUPPLEMENTARY INFORMATION

CliftonLarsonAllen LLP
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INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Common Council Members
City of Menasha, Wisconsin

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Menasha, Wisconsin (the City) as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2025, the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary statement for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedules relating to pensions and other postemployment benefits as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit for the year ended December 31, 2025 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The individual and combining fund statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of Settlement of DHS Cost Reimbursement and schedule of expenditures of federal and state awards, as required by the *Wisconsin Department of Health Services Audit Guide*, for the year ended December 31, 2025 are also presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended December 31, 2025 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended December 31, 2025.

We also previously audited, in accordance with GAAS, the basic financial statements of the City as of and for the year ended December 31, 2024, (not presented herein), and have issued our report thereon dated June 19, 2025 which contained unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information. The individual and combining fund statements and schedules for the year ended December 31, 2024 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2024 basic financial statements. The information was subjected to the audit procedures applied in the audit of the 2024 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, individual and combining fund statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended December 31, 2024.

Report on Summarized Comparative Information

We have previously audited the City's 2024 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information in our report dated June 19, 2025. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2024, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 24, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Green Bay, Wisconsin
June 24, 2026

BASIC FINANCIAL STATEMENTS

CITY OF MENASHA, WISCONSIN
STATEMENT OF NET POSITION
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Governmental Activities	Business-Type Activities	Totals 2025	Totals 2024	Component Unit Redevelopment Authority
ASSETS					
Cash and Investments	$ 11,815,132	$ 8,226,105	$ 20,041,237	$ 16,606,287	$ 2,466,514
Receivables:					
Taxes and Special Charges	7,970,321	-	7,970,321	8,190,976	-
Delinquent Taxes	34,439	-	34,439	38,137	-
Accounts	304,089	4,168,891	4,472,980	4,201,543	-
Special Assessments	3,360,653	167,059	3,527,712	3,997,250	-
Loans	2,944,955	-	2,944,955	3,236,279	-
Other	-	79,213	79,213	73,332	-
Internal Balances	(2,000,466)	2,000,466	-	-	-
Due From Other Governments	829,241	3,088,536	3,917,777	4,410,194	-
Prepaid Items and Supplies	207,181	1,594,930	1,802,111	1,778,390	-
Assets Held for Resale	-	-	-	-	476,499
Restricted Assets:					
Cash and Investments	898,822	6,736,536	7,635,358	7,512,139	-
Leases Receivable	456,125	790,748	1,246,873	1,319,360	-
Capital Assets, Nondepreciable	10,857,715	4,055,300	14,913,015	20,187,702	-
Capital Assets, Depreciable and Amortizable	55,202,973	59,628,906	114,831,879	105,304,536	-
Total Assets	92,881,180	90,536,690	183,417,870	176,856,125	2,943,013
DEFERRED OUTFLOWS OF RESOURCES					
Pension Related Amounts	8,333,669	1,903,841	10,237,510	14,285,111	-
Other Postemployment Related Amounts	291,331	127,606	418,937	507,640	-
Total Deferred Outflows of Resources	8,625,000	2,031,447	10,656,447	14,792,751	-
LIABILITIES					
Accounts Payable	1,607,686	3,799,764	5,407,450	4,608,181	5,577
Accrued and Other Current Liabilities	852,467	2,114,533	2,967,000	2,606,626	-
Due to Other Governments	217	-	217	312	1,940,963
Accrued Interest Payable	490,897	32,104	523,001	506,841	-
Special Deposits	8,960	144,909	153,869	145,159	-
Unearned Revenues	-	338	338	201,231	-
Long-Term Obligations:					
Due Within One Year	3,025,925	2,059,466	5,085,391	5,590,297	-
Due in More Than One Year	37,814,168	9,994,830	47,808,998	48,718,939	-
Net Pension Liability	1,427,414	324,760	1,752,174	1,599,115	-
Other Postemployment Benefits	1,371,870	326,108	1,697,978	1,730,117	-
Total Liabilities	46,599,604	18,796,812	65,396,416	65,706,818	1,946,540
DEFERRED INFLOWS OF RESOURCES					
Property Taxes Levied for Subsequent Year	15,597,860	-	15,597,860	15,275,588	-
Lease Related Amounts	456,125	790,748	1,246,873	1,319,360	-
Pension Related Amounts	4,180,378	948,292	5,128,670	8,559,925	-
Other Postemployment Related Amounts	918,114	217,245	1,135,359	1,152,110	-
Total Deferred Inflows of Resources	21,152,477	1,956,285	23,108,762	26,306,983	-
NET POSITION					
Net Investment in Capital Assets	26,551,733	51,018,761	77,570,494	72,162,870	-
Restricted:					
Revolving Loans	1,629,165	-	1,629,165	1,609,180	-
Strong Neighborhoods Program	602,737	-	602,737	631,453	-
Special Projects	1,071,445	-	1,071,445	1,229,974	-
Equipment and Plant Replacement	-	4,874,385	4,874,385	3,806,438	-
Debt Service	-	248,714	248,714	263,954	-
Capital Projects	-	287,486	287,486	393,805	-
Unrestricted	3,899,019	15,385,694	19,284,713	19,537,401	996,473
Total Net Position	$ 33,754,099	$ 71,815,040	$ 105,569,139	$ 99,635,075	$ 996,473

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

Functions/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions
GOVERNMENTAL ACTIVITIES				
General Government	$ 2,043,835	$ 432,090	$ 37,627	$ -
Public Safety	11,360,250	551,080	98,644	-
Public Works	7,555,513	614,439	1,139,892	21,064
Health and Human Services	1,376,341	551,302	226,098	-
Culture and Recreation	2,364,422	1,066,001	28,230	-
Conservation and Development	1,613,769	17,667	138,483	-
Interest and Fiscal Charges	782,383	-	-	-
Total Governmental Activities	27,096,513	3,232,579	1,668,974	21,064
BUSINESS-TYPE ACTIVITIES				
Electric Utility	37,779,644	39,174,752	-	277,877
Water Utility	4,376,884	6,736,700	-	52,869
Telecommunication Utility	55,740	114,048	-	20,836
Sewerage System	2,068,371	2,788,151	-	33,177
Stormwater Utility	1,233,191	2,018,589	-	-
Total Business-Type Activities	45,513,830	50,832,240	-	384,759
Total Primary Government	$ 72,610,343	$ 54,064,819	$ 1,668,974	$ 405,823
COMPONENT UNIT				
Redevelopment Authority	$ 182,871	$ 577,052	$ -	$ -

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF ACTIVITIES (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Net (Expense) Revenue and Changes in Net Position				Component Unit
			Totals		
Functions/Programs	Governmental Activities	Business-Type Activities	2025	2024	Redevelopment Authority
GOVERNMENTAL ACTIVITIES					
General Government	$ (1,574,118)	$ -	$ (1,574,118)	$ (1,350,071)	$ -
Public Safety	(10,710,526)	-	(10,710,526)	(9,802,827)	-
Public Works	(5,780,118)	-	(5,780,118)	665,830	-
Health and Human Services	(598,941)	-	(598,941)	(719,246)	-
Culture and Recreation	(1,270,191)	-	(1,270,191)	(3,555,650)	-
Conservation and Development	(1,457,619)	-	(1,457,619)	(950,053)	-
Interest and Fiscal Charges	(782,383)	-	(782,383)	(631,384)	-
Total Governmental Activities	(22,173,896)	-	(22,173,896)	(16,343,401)	-
BUSINESS-TYPE ACTIVITIES					
Electric Utility	-	1,672,985	1,672,985	944,190	-
Water Utility	-	2,412,685	2,412,685	2,275,284	-
Telecommunication Utility	-	79,144	79,144	39,281	-
Sewerage System	-	752,957	752,957	596,083	-
Stormwater Utility	-	785,398	785,398	1,042,450	-
Total Business-Type Activities	-	5,703,169	5,703,169	4,897,288	-
Total Primary Government	(22,173,896)	5,703,169	(16,470,727)	(11,446,113)	-
COMPONENT UNIT					
Redevelopment Authority	-	-	-	-	394,181
GENERAL REVENUES AND TRANSFERS					
Taxes:					
Property Taxes	11,785,242	-	11,785,242	11,559,002	-
Tax Increments	2,134,930	-	2,134,930	2,207,676	-
Other Taxes	169,387	-	169,387	173,328	-
Federal and State Grants and Other Contributions not Restricted to Specific Functions	5,614,192	-	5,614,192	5,292,007	-
Interest and Investment Earnings	495,154	735,911	1,231,065	1,372,285	-
Miscellaneous	1,451,914	18,061	1,469,975	1,090,845	-
Transfers	1,151,567	(1,151,567)	-	-	-
Total General Revenues and Transfers	22,802,386	(397,595)	22,404,791	21,695,143	-
CHANGE IN NET POSITION	628,490	5,305,574	5,934,064	10,249,030	394,181
Net Position - Beginning of Year	33,125,609	66,509,466	99,635,075	89,386,045	602,292
NET POSITION - END OF YEAR	$ 33,754,099	$ 71,815,040	$ 105,569,139	$ 99,635,075	$ 996,473

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	General	Debt Service	Tax Incremental District No. 12	Capital Improvements	Nonmajor Governmental Funds	Totals 2025	Totals 2024
ASSETS							
Cash and Investments	$ 8,475,978	$ 895,798	$ -	$ 574,994	$ 1,373,362	$ 11,320,132	$ 9,712,656
Restricted Cash and Investments	-	-	-	-	898,822	898,822	821,959
Receivables:							
Taxes and Special Charges	5,201,387	893,306	-	-	1,875,628	7,970,321	8,190,976
Delinquent Taxes	34,439	-	-	-	-	34,439	38,137
Accounts	190,137	-	-	92,780	3,481	286,398	111,279
Special Assessments	840	3,303,850	-	-	55,963	3,360,653	3,881,059
Loans	-	1,940,963	-	-	1,003,992	2,944,955	3,236,279
Due From Other Funds	21,773	-	-	-	-	21,773	-
Advance to Other Funds	405,869	-	-	-	500,000	905,869	1,774,842
Due From Other Governments	794,310	-	-	(7,887)	12,818	799,241	1,030,332
Inventories and Prepaid Items	194,449	-	-	-	-	194,449	170,798
Leases Receivable	456,125	-	-	-	-	456,125	501,657
Total Assets	$ 15,775,307	$ 7,033,917	$ -	$ 659,887	$ 5,724,066	$ 29,193,177	$ 29,469,974
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
LIABILITIES							
Accounts Payable	$ 390,426	$ -	$ -	$ 970,879	$ 149,506	$ 1,510,811	$ 783,234
Accrued and Other Current Liabilities	811,172	-	-	-	7,641	818,813	547,229
Advances from Other Funds	-	-	-	-	2,505,869	2,505,869	3,909,533
Due to Other Governments	217	-	-	-	-	217	312
Special Deposits	8,960	-	-	-	-	8,960	7,023
Unearned Revenues	-	-	-	-	-	-	200,869
Total Liabilities	1,210,775	-	-	970,879	2,663,016	4,844,670	5,448,200
DEFERRED INFLOWS OF RESOURCES							
Property Taxes Levied for Subsequent Year	10,414,658	1,625,000	-	-	3,558,202	15,597,860	15,275,588
Unavailable Grant Revenues	-	-	-	-	-	-	580,877
Unavailable Revenue-Loans Receivable	-	1,940,963	-	-	1,003,992	2,944,955	3,236,279
Unavailable Revenue-Lease Receivable	456,125	-	-	-	-	456,125	501,657
Unavailable Revenue-Special Assessments	-	3,303,850	-	-	55,963	3,359,813	3,881,059
Total Deferred Inflows of Resources	10,870,783	6,869,813	-	-	4,618,157	22,358,753	23,475,460
FUND BALANCES							
Nonspendable	600,318	-	-	-	-	600,318	1,120,640
Restricted	-	164,104	-	-	2,299,355	2,463,459	2,118,727
Committed	-	-	-	-	39,734	39,734	73,553
Assigned	11,868	-	-	-	-	11,868	265,809
Unassigned	3,081,563	-	-	(310,992)	(3,896,196)	(1,125,625)	(3,032,415)
Total Fund Balances	3,693,749	164,104	-	(310,992)	(1,557,107)	1,989,754	546,314
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 15,775,307	$ 7,033,917	$ -	$ 659,887	$ 5,724,066	$ 29,193,177	$ 29,469,974

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	2025	2024
RECONCILIATION TO THE STATEMENT OF NET POSITION		
Total Fund Balances as Shown on Previous Page	$ 1,989,754	$ 546,314
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	61,382,582	59,316,826
Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the funds.		
Special Assessments	3,359,813	3,881,059
Grant Receivable	30,000	580,877
Loans Receivable	1,003,992	1,028,220
Land Contract Receivable	1,940,963	2,208,059
Net position of the internal service fund is reported in the Statement of Net Position as governmental activities	4,577,523	4,415,798
Deferred outflows and inflows of resources represents a consumption or acquisition of net position that applies to a future period and, therefore, are not reported in the funds.		
Deferred Outflows Related to Pensions	8,333,669	11,607,338
Deferred Inflows Related to Pensions	(4,180,378)	(6,962,349)
Deferred Outflows Related to Other Postemployment Benefits	291,331	356,679
Deferred Inflows Related to Other Postemployment Benefits	(918,114)	(950,464)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Bonds and Notes Payable	(37,512,035)	(36,570,505)
Lease Liability	(1,072,344)	(1,121,920)
Premium on Debt	(461,884)	(388,035)
Compensated Absences	(1,720,592)	(1,686,772)
Net Pension Liability	(1,427,414)	(1,300,157)
Other Postemployment Benefit	(1,371,870)	(1,367,928)
Accrued Interest on Long-Term Obligations	(490,897)	(467,431)
Net Position of Governmental Activities as Reported on the Statement of Net Position	$ 33,754,099	$ 33,125,609

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	General	Debt Service	Tax Incremental District No. 12	Capital Improvements	Nonmajor Governmental Funds	Totals 2025	Totals 2024
REVENUES							
Taxes	$ 10,110,002	$ 1,500,000	$ -	$ -	$ 2,477,117	$ 14,087,119	$ 13,937,705
Special Assessments	-	220,613	-	-	27,026	247,639	356,738
Intergovernmental	6,776,910	225,000	-	580,828	526,874	8,109,612	10,788,862
Licenses and Permits	459,540	-	-	-	15,950	475,490	450,011
Fines and Forfeits	109,251	-	-	-	-	109,251	128,271
Public Charges for Services	614,593	-	-	-	164,521	779,114	800,649
Intergovernmental Charges for Services	1,834,547	-	-	-	96	1,834,643	1,303,680
Miscellaneous	545,909	1,270,232	-	305,677	278,951	2,400,769	2,528,355
Total Revenues	20,450,752	3,215,845	-	886,505	3,490,535	28,043,637	30,294,271
EXPENDITURES							
Current:							
General Government	1,827,708	-	-	48,061	170,214	2,045,983	1,798,697
Public Safety	10,340,224	-	-	437,771	6,209	10,784,204	10,079,857
Public Works	3,336,478	-	-	129,974	483,001	3,949,453	3,605,533
Health and Human Services	1,336,169	-	-	-	751	1,336,920	1,356,426
Culture and Recreation	4,259,464	-	-	1,516,593	215,843	5,991,900	7,799,072
Conservation and Development	449,643	-	-	-	841,374	1,291,017	1,507,644
Debt Service:							
Principal	-	2,720,770	-	-	-	2,720,770	2,696,934
Interest and Fiscal Charges	-	1,203,351	-	-	-	1,203,351	1,044,652
Capital Outlay	-	-	-	1,959,116	249,612	2,208,728	6,628,862
Total Expenditures	21,549,686	3,924,121	-	4,091,515	1,967,004	31,532,326	36,517,677
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,098,934)	(708,276)	-	(3,205,010)	1,523,531	(3,488,689)	(6,223,406)
OTHER FINANCING SOURCES (USES)							
Long-Term Debt Issued	-	-	-	3,664,000	-	3,664,000	5,121,081
Premium on Debt Issued	-	128,043	-	-	-	128,043	173,239
Proceeds From Sale of Capital Assets	24,855	-	-	-	-	24,855	16,396
Transfers In	760,076	985,038	-	-	3,000	1,748,114	1,726,472
Transfers Out	(3,000)	(45,000)	-	(115,294)	(469,589)	(632,883)	(688,124)
Total Other Financing Sources (Uses)	781,931	1,068,081	-	3,548,706	(466,589)	4,932,129	6,349,064
NET CHANGE IN FUND BALANCES	(317,003)	359,805	-	343,696	1,056,942	1,443,440	125,658
Fund Balances - Beginning of Year, as Originally Reported	4,010,752	(195,701)	(2,002,314)	(654,688)	(611,735)	546,314	420,656
Change Within Financial Reporting Entity Major to Nonmajor Fund	-	-	2,002,314	-	(2,002,314)	-	-
Fund Balances - Beginning of Year, as Adjusted	4,010,752	(195,701)	-	(654,688)	(2,614,049)	546,314	420,656
FUND BALANCES - END OF YEAR	$ 3,693,749	$ 164,104	$ -	$ (310,992)	$ (1,557,107)	$ 1,989,754	$ 546,314

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	2025	2024
RECONCILIATION TO THE STATEMENT OF ACTIVITIES		
Net Change in Fund Balances as Shown on Previous Page	$ 1,443,440	$ 125,658
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital Assets Reported as Expenditures in Governmental Fund Statements	5,287,104	11,888,720
Depreciation and Amortization Expense Reported in the Statement of Activities	(3,101,043)	(2,794,219)
Net Book Value of Disposals	113,327	48,901
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.	(1,363,447)	(340,310)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		
Lease Principal Repaid	49,576	35,922
Long-Term Debt Issued	(3,630,000)	(5,121,081)
Lease Principal Issued	-	(72,138)
Premium on Debt Issued	(128,043)	(173,239)
Principal Repaid	2,720,771	2,696,934
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:		
Accrued Interest on Long-Term Debt	(23,466)	(13,896)
Amortization of Premium	54,194	38,624
Compensated Absences	(33,820)	(570,020)
Net Pension Liability	(127,257)	3,348,680
Deferred Outflows of Resources Related to Pensions	(3,273,669)	(6,164,656)
Deferred Inflows of Resources Related to Pensions	2,781,971	2,792,350
Other Postemployment Benefits	(3,942)	6,778
Deferred Outflows of Resources Related to Other Postemployment Benefits	(65,348)	746
Deferred Inflows of Resources Related to Other Postemployment Benefits	32,350	(70,428)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.	(71,907)	(105,508)
Change in Net Position of Governmental Activities as Reported in the Statement of Activities	$ 660,791	$ 5,557,818

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 10,111,408	$ 10,111,408	$ 10,110,002	$ (1,406)	$ 10,078,571
Intergovernmental	6,726,198	6,726,198	6,776,910	50,712	6,545,460
Licenses and Permits	446,570	446,570	459,540	12,970	442,311
Fines and Forfeits	129,000	129,000	109,251	(19,749)	128,271
Public Charges for Services	602,300	602,300	614,593	12,293	609,981
Intergovernmental Charges for Services	1,856,341	1,856,341	1,834,547	(21,794)	1,303,660
Miscellaneous	384,921	384,921	545,909	160,988	576,383
Total Revenues	20,256,738	20,256,738	20,450,752	194,014	19,684,637
EXPENDITURES					
Current:					
General Government	1,833,749	1,833,563	1,827,708	5,855	1,796,824
Public Safety	10,254,650	10,254,650	10,340,224	(85,574)	9,932,467
Public Works	3,270,222	3,270,222	3,336,478	(66,256)	3,064,233
Health and Human Services	1,266,301	1,266,301	1,336,169	(69,868)	1,355,366
Culture and Recreation	4,227,823	4,227,823	4,259,464	(31,641)	4,205,332
Conservation and Development	470,903	470,903	449,643	21,260	378,050
Total Expenditures	21,323,648	21,323,462	21,549,686	(226,224)	20,732,272
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,066,910)	(1,066,724)	(1,098,934)	(32,210)	(1,047,635)
OTHER FINANCING SOURCES (USES)					
Proceeds From Sale of Capital Assets	11,050	11,050	24,855	13,805	16,396
Transfers In	840,670	840,670	760,076	(80,594)	772,044
Transfers Out	-	-	(3,000)	(3,000)	(3,000)
Total Other Financing Sources (Uses)	851,720	851,720	781,931	(69,789)	785,440
NET CHANGE IN FUND BALANCE	(215,190)	(215,004)	(317,003)	(101,999)	(262,195)
Fund Balance - Beginning of Year	4,010,752	4,010,752	4,010,752	-	4,272,947
FUND BALANCE - END OF YEAR	$ 3,795,562	$ 3,795,748	$ 3,693,749	$ (101,999)	$ 4,010,752

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Enterprise Funds		
	Menasha Utilities	Sewage Treatment	Stormwater Utility
ASSETS			
Current Assets:			
Cash and Investments	$ 6,411,215	$ 955,678	$ 859,212
Receivables:			
Customer Accounts	3,700,014	303,577	165,300
Special Assessments	-	87,750	79,309
Other	79,213	-	-
Advances To Other Funds	-	800,000	800,000
Due From Other Governments	415,038	2,673,498	-
Prepaid Items and Supplies	1,594,930	-	-
Total Current Assets	12,200,410	4,820,503	1,903,821
Noncurrent Assets:			
Restricted Assets:			
Cash and Investments	6,564,838	171,698	-
Other Assets:			
Lease Receivable	790,748	-	-
Capital Assets:			
Nondepreciable	2,070,067	67,450	1,917,783
Depreciable	38,975,613	7,348,085	13,305,208
Total Capital Assets	41,045,680	7,415,535	15,222,991
Total Assets	60,601,676	12,407,736	17,126,812
DEFERRED OUTFLOWS OF RESOURCES			
Pension Related Amounts	1,645,865	87,169	170,807
Other Postemployment Related Amounts	113,549	4,721	9,336
Total Deferred Outflows of Resources	1,759,414	91,890	180,143

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF NET POSITION
PROPRIETARY FUNDS (CONTINUED)
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Totals		Governmental Activities - Internal Service Funds	
	2025	2024	2025	2024
ASSETS				
Current Assets:				
Cash and Investments	$ 8,226,105	$ 6,624,846	$ 495,000	$ 268,785
Receivables:				
Customer Accounts	4,168,891	4,072,277	17,691	17,987
Special Assessments	167,059	116,191	-	-
Other	79,213	73,332	-	-
Due From Other Funds	1,600,000	2,200,000	-	-
Due From Other Governments	3,088,536	3,379,862	30,000	-
Prepaid Items and Supplies	1,594,930	1,580,082	12,732	27,510
Total Current Assets	18,924,734	18,046,590	555,423	314,282
Noncurrent Assets:				
Restricted Assets:				
Cash and Investments	6,736,536	6,690,180	-	-
Other Assets:				
Lease Receivable	790,748	817,703	-	-
Capital Assets:				
Nondepreciable	4,055,300	3,887,861	259,483	44,216
Depreciable	59,628,906	57,616,421	4,418,623	4,626,914
Total Capital Assets	63,684,206	61,504,282	4,678,106	4,671,130
Total Assets	90,136,224	87,058,755	5,233,529	4,985,412
DEFERRED OUTFLOWS OF RESOURCES				
Pension Related Amounts	1,903,841	2,677,773	-	-
Other Postemployment Related Amounts	127,606	150,961	-	-
Total Deferred Outflows of Resources	2,031,447	2,828,734	-	-

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF NET POSITION
PROPRIETARY FUNDS (CONTINUED)
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Enterprise Funds		
	Menasha Utilities	Sewage Treatment	Stormwater Utility
LIABILITIES			
Current Liabilities:			
Accounts Payable	$ 3,160,178	$ 57,099	$ 582,487
Accrued and Other Current Liabilities	2,095,460	6,522	12,551
Insurance Claims Payable	-	-	-
Due to Other Funds	-	-	-
Accrued Interest Payable	32,104	-	-
Special Deposits	33,167	-	111,742
Unearned Revenues	338	-	-
Current Portion of Long-Term Debt	1,442,790	616,676	-
Total Current Liabilities	6,764,037	680,297	706,780
Long-Term Obligations, Less Current Portion:			
General Obligation Debt	910,000	-	-
Revenue Bonds	6,032,045	2,851,433	-
Due to Village of Fox Crossing	-	-	162,853
Subscription Payable	-	-	-
Compensated Absences	-	12,348	26,151
Net Pension Liability	280,950	14,796	29,014
Other Postemployment Benefits	252,658	24,646	48,804
Total Long-Term Obligations	7,475,653	2,903,223	266,822
Total Liabilities	14,239,690	3,583,520	973,602
DEFERRED INFLOWS OF RESOURCES			
Special Charges on Subsequent Year Tax Roll	-	-	-
Pension Related Amounts	819,990	43,332	84,970
Other Postemployment Related Amounts	169,790	15,929	31,526
Lease Related Amounts	790,748	-	-
Total Deferred Inflows of Resources	1,780,528	59,261	116,496
NET POSITION			
Net Investment in Capital Assets	32,525,895	3,936,176	14,556,690
Restricted:			
Debt Service	248,714	-	-
Depreciation	4,694,385	-	-
Equipment Replacement	-	180,000	-
Capital Projects	87,486	-	200,000
Information Technology Equipment	-	-	-
Unrestricted	8,784,392	4,740,669	1,460,167
Total Net Position	$ 46,340,872	$ 8,856,845	$ 16,216,857

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF NET POSITION
PROPRIETARY FUNDS (CONTINUED)
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Totals		Governmental Activities - Internal Service Funds	
	2025	2024	2025	2024
LIABILITIES				
Current Liabilities:				
Accounts Payable	$ 3,799,764	$ 3,726,481	$ 96,875	$ 98,466
Accrued and Other Current Liabilities	2,114,533	2,029,444	-	-
Insurance Claims Payable	-	-	33,654	29,953
Due to Other Funds	-	-	21,773	65,309
Accrued Interest Payable	32,104	39,410	-	-
Special Deposits	144,909	138,136	-	-
Unearned Revenues	338	362	-	-
Current Portion of Long-Term Debt	2,059,466	2,819,951	-	-
Total Current Liabilities	8,151,114	8,753,784	152,302	193,728
Long-Term Obligations, Less Current Portion:				
General Obligation Debt	910,000	1,080,000	-	-
Revenue Bonds	8,883,478	10,402,254	-	-
Due to Village of Fox Crossing	162,853	200,503	-	-
Subscription Payable	-	-	73,238	-
Compensated Absences	38,499	39,296	-	-
Net Pension Liability	324,760	298,958	-	-
Net Other Postemployment Benefits	326,108	362,189	-	-
Total Long-Term Obligations	10,645,698	12,383,200	73,238	-
Total Liabilities	18,796,812	21,136,984	225,540	193,728
DEFERRED INFLOWS OF RESOURCES				
Special Charges on Subsequent Year Tax Roll	-	-	30,000	-
Pension Related Amounts	948,292	1,597,576	-	-
Other Postemployment Related Amounts	217,245	201,646	-	-
Lease Related Amounts	790,748	817,703	-	-
Total Deferred Inflows of Resources	1,956,285	2,616,925	30,000	-
NET POSITION				
Net Investment in Capital Assets	51,018,761	46,579,034	4,604,868	4,671,130
Restricted:				
Debt Service	248,714	263,954	-	-
Depreciation	4,694,385	3,626,438	-	-
Equipment Replacement	180,000	180,000	-	-
Capital Projects	287,486	393,805	-	-
Information Technology Equipment	-	-	-	42,000
Unrestricted	14,985,228	15,090,349	373,121	78,554
Total Net Position	71,414,574	66,133,580	$ 4,977,989	$ 4,791,684
Adjustment to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds	400,466	375,886		
Net Position of Business-Type Activities as Reported on the Statement of Net Position	$ 71,815,040	$ 66,509,466		

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Enterprise Funds		
	Menasha Utilities	Sewage Treatment	Stormwater Utility
OPERATING REVENUES			
Charges for Services	$ 45,713,321	$ 2,788,151	$ 1,948,220
Other	312,179	-	70,369
Total Operating Revenues	46,025,500	2,788,151	2,018,589
OPERATING EXPENSES			
Operation and Maintenance	39,239,973	1,887,061	1,064,861
Insurance Payments and Claims	-	-	-
Depreciation	2,550,076	164,951	180,579
Taxes	262,204	-	-
Total Operating Expenses	42,052,253	2,052,012	1,245,440
OPERATING INCOME (LOSS)	3,973,247	736,139	773,149
NONOPERATING REVENUES (EXPENSES)			
Interest Income	600,512	59,169	76,230
Other Income Deductions	(167)	-	-
Merchandising and Jobbing	17,520	-	-
Nonoperating grants	-	-	-
Gain on Disposal of Capital Assets	-	-	-
Interest and Fiscal Charges	(148,347)	(22,962)	(5,728)
Other Nonoperating Revenues (Expenses)	(11,501)	-	541
Total Nonoperating Revenues (Expenses)	458,017	36,207	71,043
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	4,431,264	772,346	844,192
Capital Contributions	351,582	33,177	-
Transfers In	-	112,450	11,508
Transfers Out	(1,275,525)	-	-
CHANGE IN NET POSITION	3,507,321	917,973	855,700
Net Position - Beginning of Year	42,833,551	7,938,872	15,361,157
NET POSITION - END OF YEAR	$ 46,340,872	$ 8,856,845	$ 16,216,857

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Totals		Governmental Activities - Internal Service Funds	
	2025	2024	2025	2024
OPERATING REVENUES				
Charges for Services	$ 50,449,692	$ 49,493,819	$ 2,808,448	$ 2,724,650
Other	382,548	290,002	82,775	344,419
Total Operating Revenues	50,832,240	49,783,821	2,891,223	3,069,069
OPERATING EXPENSES				
Operation and Maintenance	42,191,895	41,450,921	1,883,103	1,826,451
Insurance Payments and Claims	-	-	338,593	284,975
Depreciation	2,895,606	2,844,158	495,989	458,761
Taxes	262,204	266,867	-	-
Total Operating Expenses	45,349,705	44,561,946	2,717,685	2,570,187
OPERATING INCOME (LOSS)	5,482,535	5,221,875	173,538	498,882
NONOPERATING REVENUES (EXPENSES)				
Interest Income	735,911	822,770	1,851	2,153
Other Income Deductions	(167)	(158)	-	-
Merchandising and Jobbing	17,520	9,502	-	-
Nonoperating grants	-	76,734	-	-
Gain on Disposal of Capital Assets	-	-	(25,420)	50,771
Interest and Fiscal Charges	(177,037)	(226,371)	-	-
Other Nonoperating Revenues (Expenses)	(10,960)	(511,855)	-	-
Total Nonoperating Revenues (Expenses)	565,267	170,622	(23,569)	52,924
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	6,047,802	5,392,497	149,969	551,806
Capital Contributions	384,759	202,976	-	-
Transfers In	123,958	251,400	36,336	-
Transfers Out	(1,275,525)	(1,289,748)	-	-
CHANGE IN NET POSITION	5,280,994	4,557,125	186,305	551,806
Net Position - Beginning of Year	66,133,580	61,576,455	4,791,684	4,239,878
NET POSITION - END OF YEAR	$ 71,414,574	$ 66,133,580	$ 4,977,989	$ 4,791,684
RECONCILIATION TO THE STATEMENT OF ACTIVITIES				
Net Change in Net Position	$ 5,280,994	$ 4,557,125		
Adjustment to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds	24,580	134,087		
Net Change in Net Position per Statement of Activities	$ 5,305,574	$ 4,691,212		

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Enterprise Funds		
	Menasha Utilities	Sewage Treatment	Stormwater Utility
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash Received From Customers	$ 45,856,595	$ 2,811,410	$ 2,016,793
Cash Received from City	-	-	-
Cash Paid for Employee Wages and Benefits	(3,569,163)	(288,244)	(637,331)
Cash Paid to Suppliers	(36,188,405)	(1,624,896)	169,317
Net Cash Provided by Operating Activities	6,099,027	898,270	1,548,779
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Intergovernmental revenues	-	-	541
Due To/From Other Funds	-	-	600,000
Transfer In	-	112,450	11,508
Transfer out	(1,275,525)	-	-
Net Cash Provided (Used) by Noncapital Financing Activities	(1,275,525)	112,450	612,049
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition of Capital Assets	(3,115,306)	(165,722)	(1,385,054)
Sale of Capital Assets	-	-	-
Subscription Issuances	-	-	-
Specials Collected	-	19,501	(70,369)
Asset Disposal Costs and Salvage	(17,051)	-	-
Proceeds of Long-Term Debt	347,123	-	-
Principal Paid on Long-Term Debt	(2,232,903)	(241,572)	(37,650)
Interest Paid on Long-Term Debt	(154,123)	(22,962)	(5,728)
Net Cash Used by Capital and Related Financing Activities	(5,172,260)	(410,755)	(1,498,801)
CASH FLOWS FROM INVESTING ACTIVITIES			
Purchase of Investments	(1,719,777)	-	-
Sale of Investments	2,031,000	-	-
Interest Received	436,277	59,169	76,230
Net Cash Provided (Used) by Investing Activities	747,500	59,169	76,230
CHANGE IN CASH AND CASH EQUIVALENTS	398,742	659,134	738,257
Cash and Cash Equivalents - Beginning of Year	10,436,181	468,242	120,955
CASH AND CASH EQUIVALENTS - END OF YEAR	$ 10,834,923	$ 1,127,376	$ 859,212

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Totals		Governmental Activities - Internal Service Funds	
	2025	2024	2025	2024
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received From Customers	$ 50,684,798	$ 49,823,500	$ 459,126	$ 933,333
Cash Received from City	-	-	2,419,936	2,105,724
Cash Paid for Employee Wages and Benefits	(4,494,738)	(4,198,324)	(871,854)	(822,273)
Cash Paid to Suppliers	(37,643,984)	(38,551,915)	(1,332,954)	(1,274,073)
Net Cash Provided by Operating Activities	8,546,076	7,073,261	674,254	942,711
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Intergovernmental revenues	541	226,733	-	-
Due To/From Other Funds	600,000	6,400	(31,079)	(62,478)
Transfer In	123,958	45,000	36,336	-
Transfer Out	(1,275,525)	(1,289,748)	-	-
Net Cash Provided (Used) by Noncapital Financing Activities	(551,026)	(1,011,615)	5,257	(62,478)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition of Capital Assets	(4,666,082)	(4,113,975)	(502,965)	(884,186)
Sale of Capital Assets	-	-	(25,420)	50,771
Subscription Issuances	-	-	109,683	-
Specials Collected	(50,868)	6,904	-	-
Asset Disposal Costs and Salvage	(17,051)	(94,563)	-	-
Proceeds of Long-Term Debt	347,123	538,982	-	-
Principal Paid on Long-Term Debt	(2,512,125)	(2,493,317)	(36,445)	-
Interest Paid on Long-Term Debt	(182,813)	(229,735)	-	-
Net Cash Used by Capital and Related Financing Activities	(7,081,816)	(6,385,704)	(455,147)	(833,415)
CASH FLOWS FROM INVESTING ACTIVITIES				
Purchase of Investments	(1,719,777)	(518,000)	-	-
Sale of Investments	2,031,000	1,225,000	-	-
Interest Received	571,676	1,005,550	1,851	2,153
Net Cash Provided (Used) by Investing Activities	882,899	1,712,550	1,851	2,153
CHANGE IN CASH AND CASH EQUIVALENTS	1,796,133	1,388,492	226,215	48,971
Cash and Cash Equivalents - Beginning of Year	11,025,378	9,636,886	268,785	219,814
CASH AND CASH EQUIVALENTS - END OF YEAR	$ 12,821,511	$ 11,025,378	$ 495,000	$ 268,785

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Enterprise Funds		
	Menasha Utilities	Sewage Treatment	Stormwater Utility
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES			
Operating Income (Loss)	$ 3,973,247	$ 736,139	$ 773,149
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:			
Depreciation and Amortization	2,550,076	164,951	180,579
Depreciation Charged to Clearing Accounts	127,312	-	-
Merchandising and Jobbing	17,353	-	-
Miscellaneous	(11,501)	-	-
Change in Liability (Asset) and Deferred Outflows and Inflows of Resources:			
Pension	127,303	7,787	15,360
Tower Painting	1,147	-	-
Other Postemployment Benefits	18,696	(4,383)	(11,440)
Change in Operating Assets and Liabilities:			
Accounts Receivables	(129,443)	34,625	(1,796)
Lease Receivables	26,955	-	-
Other Receivable	(5,881)	-	-
Due From Other Governments	(19,217)	(11,366)	-
Prepaid Items and Supplies	(15,995)	-	-
Accounts Payable	(550,997)	(28,032)	517,362
Insurance Claims Payable	-	-	-
Accrued and Other Current Liabilities	89,028	(495)	(3,444)
Due to Other Funds	(72,077)	-	-
Deferred Inflows - Leases	(26,955)	-	-
Special Deposits	-	-	78,850
Unearned Revenues	(24)	-	-
Compensated Absences	-	(956)	159
Net Cash Provided by Operating Activities	$ 6,099,027	$ 898,270	$ 1,548,779
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION			
Cash and Investments in Current Assets	$ 6,411,215	$ 955,678	$ 859,212
Cash and Investments in Restricted Assets	6,564,838	171,698	-
Less: Long-Term Cash Equivalents	(2,141,130)	-	-
Total Cash and Cash Equivalents	$ 10,834,923	$ 1,127,376	$ 859,212
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES			
Capital Contributions	$ 351,582	$ 33,177	$ -
Capital Assets Included in Accounts Payable	134,950	11,250	503,448

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Totals		Governmental Activities - Internal Service Funds	
	2025	2024	2025	2024
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating Income (Loss)	$ 5,482,535	$ 5,221,875	$ 173,538	$ 498,882
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:				
Depreciation and Amortization	2,895,606	2,844,158	495,989	458,761
Depreciation Charged to Clearing Accounts	127,312	111,810	-	-
Merchandising and Jobbing	17,353	9,344	-	-
Miscellaneous	(11,501)	17,603	-	-
Change in Liability (Asset) and Deferred Outflows and Inflows of Resources:				
Pension	150,450	(70,749)	-	-
Tower Painting	1,147	-	-	-
Other Postemployment Benefits	2,873	6,553	-	-
Change in Operating Assets and Liabilities:				
Accounts Receivables	(96,614)	196,591	296	(6,857)
Lease Receivables	26,955	25,348	-	-
Other Receivable	(5,881)	-	-	-
Due From Other Governments	(30,583)	(2,886)	-	-
Prepaid Items and Supplies	(15,995)	(9,057)	14,778	(14,111)
Accounts Payable	(61,667)	(418,313)	(1,591)	27,027
Insurance Claims Payable	-	(412,667)	-	-
Accrued and Other Current Liabilities	85,089	53,235	3,701	2,164
Due to Other Funds	(72,077)	(156,122)	(12,457)	(23,155)
Deferred Credits	(26,955)	(25,348)	-	-
Special Deposits	78,850	(168,665)	-	-
Unearned Revenues	(24)	(10)	-	-
Compensated Absences	(797)	(149,439)	-	-
Net Cash Provided by Operating Activities	$ 8,546,076	$ 7,073,261	$ 674,254	$ 942,711
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION				
Cash and Investments in Current Assets	$ 8,226,105	$ 6,624,846	$ 495,000	$ 268,785
Cash and Investments in Restricted Assets	6,736,536	6,690,180	-	-
Less: Long-Term Cash Equivalents	(2,141,130)	(2,289,648)	-	-
Total Cash and Cash Equivalents	$ 12,821,511	$ 11,025,378	$ 495,000	$ 268,785
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES				
Capital Contributions	$ 384,759	$ 202,976	$ -	$ -
Capital Assets Included in Accounts Payable	649,648	422,540	-	-

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUND
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Custodial Funds		Totals	
	Property Tax Collection Fund	Menasha Sesquicentennial	2025	2024
ASSETS				
Current Assets:				
Cash and Investments	$ 10,511,810	$ 6,101	$ 10,517,911	$ 9,533,404
Receivables:				
Taxes	12,926,429	-	12,926,429	13,055,505
Total Assets	23,438,239	6,101	23,444,340	22,588,909
DEFERRED INFLOWS OF RESOURCES				
Property Taxes Levied for Subsequent Year	23,438,239	-	23,438,239	22,580,421
LIABILITIES				
Current Liabilities:				
Accounts Payable	-	-	-	618
NET POSITION				
Restricted for Other Governments	$ -	$ 6,101	$ 6,101	$ 7,870

See accompanying Notes to Basic Financial Statements.

CITY OF MENASHA, WISCONSIN
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUND
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Custodial Funds		Totals	
	Property Tax Collection Fund	Menasha Sesquicentennial	2025	2024
ADDITIONS				
Tax and Special Charges Collections	$ 22,644,955	$ -	$ 22,644,955	$ 22,468,683
Miscellaneous	-	-	-	128,737
	22,644,955	-	22,644,955	22,597,420
DEDUCTIONS				
Payments to Other Taxing Entities	22,644,955	-	22,644,955	22,468,683
Payments to Other		1,770	1,770	121,248
	22,644,955	1,770	22,646,725	22,589,931
CHANGE IN NET POSITION	-	(1,770)	(1,770)	7,489
Fiduciary Net Position - Beginning of Year	-	7,870	7,870	381
FIDUCIARY NET POSITION - END OF YEAR	$ -	$ 6,100	$ 6,100	$ 7,870

See accompanying Notes to Basic Financial Statements.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Menasha, Wisconsin (the City), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the City are described below:

A. Reporting Entity

The City of Menasha is a municipal corporation governed by an elected eight-member board. In accordance with GAAP, the basic financial statements are required to include the City (the primary government) and any separate component units that have a significant operational or financial relationship with the City. The City has identified the Redevelopment Authority of the City of Menasha, Wisconsin (RDA) and Menasha Utilities as component units to be included in the City's financial statements in accordance with standards.

B. Individual Component Units

Discretely Presented Component Unit

The component unit column in the basic financial statements includes the financial data of the Redevelopment Authority of the City of Menasha, Wisconsin (the RDA). The RDA was established to coordinate blight prevention and elimination and urban renewal throughout the City. The financial statements of the RDA are discretely presented in a separate column to emphasize that it is legally separate from the City. The RDA is governed by a seven-member board appointed by the Mayor and confirmed by the City Council. The RDA essentially exists to provide oversight and funding for City development projects in accordance with the powers conferred by the Wisconsin Statutes. City approval is needed for the acquisition and transfer of real estate, exercise powers of eminent domain, issuance of debt and establishment of an annual budget. Separate financial statements are not prepared for the RDA.

Blended Component Unit

Although legally separate from the City, Menasha Utilities is blended and reported as if it were a part of the primary government because of the fiscal dependency, financial burden, and financial benefit between the City and Menasha Utilities.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Joint Ventures

Neenah-Menasha Sewerage Commission

The City of Menasha is a participant with six other area municipalities in a joint venture to operate a wastewater treatment facility. The Neenah-Menasha Sewerage Commission was created for that purpose. The Commission is governed by a seven-member board composed of appointed members from the various municipalities. The Commission is designed to be a self-supporting entity, deriving its revenues from sewage treatment user fees from the various municipalities and industries it serves. The Commission has not been created for profit, and no part of the net income or profit shall accrue to the benefit of any private individual or any organization created for profit. Complete financial statements for the Neenah-Menasha Sewerage Commission can be obtained from the Commission's office at 101 Garfield Avenue, Menasha, Wisconsin 54952.

Menasha-Neenah Municipal Court

The City of Neenah and the City of Menasha have enacted joint ordinances creating the Menasha-Neenah Municipal Court. Each City’s proportionate share in the annual operations is equal to the percentage share of citations issued by that city compared to the total citations issued by both cities since the inception of the municipal court. The breakdown as of December 31, 2025, was as follows:

	Number of 2025 Citations	Number of Citations Since Inception	% of Total
City of Menasha	1,608	40,710	39.93%
City of Neenah	1,987	61,236	60.07%
Totals	3,595	101,946	100.00%

The municipal court prepares an annual budget and submits it to Neenah and Menasha as part of the cities’ annual budgeting process. The cities each pay a proportionate share of the municipal court budget. In addition to its proportionate share, Menasha also pays the City of Neenah an annual administrative fee. The administrative fee is reviewed annually. The City of Neenah has established a Municipal Court fund (a custodial fund) to account for municipal court activity.

As of December 31, 2025, the Court was in a deficit position and the City of Menasha’s share of this deficit was $100,775. The City of Menasha paid this deficit in full subsequently in 2026.

Financial information of the court as of December 31, 2025, is included in the City of Neenah’s financial statements as supplementary information. Separate financial statements are not available. The City of Menasha does not have an equity interest in this organization.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Joint Ventures (Continued)

Neenah-Menasha Fire Rescue

On January 1, 2003, the City of Neenah and City of Menasha merged their fire departments. The merged fire department is known as the Neenah-Menasha Fire Rescue (NMFR). It provides fire and rescue services to the citizens of both communities. The communities share in the annual operation of the fire department as follows: City of Menasha – 38.88% and City of Neenah – 61.12%. Annually as part of the budget process, the joint finance and personnel committee will re-evaluate the cost distribution formula based on the following five factors: 1) population, 2) equalized value, 3) annual fire/rescue calls, and 4) square miles. The Joint Fire Commission consists of six members with three-year staggered terms. Neenah and Menasha each appoint three members to the commission. The appointees are not elected officials of the municipalities. The oversight of the day-to-day operations and budgetary matters of the Neenah-Menasha Fire Rescue are conducted by the Joint Fire Finance and Personnel Committee. The recommendations of the Joint Finance and Personnel Committee shall be acted upon separately by the common councils of both Neenah and Menasha and are effective only upon concurrence of both councils. The City of Neenah is responsible for administering and accounting for all funds received and disbursed. A separate fund (a custodial fund) has been established by the City of Neenah to account for fire services. The City accounts for its share of the operations in the general fund. The City of Menasha does not have an equity interest in this organization.

Financial information related to the Neenah-Menasha Fire Rescue as of December 31, 2025, is included in the City of Neenah's financial statements as supplementary information. Separate financial statements are not available.

D. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Government-Wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Governmental funds include general, special revenue, debt service, and capital projects funds. Proprietary funds include enterprise and internal service funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

General Fund – This is the City's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Debt Service Fund – This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of government funds.

Capital Improvements – This fund accounts for the resources accumulated and payments made for the acquisition or construction of major capital improvements.

The City reports the following major enterprise funds:

Menasha Utilities Fund – This fund is used to account for the operating activities of the Menasha Water, Telecommunications and Electric operations.

Sewage Treatment Fund – This fund is used to account for the operating activities of the Menasha Sewage Treatment operations.

Stormwater Utility Fund – This fund is used to account for the operating activities of the Menasha Stormwater operations.

Additionally, the City reports the following fund types:

- *Internal service fund* accounts for fleet maintenance, information technology, insurance services and postemployment sick leave provided to other departments of the City on a cost reimbursement basis.

- The City accounts for property taxes and special charges collected on behalf of other governments in a *custodial fund*.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures, including lease and subscription liabilities, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions, including entering into contracts giving the City the right to use assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases and subscription-based information technology arrangements are reported as other financing sources.

Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, public charges for services and interest. Other revenues such as licenses and permits, fines and forfeits and miscellaneous revenues are recognized when received in cash or when measurable and available.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and electric functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's proprietary funds are charges to customers for services. Operating expenses for proprietary funds include the costs of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash equivalents.

2. Property Taxes

Property taxes consist of taxes on real estate and personal property. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in four equal installments on or before January 31, March 31, May 31, and July 31. Real estate taxes not paid by July 31 are purchased by the County as part of the August tax settlement. Delinquent personal property taxes remain the collection responsibility of the City.

The City bills and collects its own property taxes and also levies and collects taxes for the Menasha Joint School District, Appleton Area School District, Winnebago and Calumet Counties, and Fox Valley Technical College. Collections and remittances of taxes for other entities are accounted for in the property tax custodial fund.

3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

4. Special Assessments

Assessments against property owners for public improvements are generally not subject to full settlement in the year levied. Special assessments are placed on tax rolls on an installment basis. Revenue from special assessments recorded in governmental funds is recognized as collections are made or as current installments are placed on tax rolls.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

5. Loans Receivable

The City has received federal and state grant funds for economic development and housing rehabilitation loan programs and has passed the funds to various businesses and individuals in the form of loans. The City records a loan receivable and expenditure when the loan has been made and the funds disbursed. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements. In the governmental funds, the City records a deferred inflow of resources for the net amount of the receivable. As the loans are repaid, revenue is recognized. Any unspent loan proceeds are presented as restricted fund balance in the fund financial statements.

6. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

The amount reported on the statement of net position for internal balances represents the residual balance outstanding between the governmental and business-type activities.

7. Prepaid Supplies

Prepaid supplies are recorded at cost, which approximates market, using the first-in, first-out method. Prepaid supplies consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual supply items are consumed rather than when purchased.

Prepaid supplies of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

8. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are accounted for on the consumption method.

Prepaid items of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

9. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of $5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the City are depreciated or amortized using the straight-line method over the following estimated useful lives:

	Years	
Assets	Governmental Activities	Business-Type Activities
Land Improvements	15	-
Buildings and Improvements	30 - 50	25 - 50
Machinery and Equipment	5 - 25	3 - 10
Infrastructure	25 - 100	-
Right-to-Use Lease Asset - Building	5 - 25	-
Right-to-Use Lease Asset - Machinery and Equipment	4	-

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

9. Capital Assets (Continued)

Subscription assets are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the subscription-based information technology arrangement (SBITA) contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term. Subscription assets are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying information technology assets.

10. Compensated Absences

The liability for compensated absences reported in the government-wide and proprietary fund statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

11. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The category of deferred outflow of resources reported in the statement of net position is related to pensions and other postemployment benefits. Deferred outflows on pension and other postemployment benefits are more fully discussed in Note 3.H. and 3.J.

In addition to liabilities, the statement of net position and the governmental funds balance sheet includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. In the government-wide financial statements. The deferred inflows of resources reported on the statement of net position relate to subsequent year property taxes, pension and other postemployment benefits, which are more fully discussed in Note 3.H. and 3.J. The statement of net position and the governmental funds balance sheet also report a deferred inflow of resources related to leases. The lease related deferred inflow of resources is recorded in an amount equal to the corresponding lease receivable plus any payments received at or before the start of the lease term that relates to future periods, less any lease incentives paid to, or on behalf of the lessee at or before the commencement of the lease term. The inflow of resources is recognized in a systematic and rational manner over the term of the lease.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

11. Deferred Outflows/Inflows of Resources (Continued)

Under the modified accrual basis of accounting, deferred inflows of resources also include revenues not collected within the availability period after the fiscal year-end. The City has reported deferred inflows of resources related to unavailable revenues for property taxes, grants, loan receivables, and special assessments. These amounts are deferred and will be recognized as an inflow of resources in the period that amounts become available.

12. Long-Term Obligations

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

13. Pension

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- New Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions,
- Pension Expense (Revenue).

Information about the fiduciary new position of the WRS and additions to/deduction from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

14. Other Postemployment Benefits Other than Pensions (OPEB)

Single Employer Defined Postemployment Benefit Plan

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related OPEB, and OPEB expense (revenue), information about the fiduciary net position of the City's Other Postemployment Benefit Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

Multiple-Employer Defined Benefit Post Employment Plan –
Local Retiree Life Insurance Fund

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense (revenue). Information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

15. Fund Balance and Net Position

Governmental Fund Financial Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

Nonspendable Fund Balance – Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.

Restricted Fund Balance – Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.

Committed Fund Balance – Amounts that are constrained for specific purposes by action of the City Council. These constraints can only be removed or changed by the City Council using the same action that was used to create them.

Assigned Fund Balance – Amounts that are constrained for specific purposes by action of City management. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.

Unassigned Fund Balance – Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The City has not adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. When a policy does not specify the spend-down policy, GASB Statement No. 54 indicates that restricted funds would be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

Government-Wide and Proprietary Fund Statements

Net position is classified and displayed in three components:

Net Investment in Capital Assets – Amount of capital assets, net of accumulated depreciation or amortization, and capital related deferred outflows of resources, less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

16. Fund Balance and Net Position

Government-Wide and Proprietary Fund Statements (Continued)

Restricted Net Position – Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

Unrestricted Net Position – Net position that is neither classified as restricted nor as net investment in capital assets.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

G. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

H. Prior Year Information

Comparative amounts for the prior year have been presented in the basic financial statements to provide an understanding of changes in the City's financial position and operations. The comparative amounts may be summarized in total and not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended December 31, 2024, from which the summarized information was derived.

NOTE 2 STEWARDSHIP AND COMPLIANCE

A. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the basic financial statements:

1. During October, City management submits to the City Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. After submission to the governing body, public hearings are held to obtain taxpayer comments. Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted by City Council action.

2. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. Budget is defined as the originally approved budget plus or minus approved amendments. Individual amendments throughout the year were not material in relation to the original budget. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.

3. During the year, formal budgetary integration is employed as a management control device for the governmental funds adopting a budget.

4. The legal level of budgetary control is by activity or department. Expenditures may not exceed appropriations provided in detailed budget accounts maintained for each activity or department of the City. Amendments to the budget during the year require initial approval by management and are subsequently authorized by the City Council. Management does not have authority to amend activity or department budget accounts.

5. Encumbrance accounting is not used by the City to record commitments related to unperformed contracts for goods or services.

The City did not have any material violation of legal or contractual provisions for the fiscal year ended December 31, 2025.

NOTE 2 STEWARDSHIP AND COMPLIANCE (CONTINUED)

B. Excess of Expenditures Over Budget Appropriations

The following expenditure accounts of the governmental funds had actual expenditures in excess of budget appropriations for the year ended December 31, 2025, as follows:

Funds	Excess Expenditures
General:	
Public Safety	$ 85,574
Public Works	66,256
Health and Human Services	69,868
Culture and Recreation	31,641
Debt Service:	
Interest and Fiscal Charges	109,100
Capital Improvements:	
General Government	8,761
Public Works	129,974
Library Endowment:	
Culture and Recreation	11,510
Hattie Minor Scholarship:	
Culture and Recreation	500
Local Fiscal Recovery Funds:	
General Government	43,589
Culture and Recreation	202,958
Tax Incremental District No. 4:	
Culture and Recreation	7,000
General Government	78,430
Tax Incremental District No. 10:	
Capital Outlay	35,572

Excess expenditures were funded by positive variances in fund revenues, fund balance, or other fund appropriations.

NOTE 2 STEWARDSHIP AND COMPLIANCE (CONTINUED)

C. Deficit Nonmajor Fund Equity

The following major and nonmajor funds had deficit fund balance or net position as of December 31, 2025:

Funds	Deficit Fund Balance
Special Revenue Funds:	
Marina Operations	$ 111,180
Capital Projects Funds:	
Capital Improvements	310,992
Tax Incremental District No. 7	442,618
Tax Incremental District No. 11	581,032
Tax Incremental District No. 12	1,044,691
Tax Incremental District No. 13	1,716,397

The City anticipates funding the Marina Operations deficit from future revenues of the fund. The City anticipates funding the Capital Improvements deficit with debt proceeds in subsequent year. Tax Incremental District funds are anticipated to be funded with future incremental taxes levied over the life of the district, which is typically 27 years for the districts created before October 1, 1995, and 23 years for districts created thereafter through September 30, 2004. Beginning October 1, 2004, the life of new districts varies by type of district (20-27 years) and may be extended in some cases. Other fund deficits are anticipated to be funded with special assessments, charges for services, or general tax revenues.

D. Property Tax Levy Limit

Wisconsin state statutes provide for a limit on the property tax levies for all Wisconsin cities, villages, towns and counties. For the 2025 and 2026 budget years, Wisconsin Statutes limit the increase in the maximum allowable tax levy to the change in the City's January 1 equalized value as a result of net new construction. The actual limit for the City for the 2025 budget was 1.774%. The actual limit for the City for the 2026 budget was 1.392%. Debt service for debt authorized after July 1, 2005 is exempt from the levy limit. In addition, Wisconsin statutes allow the limit to be adjusted for the increase in debt service authorized prior to July 1, 2005 and in certain other situations.

NOTE 3 DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

The City maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed on the financial statements as cash and investments.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

> Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin Local Government Investment Pool.

The City's library endowment funds may invest in additional types of investments as allowed under Chapter 881 of the Wisconsin Statutes.

The carrying amount of the City's cash and investments totaled $40,661,020 on December 31, 2025, as summarized below:

Petty Cash and Cash on Hand	$ 6,814
Deposits with Financial Institutions	31,606,004
Investments:	
Cash Management	157,120
Common Stock	40
U.S. Treasury Securities	624,412
Mutual Funds	505,266
Municipal Bonds	2,245,620
Negotiable Certificates of Deposit	586,655
Wisconsin Local Government Investment Pool	4,504,515
Beneficial Interest in Assets Held by the Community Foundation	424,574
Total	$ 40,661,020

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Reconciliation to the basic financial statements:

Government-Wide Statement of Net Position:	
Primary Government:	
Cash and Investments	$ 20,041,237
Restricted Cash and Investments	7,635,358
Component Unit:	
Cash and Investments	2,466,514
Fiduciary Fund Statement of Net Position:	
Cash and Investments	10,517,911
Total	$ 40,661,020

Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs.

The City has the following fair value measurements as of December 31, 2025:

	Fair Value Measurements Using:		
	Level 1	Level 2	Level 3
Investments:			
Common Stock	$ 40	$ -	$ -
U.S. Treasury Securities	-	624,412	-
Mutual Funds	505,266	-	-
Municipal Bonds	-	2,245,620	-
Negotiable Certificates of Deposit	-	586,655	-
Interest in Community Foundation	-	-	424,574
Totals	$ 505,306	$ 3,456,687	$ 424,574

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Beneficial Interest in Assets Held by the Community Foundation

The City entered into an agreement with the Community Foundation for the Fox Valley Region, Inc. (the Foundation) to establish the General Trust Fund and the Memorial Trust Funds of the Elisha D. Smith Public Library Endowment. The funds are to be used for support of the City's library operations. The Foundation retains these funds as its property in a corporate capacity, not a trust capacity, while the City reports its interest in the assets held by the Foundation at fair value. These funds are classified as Level 3 as they are within the pooled investments of the Foundation and no availability of pricing or estimated recent trade prices of the investments of the pool. The balance in these funds as of December 31, 2025, is $424,574. Since the Foundation retains ultimate authority and control over the fund, additional disclosures of investment risks are not available.

Deposits and investments of the City are subject to various risks. Presented below is a discussion of the City's deposits and investments and the related risks.

Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The City does not have an additional custodial credit policy.

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of $250,000 for the combined amount of all time and savings deposits and $250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the state of Wisconsin are insured by the FDIC in the amount of $250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Deposits with credit unions are insured by the National Credit Union Share Insurance Fund (NCUSIF) in the amount of $250,000 per credit union member. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of $1,000,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of December 31, 2025, none of the City's deposits with financial institutions were in excess of federal and state depository insurance limits.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. Presented below is the actual rating as of the year-end for each investment type.

Investment Type	Amount	Exempt From Disclosure	AAA	Aa	Not Rated
U.S. Treasury Securities	$ 624,412	$ 624,412	$ -	$ -	$ -
Municipal Bonds	2,245,620	-	518,029	1,727,591	-
Negotiable Certificates of Deposit	586,655	-	-	-	586,655
Totals	$ 3,456,687	$ 624,412	$ 518,029	$ 1,727,591	$ 586,655

Concentration of Credit Risk

At December 31, 2025, the City had no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total City investments.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity:

		Remaining Maturity (in Months)			
Investment Type	Amount	12 Months or Less	13 to 24 Months	25 to 60 Months	More Than 60 Months
U.S. Treasury Securities	$ 624,412	$ 254,074	$ 123,966	$ -	$ 246,372
Municipal Bonds	2,245,620	1,436,969	808,651	-	-
Negotiable Certificates of Deposit	586,655	451,720	-	134,935	-
Totals	$ 3,456,687	$ 2,142,763	$ 932,617	$ 134,935	$ 246,372

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Investment in Wisconsin Local Government Investment Pool

The City has investments in the Wisconsin Local Government Investment Pool of $4,504,515 at year-end. The Wisconsin local government investment pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2025, the fair value of the Village's share of the LGIP's assets was substantially equal to the carrying value.

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the top two ratings assigned by nationally recognized statistical rating organizations. The Village does not have an additional credit risk policy. The Village's investment in the Wisconsin local government investment pool is not rated.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Village does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. As of December 31, 2025 the Wisconsin local government investment pool had a weighted average maturity of 13 days.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Restricted Assets

Restricted assets on December 31, 2025, totaled $7,635,358 and consisted of cash and investments held for the following purposes:

Funds	Amount	Purpose
Governmental Activities:		
Library	$ 525,468	Endowment funds
Community Development		
Community Development Block Grant	373,354	Grant proceeds to be used for loans to homeowners
Total Governmental Activities	898,822	
Business-Type Activities:		
Menasha Utilities:		
Debt Reserve	838,500	Resources set aside to make up potential future deficiencies in the debt service account
Debt Service	698,118	Resources accumulated for debt service payments over the next twelve months
Depreciation	4,100,680	Resources accumulated for repairs, replacements, or additions to capital assets
Capital Replacements	681,191	Resources accumulated for painting and maintenance of the water tower and chemical stabilization.
Postemployment Benefits	246,349	Resources accumulated for postemployment health benefits
Total Menasha Utilities	6,564,838	
Sewage Treatment		Resources set aside for equipment purchases
Equipment Replacement	171,698	
Total Business-Type Activities	6,736,536	
Total Restricted Assets	$ 7,635,358	

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Leases Receivable

The City, acting as lessor, leases property under long-term, noncancelable lease agreements. A summary of the City's leases receivable terms and interest rates is as follows:

Governmental Activities:

Cell tower space. Monthly installments ranging from $766 to $3,280 totaling $333,544 plus interest at rates of 3.43%, due dates ranging from 2023 - 2038.

Cell tower space. Monthly installments ranging from $2,376 to $2,605 totaling $30,775 plus interest at rates of 2.35%, due dates ranging from 2023 - 2026.

Parking lot space. Annual installments ranging from $478 to $5,500 totaling $91,806 plus interest at rates of 4.25%, due dates ranging from 2023 - 2054.

Business-Type Activities:

Cell tower space. Monthly installments escalating from $2,695 to $5,905 totaling $790,748 plus interest at rates of 1.0%, due date of 2043.

The leases provide for increases in future minimum annual rental payments.

For the year ended, December 31, 2025, for governmental activities, the City received in lease revenue $45,534 and $16,248 in interest on the leases receivable and in business-type activities, the City received in lease revenue $26,955 and $8,025 in interest on the lease receivable. The statement of net position reports $456,125 and $790,748 for governmental activities and business-type activities, respectively, in leases receivable and corresponding deferred inflows of resources.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Capital Assets

Capital asset activity for the year ended December 31, 2025, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital Assets, Nondepreciable:				
Land	$ 7,593,690	$ -	$ -	$ 7,593,690
Construction in Progress	8,706,151	1,491,273	6,933,399	3,264,025
Total Capital Assets, Nondepreciable	16,299,841	1,491,273	6,933,399	10,857,715
Capital Assets, Depreciable and Amortizable:				
Land Improvements	3,085,276	-	-	3,085,276
Buildings and Improvements	23,318,902	3,120,903	23,644	26,416,161
Machinery and Equipment	16,755,737	5,584,444	471,226	21,868,955
Infrastructure	37,876,374	1,914,200	944,375	38,846,199
Right-to-Use Lease Asset - Building	1,144,956	-	-	1,144,956
Right-to-Use Lease Assets - Equipment	72,138	-	-	72,138
Right-to-Use Subscription Asset	-	109,683	-	109,683
Subtotals	82,253,383	10,729,230	1,439,245	91,543,368
Less Accumulated Depreciation and Amortization for:				
Land Improvements	1,227,414	205,483	-	1,432,897
Buildings and Improvements	8,012,752	648,157	5,094	8,655,815
Machinery and Equipment	8,097,776	1,001,769	362,481	8,737,064
Infrastructure	17,081,661	1,159,382	958,343	17,282,700
Right-to-Use Lease Asset - Building	140,677	46,892	-	187,569
Right-to-Use Lease Assets - Equipment	4,988	18,035	-	23,023
Right-to-Use Subscription Asset	-	21,327	-	21,327
Subtotals	34,565,268	3,101,045	1,325,918	36,340,395
Total Capital Assets, Depreciable and Amortizable, Net	47,688,115	7,628,185	113,327	55,202,973
Governmental Activities Capital Assets, Net	$ 63,987,956	$ 9,119,458	$ 7,046,726	66,060,688
Less: Capital Related Debt				37,479,734
Less: Lease Liability				1,072,344
Less: Subscription Liability				73,238
Less: Capital Related Accounts Payable				494,993
Less: Debt Premium				461,884
Net Investment in Capital Assets				$ 26,551,733

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Capital Assets (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-Type Activities:				
Capital Assets, Nondepreciable:				
Land	$ 2,817,272	$ 13,412	$ 668	$ 2,830,016
Construction in Progress	1,070,589	994,908	840,213	1,225,284
Total Capital Assets, Nondepreciable	3,887,861	1,008,320	840,881	4,055,300
Capital Assets, Depreciable:				
Buildings and Improvements	9,080,326	403,946	132,099	9,352,173
Improvements Other Than Buildings	74,156,079	3,621,400	883,725	76,893,754
Machinery and Equipment	21,662,639	992,335	513,506	22,141,468
Subtotals	104,899,044	5,017,681	1,529,330	108,387,395
Less Accumulated Depreciation for:				
Electric Distribution Utility	23,756,859	1,523,596	808,318	24,472,137
Energy Services Utility	160,211	1,511	161,722	-
Telecommunications Utility	701,979	28,424	-	730,403
Water Utility	16,829,127	1,123,855	577,010	17,375,972
Sewage Treatment Utility	2,785,005	164,951	-	2,949,956
Storm Sewer Utility	3,049,442	180,579	-	3,230,021
Subtotals	47,282,623	3,022,916	1,547,050	48,758,489
Total Capital Assets, Depreciable, Net	57,616,421	1,994,765	(17,720)	59,628,906
Business-Type Activities Capital Assets, Net	$ 61,504,282	$ 3,003,085	$ 823,161	63,684,206
Less: Capital Related Debt				12,015,797
Less: Capital Related Accounts Payable				649,648
Net Investment in Capital Assets				$ 51,018,761

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Capital Assets (Continued)

Depreciation and amortization expense was charged to functions of the City as follows:

Governmental Activities:	
General Government	$ 112,253
Public Safety	300,905
Public Works	1,997,448
Health and Human Services	10,274
Culture and Recreation	680,165
Total Depreciation and Amortization Expense - Governmental Activities	$ 3,101,045

Business-Type Activities:	
Electric Distribution Utility	$ 1,523,596
Energy Services Utility	1,511
Telecommunications Utility	28,424
Water Utility	1,123,855
Sewerage Treatment	164,951
Stormwater Utility	180,579
Total Increase in Accumulated Depreciation - Business-Type Activities	$ 3,022,916

Reconciliation of Certain Differences between the Governmental Fund Balance Sheet and the Statement of Net Position Related to Capital Assets

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net position - governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that “capital assets used in governmental funds are not current financial resources and, therefore, are not reported in the funds.” The detail of this difference is as follows:

Capital Assets Per Statement of Net Position:	
Land	$ 7,593,690
Construction in Progress	3,264,025
Depreciable Capital Assets, Net of Depreciation	55,202,973
Subtotal	66,060,688
Less: Internal Service Fund Capital Assets	(4,678,106)
Net Adjustment for Capital Assets	$ 61,382,582

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Interfund Receivable, Payables, and Transfers

Interfund receivables and payables between individual funds of the City, as reported in the fund financial statements, as of December 31, 2025, are detailed below:

	Interfund Receivables	Interfund Payables
General Fund	$ 427,642	$ -
Special Revenue Funds:		
Marina Operations	-	109,849
Strong Neighborhoods Program	500,000	-
Enterprise Funds:		
Sewage Treatment	800,000	-
Stormwater Utility	800,000	-
Internal Service Funds:		
Information Technology	-	21,773
Capital Project Funds:		
Tax Incremental District No. 7	-	381,208
Tax Incremental District No. 11	-	492,304
Tax Incremental District No. 12	-	161,218
Tax Incremental District No. 13	-	1,361,290
Totals	$ 2,527,642	2,527,642
Government-Wide Adjustments:		
Fund Eliminations		(927,642)
Internal Service Fund Allocations		400,466
Internal Balances - Government-Wide Statement of Net Position		$ 2,000,466

The above interfund receivables and payable were recorded to eliminate deficit cash balances in the funds. The amount payable and reported as advance in the financial statements of the Marina Operations fund relate to a working capital loan made. None of the balance is scheduled to be collected in the subsequent year. The general fund, strong neighborhoods program, storm water and sewage treatment are advancing funds to Tax Incremental District Nos. 7, 11, 12 and 13. The amount advanced is determined by the deficiency of revenues over expenditures and other financing sources since the district’s inception. No repayment schedule has been established. The City anticipates that future cash inflows will be sufficient to offset the current deficit cash balances.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Interfund Receivable, Payables, and Transfers (Continued)

Interfund transfers for the year ended December 31, 2025, were as follows:

Fund	Transfer In	Transfer Out
General	$ 760,076	$ 3,000
Debt Service fund	985,038	45,000
Marina Operations	-	5,000
Public Safety Donations	3,000	-
Capital Improvements	-	115,294
Tax Incremental District No. 4	-	37,651
Tax Incremental District No. 7	-	111,521
Tax Incremental District No. 8	-	71,787
Tax Incremental District No. 10	-	10,485
Tax Incremental District No. 11	-	71,215
Tax Incremental District No. 12	-	91,450
Tax Incremental District No. 13	-	70,480
Subtotal	1,748,114	632,883
Enterprise Funds:		
Menasha Utilities	-	1,275,525
Sewage Treatment	112,450	-
Stormwater Utility	11,508	-
Subtotal	123,958	1,275,525
Internal Service Funds:		
Information Technology	36,336	-
Totals	$ 1,908,408	$ 1,908,408

Interfund transfers were made for the following purposes:

Tax Equivalent Payment of Menasha Utilities:	
General Fund	$ 646,406
Debt Service	629,119
Tax Incremental Districts to Debt Service for Debt Repayment	355,919
TID Payments to General Fund to Cover TID Administrative Costs	108,670
General Fund Payment from Marina Fund for Annual Payment	5,000
Transfer of Donations from General Fund	3,000
Capital Improvements Payment to Sewage Treatment for Development Projects	67,450
Capital Improvements Payment to Storm Water for Special Assessments	11,508
Debt Service Payment to Sewage Treatment	45,000
Capital Improvements to Information Technology Internal Service Fund	36,336
Total	$ 1,908,408

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Long-Term Obligations

The following is a summary of changes in long-term obligations of the City for the year ended December 31, 2025.

	Beginning Balance	Issued	Retired	Ending Balance	Due Within One Year
Governmental Activities:					
General Obligation Debt:					
Bonds	$ 31,960,000	$ 3,630,000	$ 2,055,000	$ 33,535,000	$ 2,255,000
Notes From Direct Borrowings	4,504,765	-	647,713	3,857,052	661,614
Total General Obligation Debt	36,464,765	3,630,000	2,702,713	37,392,052	2,916,614
WPPI Loan	105,740	34,000	19,757	119,983	21,458
Lease Liabilities	1,121,920	-	49,576	1,072,344	51,600
Subscription Liabilities	-	109,683	36,445	73,238	36,253
Debt Premium	388,035	128,043	54,194	461,884	-
Compensated Absences	1,686,772	60,740	26,920	1,720,592	-
Governmental Activities Long-Term Obligations	$ 39,767,232	$ 3,962,466	$ 2,889,605	$ 40,840,093	$ 3,025,925
Business-Type Activities:					
General Obligation Debt:					
Bonds	$ 1,245,000	$ -	$ 165,000	$ 1,080,000	$ 170,000
Revenue Bonds From Direct Borrowings	8,332,205	347,123	1,706,384	6,972,944	915,629
Revenue Bonds	4,725,000	-	925,000	3,800,000	935,000
Due to Village of Fox Crossing	200,503	-	37,650	162,853	38,837
Compensated Absences	39,296	159	956	38,499	-
Business-Type Activities Long-Term Obligations	$ 14,542,004	$ 347,282	$ 2,834,990	$ 12,054,296	$ 2,059,466

Total interest paid during the year on long-term debt totaled $1,223,494.

The City has outstanding notes from direct borrowings related to governmental activities of $601,554 issued through the Wisconsin State Trust Fund Loan program. The outstanding total of these issuances of $601,544 are subject to a statutory provision that in the event of late or non-payment, a one percent per month penalty will be charged and the payment will be collected through a reduction in payments from the State of Wisconsin.

The City's outstanding notes from direct borrowings related to governmental activities of $3,255,498 contain a provision that in an event of default, outstanding amounts become immediately due if the City is unable to make payment.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Long-Term Obligations (Continued)

The City's outstanding revenue bonds from direct borrowings related to business-type activities include amounts outstanding due to the Department of Administration for the Safe Drinking Water and Clean Water Fund Loan Programs totaling $6,890,389 and purchased capacity in WPPI Energy totaling $82,555. Safe Drinking Water and Clean Water Fund loans contain the following provisions in the event of a default: 1) Wisconsin Department of Administration can deduct amounts due from any state payments due to the City of Menasha or add the amounts due as a special charge to the property taxes apportioned; 2) may appoint a receiver for the Program's benefit; 3) may declare the principal amount immediately due and payable; 4) may enforce any right or obligation under the financing agreement including the right to seek specific performance or mandamus; and 5) may increase the interest rate set forth in the financing agreement to the market interest rate. The WPPI Loan contains a provision that in the event of default, WPPI reserves the right to apply payments among principal, interest, late charges, collection costs and other charges at its discretion.

General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/25
Direct Borrowing - State Trust Fund Loan	12/30/16	3/15/26	3.00%	$ 337,000	$ 42,277
Direct Borrowing - State Trust Fund Loan	1/18/17	3/15/26	3.00	3,039,013	157,630
Direct Borrowing - State Trust Fund Loan	1/18/17	3/15/33	3.50	738,821	401,647
General Obligation Refunding Bonds	8/29/19	3/1/31	1.75-3.00	4,090,000	2,955,000
General Obligation Refunding Bonds	4/30/20	3/1/30	1.80-2.65	9,600,000	3,430,000
General Obligation Refunding Bonds	4/30/20	3/1/33	2.00-2.40	5,670,000	4,130,000
General Obligation Bonds, Series 2021B	6/17/21	3/1/40	2.00-4.00	14,085,000	13,130,000
General Obligation Corporate Purpose Bonds	7/27/22	3/1/42	2.80-4.00	3,265,000	2,845,000
General Obligation Promissory Notes	3/15/23	1/31/29	4.58	1,016,355	668,979
General Obligation Promissory Notes	3/15/23	1/31/32	4.58	3,651,000	2,586,519
General Obligation Promissory Notes	8/8/24	3/1/44	4.0-5.0	4,595,000	4,495,000
General Obligation Promissory Notes	8/28/25	3/1/45	4.0-5.0	3,630,000	3,630,000
Total Outstanding General Obligation Debt					$ 38,472,052

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Long-Term Obligations (Continued)

Annual principal and interest maturities of the outstanding general obligation debt of $38,472,052 on December 31, 2025, are detailed below:

	Governmental Activities			
Year Ended	Notes from Direct Borrowings		Bonded Debt	
December 31,	Principal	Interest	Principal	Interest
2026	$ 661,614	$ 169,146	$ 2,255,000	$ 976,460
2027	482,374	142,493	2,155,000	909,078
2028	503,941	120,926	2,180,000	842,516
2029	484,189	98,328	2,220,000	773,126
2030	351,473	76,684	2,295,000	702,214
2031 - 2035	1,373,461	133,976	10,235,000	2,553,463
2036 - 2040	-	-	9,835,000	1,182,579
2041 - 2045	-	-	2,360,000	194,108
Totals	$ 3,857,052	$ 741,553	$ 33,535,000	$ 8,133,544

	Business-Type Activities			
Year Ended	Bonded Debt		Totals	
December 31,	Principal	Interest	Principal	Interest
2026	$ 170,000	$ 21,738	$ 3,086,614	$ 1,167,344
2027	175,000	18,200	2,812,374	1,069,771
2028	180,000	14,427	2,863,941	977,869
2029	180,000	10,513	2,884,189	881,967
2030	185,000	6,451	2,831,473	785,349
2031 - 2035	190,000	2,185	11,798,461	2,689,624
2036 - 2040	-	-	9,835,000	1,182,579
2041 - 2045	-	-	2,360,000	194,108
Totals	$ 1,080,000	$ 73,514	$ 38,472,052	$ 8,948,611

Legal Margin for New Debt

The City's legal margin for creation of additional general obligation debt on December 31, 2025, was $61,947,153 as follows:

Equalized Valuation of the City	$ 2,008,384,100
Statutory Limitation Percentage	(x) 5%
General Obligation Debt Limitation, Per Section 67.03 of the Wisconsin Statutes	100,419,205
Total Outstanding General Obligation Debt Applicable to Debt Limitation	38,472,052
Legal Margin for New Debt	$ 61,947,153

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Long-Term Obligations (Continued)

Revenue Bonds

Revenue bonds outstanding on December 31, 2025, totaled $10,772,944 and were comprised of the following issues:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/25
Direct Borrowings:					
Safe Drinking Water Loan Program	3/12/08	5/1/27	237.000%	$ 2,733,387	$ 323,156
Safe Drinking Water Loan Program	11/9/11	5/1/31	2.400	872,956	287,809
Safe Drinking Water Loan Program	7/24/13	5/1/33	2.630	504,200	217,927
Safe Drinking Water Loan Program	4/11/07	5/1/26	2.668	779,363	124,314
Safe Drinking Water Loan Program	4/22/09	5/1/28	2.475	678,908	248,018
Safe Drinking Water Loan Program	11/9/11	5/1/31	2.200	233,307	82,519
Safe Drinking Water Loan Program	6/13/12	5/1/32	2.200	639,000	498,586
Safe Drinking Water Loan Program	7/25/12	5/1/32	2.200	1,276,480	52,697
Safe Drinking Water Loan Program	2/17/21	9/1/29	1.000	895,150	749,026
Safe Drinking Water Loan Program	7/27/22	5/1/42	2.145	914,316	816,961
Safe Drinking Water Loan Program	7/10/24	5/1/44	2.150	538,982	850,159
Sewer System 2013 Clean Water Loan (1)	2/13/13	5/1/32	2.650	6,139,423	2,639,217
Revenue Bonds:					
Refunding Bonds, Series 2021A	2/17/21	9/1/29	1.000	8,385,000	3,800,000
WPPI Note	5/27/22	5/28/32	-	130,350	82,555
Total Outstanding Revenue Bonds					$ 10,772,944

(1) The proceeds of the sewage treatment utility's 2013 Sewer Clean Water Fund Loan were paid directly to the Neenah-Menasha Sewerage Commission for expansion of the regional plant. Principal and interest payments on this debt will be paid by the Neenah-Menasha Sewerage Commission under an agency agreement. The debt service is recovered by Neenah-Menasha Sewerage Commission as part of its annual use charges. The resulting due from other governments and revenue bonds of a like amount has been recorded by the City of Menasha and will be reduced as payments are made.

Annual principal and interest maturities of the outstanding revenue bonds of $10,772,944 on December 31, 2025, are detailed below:

	Business-Type Activities					
Year Ended	Bonds From Direct Borrowings		Bonded Debt		Totals	
December 31,	Principal	Interest	Principal	Interest	Principal	Interest
2026	$ 915,629	$ 148,918	$ 935,000	$ 38,000	$ 1,850,629	$ 186,918
2027	883,489	127,457	945,000	28,650	1,828,489	156,107
2028	737,218	108,115	955,000	19,200	1,692,218	127,315
2029	711,170	90,860	965,000	9,650	1,676,170	100,510
2030	728,064	73,761	-		728,064	73,761
2030 - 2034	1,877,782	173,838	-	-	1,877,782	173,838
2035 - 2039	746,820	74,750	-	-	746,820	74,750
2039 - 2044	372,772	11,868	-	-	372,772	11,868
Totals	$ 6,972,944	$ 809,567	$ 3,800,000	$ 95,500	$ 10,772,944	$ 905,067

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Long-Term Obligations (Continued)

Due to Village of Fox Crossing

As of December 31, 2025, the City owes the Village of Fox Crossing $162,853 related to the City's portion of the Environmental Improvement Fund WDOA Loan issued originally in 2014. Annual principal and interest maturities are described below:

	Business-Type Activities		
Year Ended December 31,	Principal	Interest	Total
2026	$ 38,837	$ 5,728	$ 44,565
2027	40,062	4,522	44,584
2028	41,325	3,279	44,604
2029	42,629	1,996	44,625
Totals	$ 162,853	$ 15,525	$ 178,378

Utility Revenues Pledged

The City has pledged future electric, water, and sewer customer revenues, net of specified operating expenses, to repay the electric, water, and sewer system revenue bonds. Proceeds from the revenue bonds provided financing for the construction or acquisition of capital assets of the City's electric, water, and sewage treatment utilities. Outstanding debt service of revenue bonds, 2025 principal and interest paid, and net customer revenues follows:

	Electric Utility	Water Utility	Sewage Treatment
Net Customer Revenues:			
Charges for Services	$ 38,947,166	$ 6,649,331	$ 2,788,151
Other Income	232,806	87,369	-
Total Operating Revenues	39,179,972	6,736,700	2,788,151
Less: Operating Expenses (1)	36,313,624	3,187,761	1,887,061
Net Customer Revenues	$ 2,866,348	$ 3,548,939	$ 901,090

(1) Excludes Depreciation Expense

Debt Service:			
Principal	$ 935,000	$ 337,790	$ 224,311
Interest	38,000	66,176	22,962
Total Debt Service	$ 973,000	$ 403,966	$ 247,273
Remaining Principal and Interest	$ 3,895,500	$ 4,010,145	$ 881,440

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Leases Payable

The City leases office space under a long-term, noncancelable lease agreement. The existing lease agreement expires in 2046. The City also leases several vehicles under long-term, noncancelable lease agreements that expire in 2028.

Total principal and interest costs for such leases for governmental funds was $91,028 for the year ended December 31, 2025. The future minimum lease payments for this agreements are as follows:

	Governmental Activities		
Year Ending December 31,	Principal	Interest	Total
2026	$ 51,600	$ 39,428	$ 91,028
2027	53,708	37,320	91,028
2028	50,409	35,159	85,568
2029	37,782	33,506	71,288
2030	39,224	32,064	71,288
2031 - 2035	219,740	136,700	356,440
2036 - 2040	264,980	91,460	356,440
2041 - 2045	319,533	36,907	356,440
2046	35,368	276	35,644
Total	$ 1,072,344	$ 442,820	$ 1,515,164

Right-to-use assets acquired through outstanding leases are explained further at Note 3.D.

H. Subscription-Based Information Technology Arrangements

The City has entered into a subscription based-information technology arrangement (SBITA) for cybersecurity software. The SBITA arrangement expires in 2027 and provides for twelve-month renewal options thereafter.

The SBITA assets and the related accumulated amortization are detailed in Note 3.D.

The future subscription payments under SBITA agreements are as follows:

	Governmental Activities		
Year Ending December 31,	Principal	Interest	Total
2026	$ 36,253	$ 1,041	$ 37,294
2027	36,985	309	37,294
Total	$ 73,238	$ 1,350	$ 74,588

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Pension Plan

Plan Description

The Wisconsin Retirement System (WRS) is a cost-sharing, multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report, which can be found at http://etf.wi.gov/reports-and-studies/financial-reports-and-statements. Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Pension Plan (Continued)

Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment %	Variable Fund Adjustment %
2015	2.9	2
2016	0.5	-5
2017	2.0	4
2018	2.4	17
2019	0.0	-10
2020	1.7	21
2021	5.1	13
2022	7.4	15
2023	1.6	-21
2024	3.6	15

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executives and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period ending December 31, 2025, the WRS recognized $1,595,367 in contributions from the City.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Pension Plan (Continued)

Contributions (Continued)
Contribution rates for the reporting period are:

Employee Category	Employee	Employer
General (Including Executives and Elected Officials)	6.95%	6.95%
Protective With Social Security	6.95	15.37
Protective Without Social Security	6.95	19.37

Pension Assets, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and deferred Inflows of Resources Related to Pensions
At December 31, 2025, the City reported a liability of $1,752,174 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023 rolled forward to December 31, 2024. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2024, the City's proportion was 0.10663408%, which was a decrease of 0.00091977% from its proportion measured as of December 31, 2023.

For the year ended December 31, 2025, the City recognized pension expense of $2,359,053

At December 31, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	$ 5,441,460	$ 5,113,266
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	2,662,522	-
Changes in Assumptions	519,904	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	18,257	15,404
Employer Contributions Subsequent to the Measurement Date	1,595,367	-
Totals	$ 10,237,510	$ 5,128,670

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Pension Plan (Continued)

Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and deferred Inflows of Resources Related to Pensions (Continued)

The $1,595,367 reported as deferred outflows related to pension resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31,	Expense
2026	$ 1,054,921
2027	3,635,610
2028	(896,988)
2029	(280,070)
Total	$ 3,513,473

Actuarial Assumptions

The total pension liability in the actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2023
Measurement Date of Net Pension Liability (Asset):	December 31, 2024
Experience Study:	January 1, 2021 - December 31, 2023 Published November 19, 2024
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.1% - 5.7%
Mortality:	2020 WRS Experience Mortality Table
Postretirement Adjustments*:	1.7%

* *No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate. Includes the impact of known Market Recognition Account deferred gains/losses on the liability for dividend payments.*

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Pension Plan (Continued)

Actuarial Assumptions (Continued)

Actuarial assumptions are based upon an experience study conducted in 2024 that covered a three-year period from January 1, 2021 to December 31, 2023. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from the prior year, including seniority (merit) and separation rates. The total pension liability for December 31, 2024 is based upon a roll-forward of the liability calculated from the December 31, 2023 actuarial valuation.

Long-Term Expected Return on Plan Assets – The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Core Fund Asset Class:			
Public Equity	38.0%	7.0%	4.3%
Public Fixed Income	27.0%	6.1%	3.4%
Private Equity/Debt	20.0%	9.5%	6.7%
Inflation Sensitive Assets	19.0%	4.8%	2.1%
Real Estate	8.0%	6.8%	3.8%
Cash	-12.0%	3.7%	1.1%
Total Core Fund	100.0%	7.5%	4.8%
Variable Fund Asset Class:			
U.S. Equities	70.0%	6.5%	3.8%
International Equities	30.0%	7.4%	4.7%
Total Variable Fund	100.0%	6.9%	4.2%

New England Pension Consultants Long-Term US CPI (Inflation) Forecast: 2.6%

Asset Allocations are managed within established ranges. Target percentages may differ from actual monthly allocations.

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Pension Plan (Continued)

Actuarial Assumptions (Continued)

Single Discount Rate – A single discount rate of 6.80% was used to measure the total pension liability for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.80% and a municipal bond rate of 4.08% (Source: "20-Bond GO Index" is the Bond Buyer Index, general obligation, 20 years to maturity, mixed quality as of December 31, 2024. In describing this index, the Bond Buyer notes that the bonds' average quality is roughly equivalent to Moody's investors Service's Aa2 rating and Standard and Poor's Corp.'s AA.). Because of the unique structure of WRS, the 6.80% expected rate of return implies that a dividend of approximately 1.70% will always be paid after reflecting known changes in the Market Recognition Account. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to Discount Rate (5.80%)	Current Discount Rate (6.80%)	1% Increase to Discount Rate (7.80%)
City's Proportionate Share of the Net Pension Liability (Asset)	$ 16,437,684	$ 1,752,174	$ (8,681,459)

Payables to the Pension Plan

At December 31, 2025, the City reported a payable of $210,670 for the outstanding amount of contributions to the pension plan for the year ended December 31, 2025.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Deferred Compensation Plans

The City offers its employees an option between two deferred compensation plans created in accordance with Internal Revenue Code Section 457. The plans, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Employees can elect to contribute to the plan by selecting a percentage of their salary or selecting a dollar amount. Annual amounts to be contributed may not exceed IRS limits. The City contributes a maximum of $30 per month for eligible employees. Total contributions made by the City were $33,186 for the year ended December 31, 2025. Of this amount, $7,209 was paid to Nationwide Retirement Solutions and $25,977 to Wisconsin Deferred Compensation, as the third-party administrators for these plans. The deferred compensation plan assets are placed in trust for the sole benefit of employees and beneficiaries participating in the Plan and therefore are not recorded on these financial statements.

J. Other Postemployment Benefits

The City reports OPEB related balances at December 31, 2025, as summarized below:

	OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB Expense
Local Retiree Life Insurance Fund (LRLIF)	$ 837,012	$ 278,410	$ 605,886	$ 39,901
Single-Employer Defined OPEB Plan	860,966	140,527	529,473	35,475
Total	$ 1,697,978	$ 418,937	$ 1,135,359	$ 75,376

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

1. Single-Employer Defined Postemployment Benefit Plan

Plan Description – The City provides health care insurance coverage for employees who retire until they reach the age of 65. The retired employee contributes 100% of the premium for family coverage or 100% of the premium for single coverage.

Eligibility and Benefits Provided

Police Officers and Firefighters	Eligible for retiree healthcare coverage until age 65 if they meet the following requirements: 1. Age 50 and retire on immediate annuity from the Wisconsin Retirement System (WRS); or 2. Age 50 with 20 years of service and retire on deferred annuity from WRS.
All Others	Eligible for retiree healthcare coverage until age 65 if they meet the following requirements: 1. Age 55 and retire on immediate annuity from the Wisconsin Retirement System (WRS); or 2. Age 55 with 20 years of service and retire on deferred annuity from WRS.

Employees Covered by Benefit Terms

At December 31, 2024, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefit Payments	3
Active Employees	187
Total	190

Contributions

Retired plan members and beneficiaries currently receiving benefits are required to contribute 100% towards the cost of insurance premiums not covered by the City explicit subsidy based on the employee group and their retirement date. The City of Menasha and City of Neenah provide an explicit subsidy of $55/$190 (single/family) toward Fire retiree premiums. The City of Menasha is responsible for 40% of the explicit subsidy.

Total OPEB Liability

The City's Total OPEB Liability was measured as of December 31, 2025, and the total OPEB liability used to calculate the Total OPEB Liability was determined by an actuarial valuation as of January 1, 2025.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

1. Single-Employer Defined Postemployment Benefit Plan (Continued)

Actuarial Assumptions – The total OPEB liability in the January 1, 2025 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Valuation Date:	January 1, 2025
Measurement Date:	December 31, 2025
Actuarial Cost Method:	Entry Age Normal Level % of Salary
Discount Rate:	4.83%
Salary Increases:	
Inflation	3.00%
Merit/Longevity	0.5% - 4.8%
Mortality:	
Healthy Retirees	RPH-2021 Total Dataset Mortality Table
Disabled Retirees	RPH-2021 Total Dataset Mortality Table
Healthcare Cost Trend Rates:	8.0% in 2026 decreasing by 0.25% annually to an ultimate rate of 4.50%

Discount Rate – The discount rate used to measure the total OPEB liability was 4.83% as opposed to 4.28% in prior year, which is based on the Bond Buyer GO 20-Year Bond Index as of the week of the measurement date. No assets have been accumulated in an irrevocable trust, so the Bond Buyer GO 20-Year Bond Index has been applied to all periods.

Changes in the Total OPEB Liability

	Increase (Decrease) Total OPEB Liability
Balance at January 1, 2025	$ 741,129
Changes for the Year:	
Service Cost	79,443
Interest	34,463
Changes in Assumptions	45,035
Difference Between Expected and Actual Experience	(8,040)
Benefit Payments	(31,064)
Net Changes	119,837
Balance at December 31, 2025	$ 860,966

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

1. Single-Employer Defined Postemployment Benefit Plan (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – The following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.83%) or 1-percentage-point higher (5.83%) than the current rate:

	1% Decrease to Discount Rate (3.83%)	Current Discount Rate (4.83%)	1% Increase to Discount Rate (5.83%)
Total OPEB Liability	$ 932,077	$ 860,966	$ 795,946

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease (7.0% Decreasing to 3.50%)	Healthcare Cost Trend Rates (8.0% Decreasing to 4.50%)	1% Increase (9.0% Decreasing to 5.50%)
Total OPEB Liability	$ 783,332	$ 860,966	$ 952,842

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB – For the year ended December 31, 2025, the City recognized OPEB expense of $35,475

At December 31, 2025, the City reported deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	$ -	$ 355,861
Changes in Assumptions	140,527	173,612
Totals	$ 140,527	$ 529,473

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

1. Single-Employer Defined Postemployment Benefit Plan (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

Year Ended December 31,	Expense
2026	$ (78,428)
2027	(72,950)
2028	(68,385)
2029	(46,247)
2030	(46,252)
Thereafter	(76,684)
Total	$ (388,946)

Payable to the OPEB Plan

At December 31, 2025, the City reported no payable for outstanding amounts of contribution to the Plan required for the year ended December 31, 2025.

2. Local Retiree Life Insurance Fund

Plan Description

The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible members.

OPEB Plan Fiduciary Net Position

ETF issues a standalone Annual Comprehensive Financial Report, which can be found at http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

Additionally, EFT issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

Benefits Provided

The LRLIF plan provides fully paid-up life insurance benefits for post-age 64 retired members and pre-65 retirees who pay for their coverage.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

2. Local Retiree Life Insurance Fund (Continued)

Contributions

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on member contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the member premiums until age 65 to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2025, are:

Coverage Type	Employer Contribution
50% Postretirement Coverage	40% of Member Contribution
25% Postretirement Coverage	20% of Member Contribution

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating members must pay monthly contribution rates per $1,000 of coverage until the age of 65 (age 70 if active). The member contribution rates in effect for the year ended December 31, 2024, are listed below:

Life Insurance
Member Contribution Rates
for the Year Ended
December 31, 2024

Attained Age	Basic	Supplemental
Under 30	$0.05	$0.05
30 - 34	0.06	0.06
35 - 39	0.07	0.07
40 - 44	0.08	0.08
45 - 49	0.12	0.12
50 - 54	0.22	0.22
55 - 59	0.39	0.39
60 - 64	0.49	0.49
65 - 69	0.57	0.57

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

2. Local Retiree Life Insurance Fund (Continued)

During the reporting period, the LRLIF recognized $3,906 in contributions from the employer.

OPEB Liabilities, OPEB Expense (Revenue) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2025, the City reported a liability of $837,012 for its proportionate share of the net OPEB liability (asset). The net OPEB liability was measured as of December 31, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2024 rolled forward to December 31, 2024. No material changes in assumptions or benefits terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net OPEB liability was based on the City's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2024, the City's proportion was 0.21394600%, which was a decrease of 0.00102100% from its proportion measured as of December 31, 2023.

For the year ended December 31, 2025, the City recognized OPEB expense of $39,901.

At December 31, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	$ -	$ 87,080
Net Differences Between Projected and Actual Earnings on OPEB Plan Investments	11,494	-
Changes in Assumptions	205,379	469,463
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	61,537	49,343
Totals	$ 278,410	$ 605,886

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

2. Local Retiree Life Insurance Fund (Continued)

Year Ended December 31,	Expense
2026	$ (27,516)
2027	(63,415)
2028	(95,735)
2029	(89,844)
2030	(21,668)
Thereafter	(29,298)
Total	$ (327,476)

Actuarial Assumptions – The total OPEB liability actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Valuation Date:	1/1/202
Measurement Date of Net OPEB Liability (Asset):	December 31, 2024
Experience Study:	January 1, 2021 - December 31, 2023 Published November 19, 2024
Actuarial Cost Method:	Entry Age Normal
20-Year Tax-Exempt Municipal Bond Yield*:	4.08%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	4.09%
Salary Increases:	
Wage Inflation	3.00%
Seniority/Merit	0.1% - 5.7%
Mortality:	2020 WRS Experience Mortality Table

*Based on the bond Buyers GO Index

Actuarial assumptions are based upon an experience study conducted in 2024 that covered a three-year period from January 1, 2021 to December 31, 2023. The total OPEB liability for December 31, 2024 is based upon a roll-forward of the liability calculated from the January 1, 2024 actuarial valuation.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

2. Local Retiree Life Insurance Fund (Continued)

Long-Term Expected Return on Plan Assets – The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return %
U.S. Intermediate Credit Bonds	Bloomberg US Interim Credit	40%	2.41%
U.S. Mortgages	Bloomberg US	60%	2.71%
Inflation			2.30%
Long-Term Expected Rate of Return			4.25%

The long-term expected rate of return remained unchanged from in the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate remained unchanged from the prior year at 2.30%.

Single Discount Rate – A single discount rate of 4.09% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 3.32% for the prior year. The change in the discount rate was primarily caused by the increase in the municipal bond rate from 3.26% as of December 31, 2023 to 4.08% as of December 31, 2024. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2037.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Other Postemployment Benefits (Continued)

2. Local Retiree Life Insurance Fund (Continued)

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

Sensitivity of the City's Proportionate Share of Net OPEB Liability (Asset) to Changes in the Discount Rate – The following presents the City's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 4.09%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (3.09%) or 1-percentage-point higher (5.09%) than the current rate:

	1% Decrease to Discount Rate (3.09%)	Current Discount Rate (4.09%)	1% Increase to Discount Rate (5.09%)
City's Proportionate Share of the Net OPEB Liability (Asset)	$ 118,783	$ 837,012	$ 619,881

Payable to the OPEB Plan

At December 31, 2025, the City reported a payable of $0 for the outstanding amount of contribution to the Plan required for the year ended December 31, 2025.

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Fund Balance

Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At December 31, 2025, nonspendable fund balance was as follows:

General Fund:	
Nonspendable:	
Inventories and Prepaid Items	$ 194,449
Noncurrent Portion of Cash Advances	405,869
Total Nonspendable Fund Balance	$ 600,318

Restricted Fund Balance

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At December 31, 2025, restricted fund balance was as follows:

Special Revenue Funds:	
Restricted for:	
Housing Rehabilitation Revolving Loans	$ 13,341
Community Development Block Grant	611,832
Strong Neighborhoods Program	602,737
Park Development	218,456
Library Endowment	525,468
Hattie Minor Scholarship	13,815
Public Safety Donations	46,116
Park and Recreation Donations	83,413
Menasha 2000	5,079
Senior Center Fundraising	17,684
Debt Service Fund	164,104
Capital Projects Fund:	
Restricted for:	
Tax Incremental District No. 8	81,766
Tax Incremental District No. 10	79,648
Total Restricted Fund Balance	$ 2,463,459

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Fund Balance (Continued)

Committed Fund Balance

In the fund financial statements, portions of governmental fund balances are committed by Common Council action. At December 31, 2025, committed fund balance was as follows:

Special Revenue Funds:	
Committed for:	
Recycling	$ 39,734

Assigned Fund Balance

Portions of governmental fund balances have been assigned to represent tentative management plans that are subject to change. At December 31, 2025, fund balance was assigned as follows:

General Fund:	
Children's Urgent Dental Treament Needs	$ 11,868

NOTE 4 OTHER INFORMATION

A. Tax Incremental Financing Districts

The City currently maintains separate special revenue and capital project funds to account for seven Tax Incremental Districts (TID) created in accordance with Section 66.1105 of the Wisconsin Statutes. At the time the Districts were created, the property tax base within each District was "frozen" and increment taxes resulting from increases to the property tax base are used to finance District improvements, including principal and interest on general obligation debt issued by the City to finance such improvements.

NOTE 4 OTHER INFORMATION (CONTINUED)

A. Tax Incremental Financing Districts (Continued)

Since creation of the above Districts, the City has provided various financing sources to each TID and has also recorded eligible TID project costs in other funds of the City. The foregoing amounts are not recorded as liabilities in the District but can be recovered by the City from future excess tax increment revenues. Detail of the amounts recoverable by the City as of December 31, 2025, from future excess tax increment revenues and maximum life follows:

	TID No.4	TID No. 7	TID No. 8	TID No. 10
Recoverable/(Recovered) Costs	$ (4,619)	$ 540,700	$ (22,217)	$ (79,646)
Creation Date	5/19/1997	7/4/2003	11/15/2004	6/5/2006
Maximum Life	5/19/2024	7/4/2030	11/15/2031	6/5/2033

	TID No. 11	TID No. 12	TID No. 13
Recoverable Costs	$ 982,961	$ 1,317,186	$ 1,756,790
Creation Date	7/16/2007	5/16/2011	7/6/2015
Maximum Life	7/16/2034	5/16/2031	7/6/2042

The intent of the City is to recover the above amounts from future TID surplus funds, if any, prior to termination of the respective Districts. The City Council passed a resolution to close TID No. 8 with its final year of tax increment to be received in 2026. TID No. 4 was closed in 2025 and final accounting closure to be complete in 2026.

B. Tax Abatements

The City has created tax incremental financing districts (the Districts) in accordance with Wisconsin State Statute 66.1105, *Tax Increment Law*. As part of the project plan for the Districts, the City entered into agreements with developers for a creation of tax base within the Districts. The agreements require the City to make annual repayments of property taxes collected within the Districts to the developers, based upon the terms of the agreements. As tax abatements, those developer payments and the related property tax revenues are not reported as revenues or expenditures in the financial statements.

For the year ended December 31, 2025, the City abated property taxes totaling $899,957 under this program, which included the following tax abatement agreements:

- A property tax abatement of $563,040 to a developer within Tax Incremental District No. 13.
- A property tax abatement of $336,916 to a developer within Tax Incremental District No. 12.

NOTE 4 OTHER INFORMATION (CONTINUED)

C. Risk Management

The Utilities are part of the City of Menasha's self-funded insurance program with claims processed by the City's and Utility's of Mutual Insurance Company (CVMIC) on behalf of the City. CVMIC is a municipal insurance company established on September 19, 1987 under Section 611.23 of the Wisconsin Statutes. CVMIC provides liability insurance coverage above the self-insured limit to cities and utilities which make up the membership.

The City is exposed to various risks of loss related to torts; theft, damage or destruction of assets; errors or omissions; injuries to employees; or acts of God. The City has chosen to retain a portion of the risks through self-insurance programs and has also purchased insurance to transfer other risks to outside parties. Payments of premiums for these policies are recorded as expenditures or expenses in various funds of the City. Insurance settlements have not exceeded insurance coverage in any of the past three years nor has there been any significant reduction in insurance coverage compared to the prior year. The amount of actual settlements has not exceeded the insurance coverage amounts in any of the three most recent years. A description of the City's risk management programs follows.

Property and Liability Insurance

During 1987, the City, together with certain other units of government within the state of Wisconsin, created the Cities and Villages Mutual Insurance Company (CVMIC), a joint venture, to provide liability insurance services to its members. The City is partially self-insured for liability insurance and pays premiums to CVMIC for its excess liability insurance coverage. The actuary for CVMIC determines premium charges to its members required to pay the expected claims and loss adjustment expenses. CVMIC's ongoing operational expenses, other than loss adjustment expenses, are apportioned pro rata to each member. CVMIC provides general liability, police and nurses professional liability, public official's liability and vehicle liability coverage for the City. The City's self-insured retention limit is $25,000 for each occurrence with a maximum limit of $100,000 annually. Premiums paid to CVMIC for insurance coverage are recorded in a self-insurance internal service fund. The self-insurance internal service fund charges various City departments and operations for their portion of insurance coverage for the year.

NOTE 4 OTHER INFORMATION (CONTINUED)

C. Risk Management (Continued)

Property and Liability Insurance (Continued)

The claims liability reported in the fund at December 31, 2025, is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the basic purpose financial statements indicates that it is probable that a liability has been incurred at the date of the basic financial statements and the amount of the loss can be reasonably estimated. On December 31, 2025, the property and liability insurance internal service fund has available $28,900. Changes in the fund's claim liability amount for 2024 and 2025, are as follows:

	Liability January 1	Current Year Claims and Changes in Estimates	Claims Payments	Liability December 31
2024	$ -	$ 3,911	$ 3,911	$ -
2025	-	13,796	5,015	8,781

HRA Health Insurance Fund

In prior years the City increased deductible amounts for its commercial health insurance plan and created an HRA health insurance fund to offset a portion of the increased deductible to covered members. Funding is provided by charges to City departments. Fund expenses consist of payments to a third-party administrator for reimbursement of deductibles and administrative fees.

On December 31, 2025, the HRA health insurance fund reported a claims liability of $80,108. Changes in the fund’s claims liability amount for 2024 and 2025, are as follows:

	Liability January 1	Current Year Claims and Changes in Estimates	Claims Payments	Liability December 31
2024	$ 64,698	$ 92,028	$ 71,107	$ 85,619
2025	85,619	60,427	65,938	80,108

NOTE 4 OTHER INFORMATION (CONTINUED)

C. Risk Management (Continued)

Dental Self-Insurance Fund

City employees, COBRA employees, retirees and employee dependents are eligible for dental benefits from a dental insurance internal service fund. Funding is provided by charges to City departments, employees and retirees. Fund expenses consist of payments to a third-party administrator for dental claims and administrative fees. The claims liability of $0 reported in the fund at December 31, 2025, is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the basic financial statements indicates that it is probable that a liability has been incurred at the date of the basic financial statements and the amount of the loss can be reasonably estimated. On December 31, 2025, the dental insurance internal service fund has available $173,567 for future unreported claims. Changes in the fund's claims liability amount for 2024 and 2025, are as follows:

	Liability January 1	Current Year Claims and Changes in Estimates	Claims Payments	Liability December 31
2024	$ -	$ 98,703	$ 98,703	$ -
2025	-	126,717	126,717	-

NOTE 4 OTHER INFORMATION (CONTINUED)

D. Segment Information

Menasha Utilities

Menasha Utilities consist of four utility operations: Electric Distribution, Water Utility, Energy Services, and Telecommunications. Presented below are two operations that require segment information to be reported.

CONDENSED STATEMENT OF NET POSITION	Electric Distribution Utility	Water Utility
ASSETS		
Current	$ 10,678,895	$ 1,429,163
Restricted	2,355,845	3,982,452
Noncurrent:		
Net Capital Assets	17,848,649	22,970,527
Other Assets	790,748	-
Total Assets	31,674,137	28,382,142
DEFERRED OUTFLOWS OF RESOURCES	1,050,133	709,281
LIABILITIES		
Current	5,088,176	1,655,884
Noncurrent:		
Long-Term	3,186,731	4,288,922
Total Liabilities	8,274,907	5,944,806
DEFERRED INFLOWS OF RESOURCES	1,385,108	395,420
NET POSITION		
Net Investment in Capital Assets	13,982,364	18,319,364
Restricted:		
Debt Service	248,714	-
Depreciation Reserve	925,782	3,542,062
Water Tower	-	87,486
Unrestricted	7,907,395	802,285
Total Net Position	$ 23,064,255	$ 22,751,197

NOTE 4 OTHER INFORMATION (CONTINUED)

D. Segment Information (Continued)

Menasha Utilities (Continued)

CONDENSED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION	Electric Distribution Utility	Water Utility
OPERATING REVENUES		
Charges for Services	$ 38,947,166	$ 6,649,331
Other	224,781	87,369
Total Operating Revenues	39,171,947	6,736,700
OPERATING EXPENSES		
Operation and Maintenance	36,134,610	3,096,199
Depreciation and Amortization	1,425,482	1,094,657
Taxes	178,198	83,211
Total Operating Expenses	37,738,290	4,274,067
OPERATING INCOME	1,433,657	2,462,633
NONOPERATING INCOME (EXPENSES)		
Interest Revenue	428,329	162,416
Merchandising and Jobbing	9,653	1,883
Other Income Deductions	-	(167)
Interest and Fiscal Charges	(44,167)	(102,650)
Miscellaneous	(11,501)	-
Total Nonoperating Income (Expenses)	382,314	61,482
INCOME BEFORE CONTRIBUTIONS AND TRANSFERS	1,815,971	2,524,115
Customer Contributions	277,877	52,869
Transfers Out	(592,362)	(622,576)
CHANGE IN NET POSITION	1,501,486	1,954,408
Net Position - Beginning of Year	21,562,769	20,796,789
NET POSITION - END OF YEAR	$ 23,064,255	$ 22,751,197

NOTE 4 OTHER INFORMATION (CONTINUED)

D. Segment Information (Continued)

Menasha Utilities (Continued)

CONDENSED STATEMENT OF CASH FLOWS	Electric Utility	Water Utility
NET CASH PROVIDED (USED) BY:		
Operating Activities	$ 2,492,704	$ 3,512,250
Noncapital Financing Activities	(489,501)	(674,437)
Capital and Related Financing Activities	(2,868,047)	(2,311,098)
Investing Activities	453,866	285,397
CHANGE IN CASH AND CASH EQUIVALENTS	(410,978)	812,112
Cash and Cash Equivalents - Beginning of Year	6,996,879	3,143,298
CASH AND CASH EQUIVALENTS - END OF YEAR	$ 6,585,901	$ 3,955,410

E. WPPI Energy Contract – Menasha Utilities

The Utilities purchase their electric requirements from WPPI Energy (WPPI). WPPI is a municipal electric company and political subdivision of the state of Wisconsin created by contract by its members on September 5, 1980 pursuant to the Municipal Electric Company Act, Sec. 66.0825 of the Wisconsin Statutes (the Act). WPPI's purposes include providing an adequate, economical, and reliable supply of electric energy to its members.

The Utilities are one of 51 members of WPPI located throughout the States of Wisconsin, Michigan, and Iowa. On December 31, 1989, each of WPPI's members, including the City of Menasha, commenced purchasing electric services from WPPI under a new Long-term Power Supply Contract for Participating Members (the Long-term Contract) under which WPPI has agreed to sell and deliver to each member, and each member has agreed to take and pay for, the electric power and energy requirements to the members for an initial 35-year term. The contract was amended during 2016 to extend the term of the contract through 2055.

Under the Long-term Contract, the Utilities and other members of WPPI are required to pay for all power and energy requirements supplied or made available by WPPI at rates sufficient to cover all of WPPI's revenue requirements which include power supply costs, administrative expenses, and debt service on outstanding bonds. WPPI's subsequent year's rates and operating budget are approved annually by its board of directors, which consists of representatives from each member municipality. The Utilities have agreed to charge rates to retail ratepayers of its electric system sufficient to meet its obligations to WPPI. The Long-term Contract provides that all payments to WPPI under the Contract constitute operating expenses of the Utilities' electric system payable from any operating and maintenance fund established by the Utilities.

NOTE 4 OTHER INFORMATION (CONTINUED)

E. WPPI Energy Contract (Continued)

The Long-term Contract may be terminated by either party upon five years prior written notice effective at the end of the initial 35-year term, or at any time thereafter, provided that no WPPI bonds are outstanding at the time of the proposed termination and certain other contract provisions are met.

The electric operation purchases power through WPPI Energy for distribution to its customers. Total purchases under this arrangement amounted to approximately $33.04 million in 2025.

F. Contingencies

1. The City's valuation and taxing power secure a portion of the outstanding long-term debt of the Neenah-Menasha Sewerage Commission, a joint venture created by the City and six other municipalities. The City would be liable in the unlikely event that the Commission defaulted on the debt.

2. The City participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the City's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

3. From time to time, the City is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the City attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations except as indicated below.

G. Construction Commitments

The City has active construction projects as of December 31, 2025. Work has been completed on these projects but not yet paid for (including contract retainage) is reflected in accounts payable and expenditures. The City has approximately $681,000 in open contracts at year end.

H. Subsequent Program Closure

In 2026, the City was notified by the Wisconsin Department of Administration (DOA) that their request to discontinue the Community Block Grant Program Revolving Loan Housing Program was accepted. The program is being defederalized and will no longer be supported through future grants. In May 2026, the City returned $389,241 in restricted cash to DOA. The City also has approximately $663,741 in outstanding loan receivables related to this program and is required to submit future collections on those receivables to DOA yearly.

NOTE 4 OTHER INFORMATION (CONTINUED)

I. Enterprise Funds – Significant Customers

During 2025, the City's electric utility billed one customer $16,065,109, and one customer $4,987,732. This represents 41% and 13% of electric utility operating revenue, respectively. In addition, the water utility billed one customer $1,035,913. Which represents 15% of water utility operating revenue, respectively. No other utility customer accounted for more than 10% of operating revenue.

J. CVMIC

CVMIC is a municipal mutual insurance company established on September 14, 1987 under Section 611.23 of the Wisconsin Statutes. CVMIC provides liability insurance coverage to the cities and villages which make up the membership of the WMIC that was established under Section 66.30 of the Wisconsin Statutes governing intergovernmental cooperation commissions.

CVMIC insures the municipalities up to $5,000,000 per occurrence above the self-insured retention amount selected by each individual city or village. CVMIC also provides excess insurance of $5,000,000 over the CVMIC layer thru a group purchase program paid proportionately by members for a total limit of $10,000,000 per occurrence. Members pay premiums based on their self-insured retention amount, claims experience and population.

Management of CVMIC and WMIC consists of a board of directors and officers elected by the membership from each class of participants based on population. The board of directors hires the company executive director who in turn hires the management staff of CVMIC. The City does not exercise any control over the activities of CVMIC and WMIC beyond the election of the officer and board.

Financial statements of CVMIC can be obtained directly from CVMIC's offices. The City's Mutual Member Participation Calculation is calculated at 1.192%. This calculation is based on premiums, claims and self-insured retention of the city as compared to the entire membership. Upon dissolution, the City would be entitled to a lump sum payment from CVMIC that may vary significantly from the amount of its deposit referred to above, based on the then financial condition of CVMIC. WMIC is not required to have an audit.

NOTE 4 OTHER INFORMATION (CONTINUED)

K. Accounting Changes

Change in Fund Presentation from Major to Nonmajor

The Tax Incremental District No. 12 previously met the criteria to be reported as a major governmental fund. Effective January 1, 2025, the fund now meets the criteria to be reported as a nonmajor fund and is reported as such for the fiscal year ended December 31, 2024. The effect of that change to or within the financial reporting entity is shown in the table below:

	December 31, 2024, as Previously Reported	Change to or Within the Financial Reporting Entity	December 31, 2024, As Adjusted
Governmental Funds:			
Major Funds:			
General	$ 4,010,752	$ -	$ 4,010,752
Debt Service	(195,701)	-	(195,701)
Tax Incremental District No. 12	(2,002,314)	2,002,314	-
Capital Improvements	(654,688)	-	(654,688)
Nonmajor Funds	(611,735)	(2,002,314)	(2,614,049)
Total Governmental Funds	$ 546,314	$ -	$ 546,314

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF MENASHA, WISCONSIN
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
WISCONSIN RETIREMENT SYSTEM
(LAST 10 FISCAL YEARS)

Measurement Period	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll (Plan Year)	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/15	0.10109236%	$ 1,642,731	$ 11,573,366	14.19%	98.20%
12/31/16	0.10211180%	841,645	12,001,896	7.01%	99.12%
12/31/17	0.10417775%	(3,093,160)	12,190,485	25.37%	102.93%
12/31/18	0.10639829%	3,783,530	12,380,712	30.56%	96.45%
12/31/19	0.10718823%	(3,456,237)	12,689,422	27.24%	102.96%
12/31/20	0.10840654%	(6,767,970)	12,837,250	50.23%	105.26%
12/31/21	0.10819433%	(8,720,661)	13,233,113	65.90%	106.02%
12/31/22	0.10843803%	5,744,725	13,670,378	42.02%	95.72%
12/31/23	0.10755385%	1,599,116	14,469,173	11.05%	98.85%
12/31/24	0.10663408%	1,752,174	14,898,410	11.76%	98.79%

SCHEDULE OF CONTRIBUTIONS
WISCONSIN RETIREMENT SYSTEM
(LAST 10 FISCAL YEARS)

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll (Fiscal Year)	Contributions as a Percentage of Covered Payroll
12/31/16	$ 990,244	$ 990,244	$ -	$ 12,001,896	8.25%
12/31/17	1,090,278	1,090,278	-	12,190,485	8.94%
12/31/18	1,103,434	1,103,434	-	12,380,712	8.91%
12/31/19	1,116,797	1,116,797	-	12,689,422	8.80%
12/31/20	1,254,954	1,254,954	-	12,837,250	9.78%
12/31/21	1,243,276	1,243,276	-	13,233,113	9.40%
12/31/22	1,265,433	1,265,433	-	13,670,378	9.26%
12/31/23	1,816,432	1,816,432	-	14,469,173	12.55%
12/31/24	1,537,004	1,537,004	-	14,898,410	10.32%
12/31/25	1,595,367	1,595,367	-	15,184,599	10.51%

See accompanying Notes to Required Supplementary Information.

CITY OF MENASHA, WISCONSIN
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
LOCAL RETIREE LIFE INSURANCE FUND
(LAST 10 FISCAL YEARS)

Measurement Period	Proportion of the Net OPEB Liability (Asset)	Proportionate Share of the Net OPEB Liability (Asset)	Covered-Employee Payroll	Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered-Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)
12/31/18	0.21311900%	$ 549,919	$ 12,380,712	4.44%	48.69%
12/31/19	0.20536400%	874,480	12,689,423	6.89%	37.58%
12/31/20	0.21145800%	1,163,172	12,837,250	9.06%	31.36%
12/31/21	0.20819000%	1,230,480	12,350,000	9.96%	29.57%
12/31/22	0.21197000%	807,569	12,690,000	6.36%	38.81%
12/31/23	0.21496700%	988,988	13,189,000	7.50%	33.90%
12/31/24	0.21394600%	837,012	13,050,000	6.41%	37.20%

SCHEDULE OF CONTRIBUTIONS
LOCAL RETIREE LIFE INSURANCE FUND
(LAST 10 FISCAL YEARS)

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered-Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
12/31/19	$ 3,441	$ 3,441	$ -	$ 12,689,423	0.03%
12/31/20	3,491	3,491	-	12,837,250	0.03%
12/31/21	3,523	3,523	-	12,350,000	0.03%
12/31/22	4,261	4,261	-	13,670,378	0.03%
12/31/23	3,694	3,694	-	13,450,242	0.03%
12/31/24	3,921	3,921	-	14,898,410	0.03%
12/31/25	3,906	3,906	-	15,184,599	0.03%

See accompanying Notes to Required Supplementary Information.

CITY OF MENASHA, WISCONSIN
SCHEDULE OF CHANGES IN OPEB LIABILITY AND RELATED RATIOS
(LAST 10 FISCAL YEARS*)

	2025	2024	2023	2022	2021	2020	2019	2018
TOTAL OPEB LIABILITY								
Service Cost	$ 79,443	$ 88,193	$ 78,941	$ 87,266	$ 86,775	$ 63,597	$ 58,649	$ 60,092
Interest	34,463	38,650	35,372	23,703	21,298	37,497	48,515	42,333
Differences Between Expected and Actual Experience	(8,040)	(226,099)	(457)	(48,000)	(5,190)	(342,042)	(99,097)	-
Change of Assumptions	45,035	(16,821)	56,445	(250,036)	(9,315)	142,760	58,033	(49,299)
Benefit Payments	(31,064)	(41,284)	(26,858)	(47,913)	(42,587)	(97,995)	(104,220)	(99,732)
NET CHANGE IN TOTAL OPEB LIABILITY	119,837	(157,361)	143,443	(234,980)	50,981	(196,183)	(38,120)	(46,606)
Total OPEB Liability - Beginning of Year	741,129	898,490	755,047	990,027	939,046	1,135,229	1,173,349	1,219,955
TOTAL OPEB LIABILITY - END OF YEAR	$ 860,966	$ 741,129	$ 898,490	$ 755,047	$ 990,027	$ 939,046	$ 1,135,229	$ 1,173,349

* The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

See accompanying Notes to Required Supplementary Information.

NOTE 1 PENSION

Wisconsin Retirement System

Changes of benefit terms:
There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions:
Based on a three-year experience study conducted in 2024 covering January 1, 2021 through December 31, 2023, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year ended December 31, 2024, including the following:

- Raising the seniority/merit inflation rate from 0.1%-5.6% to 0.1%-5.7%

Based on a three-year experience study conducted in 2021 covering January 1, 2019 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year ended December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the wage inflation rate 3.2% to 3.0%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the postretirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transition from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the postretirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transition from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

The amounts reported for each fiscal year were determined as of the calendar year-end that occurred within the prior fiscal year. The City is required to present the last 10 fiscal years of data; however accounting standards allow the presentation of as many years as are available until 10 fiscal years are presented.

NOTE 2 OTHER POSTEMPLOYMENT BENEFITS

Single-Employer Defined Postemployment Benefit Plan

There have been no substantive plan provision changes in the valuation, which was for the fiscal year ending December 31, 2025.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

The City is required to present the last ten fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

Local Retiree Life Insurance Fund (LRLIF)

Changes of benefit terms:
There were no changes of benefit terms for any participating employer in the LRLIF.

Changes of assumptions:
Based on a three-year experience study conducted in 2021 covering January 1, 2019 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the December 31, 2021, total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transition from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the December 31, 2018 total OPEB liabilities, including the following:

- Lowering the long-term expected rate of return from 5.00% to 4.25%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Mortality assumptions were changed to reflect updated trends by transition from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

The amounts reported for each fiscal year were determined as of the calendar year-end that occurred within the prior fiscal year. The City is required to present the last 10 fiscal years of data; however accounting standards allow the presentation of as many years as are available until 10 fiscal years are presented.

SUPPLEMENTARY INFORMATION

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – DEBT SERVICE
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 1,500,000	$ 1,500,000	$ 1,500,000	$ -	$ 1,300,000
Special Assessments	91,000	91,000	220,613	129,613	61,395
Intergovernmental	225,000	225,000	225,000	-	225,000
Miscellaneous	994,757	994,757	1,270,232	275,475	1,118,202
Total Revenues	2,810,757	2,810,757	3,215,845	405,088	2,704,597
EXPENDITURES					
Debt Service:					
Principal	2,886,514	2,886,514	2,720,770	165,744	2,696,934
Interest and Fiscal Charges	1,094,251	1,094,251	1,203,351	(109,100)	1,044,652
Total Expenditures	3,980,765	3,980,765	3,924,121	56,644	3,741,586
EXCESS OF REVENUES UNDER EXPENDITURES	(1,170,008)	(1,170,008)	(708,276)	461,732	(1,036,989)
OTHER FINANCING SOURCES (USES)					
Premium on Debt Issued	-	-	128,043	128,043	173,239
Transfers In	1,177,634	1,177,634	985,038	(192,596)	951,428
Transfers out	(45,000)	(45,000)	(45,000)	-	(45,000)
Total Other Financing Sources (Uses)	1,132,634	1,132,634	1,068,081	(64,553)	1,079,667
NET CHANGE IN FUND BALANCE	(37,374)	(37,374)	359,805	397,179	42,678
Fund Balance - Beginning of Year	(195,701)	(195,701)	(195,701)	-	(238,379)
FUND BALANCE - END OF YEAR	$ (233,075)	$ (233,075)	$ 164,104	$ 397,179	$ (195,701)

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – CAPITAL IMPROVEMENT FUND
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Special Assessments	$ -	$ -	$ -	$ -	$ 231,285
Intergovernmental	3,457,992	3,457,992	580,828	(2,877,164)	405,872
Intergovernmental Charges					
Miscellaneous	725,000	725,000	305,677	(419,323)	85,942
Total Revenues	4,182,992	4,182,992	886,505	(3,296,487)	723,099
EXPENDITURES					
Current:					
General Government	39,300	39,300	48,061	(8,761)	-
Public Safety	710,340	710,340	437,771	272,569	140,553
Public Works	-	-	129,974	(129,974)	2,612,111
Health and human services	35,000	35,000	-	35,000	-
Culture and Recreation	1,936,000	1,936,000	1,516,593	419,407	3,421,389
Capital Outlay	6,779,051	6,779,051	1,959,116	4,819,935	-
Total Expenditures	9,499,691	9,499,691	4,091,515	5,408,176	6,174,053
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(5,316,699)	(5,316,699)	(3,205,010)	2,111,689	(5,450,954)
OTHER FINANCING SOURCES (USES)					
Long-Term Debt Issued	5,316,699	5,316,699	3,664,000	(1,652,699)	5,121,081
Transfers out	-	-	(115,294)	(115,294)	(190,111)
Total Other Financing Sources (Uses)	5,316,699	5,316,699	3,548,706	(1,767,993)	4,930,970
NET CHANGE IN FUND BALANCE	-	-	343,696	343,696	(519,984)
Fund Balance - Beginning of Year	(654,688)	(654,688)	(654,688)	-	(134,704)
FUND BALANCE - END OF YEAR	$ (654,688)	$ (654,688)	$ (310,992)	$ 343,696	$ (654,688)

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects or expendable trust) that are legally restricted to expenditures for specific purposes. The City utilizes special revenue funds to record financial transactions pertaining to the following activities:

Housing Rehab

To account for activity of loans made to local homeowners that were originally financed by an economic development grant received by the City from the Wisconsin Department of Development.

Community Development Block Grant

To account for grant proceeds received by the City from the Wisconsin Department of Administration to be used to make loans to local homeowners.

Marina Operations

To account for collections from the City marina used to finance related disbursements for personnel, supplies and improvements.

Strong Neighborhoods Program

To account for tax incremental funds received as part of the “Affordable Housing Extension” to help increase the attractiveness and affordability of Menasha’s housing stock.

Park Development

To account for grants received and other collections to be used for the development of City parks.

Recycling

To account for the property taxes levied and intergovernmental grants received to finance the City’s recycling activities.

Library Endowment

To account for funds held by the City library.

Hattie Minor Scholarship

To account for funds held by the City for the purposes of providing scholarships from investment income.

Public Safety Donations

To account for donations received by the City.

SPECIAL REVENUE FUNDS (CONTINUED)

Park and Recreation Donations
To account for donations received by the City.

Menasha 2000
To account for donations dedicated to improvements to Menasha's downtown and waterfront, including Curtis Reed Square, the City Hall Mural, and the Trestle Trail.

Senior Center Fundraising
To account for donations received for use at the City's Senior Center.

Local Fiscal Recovery Funds
To account for revenues collected in conjunction with the federal COVID funding and the applicable expenditures claims on the grant program.

EPA Brownfield
To account for revenues collected in conjunction with a federal EPA grant and the applicable assessment expenditures related to the grant program.

Neighborhood Improvement Grant
To account for revenues from a Neighborhood Improvement grant. This fund has been closed in 2026 and has no activity reported in 2025.

CAPITAL PROJECTS FUNDS

Capital project funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds. The City utilizes capital projects funds to record financial transactions pertaining to the following activities:

Tax Incremental Districts (TID's)
To account for the activity of TID No. 4, No. 7, No. 8, No. 10, No. 11, 12 and No. 13.

CITY OF MENASHA, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Special Revenue						
	Housing Rehab	Community Development Block Grant	Marina Operations	Strong Neighborhoods Program	Park Development	Recycling	Library Endowment
ASSETS							
Cash and Investments	$ 13,341	$ 238,478	$ -	$ 106,071	$ 218,456	$ 216,709	$ -
Restricted Cash and Investments	-	373,354	-	-	-	-	525,468
Receivables:							
Taxes and Special Charges	-	-	-	-	-	209,223	-
Accounts	-	-	9	-	-	599	-
Special Assessments	-	-	-	-	-	-	-
Loans	9,165	994,827	-	-	-	-	-
Due from Other Funds	-	-	-	500,000	-	-	-
Due from Other Governments	-	-	-	-	-	-	-
Inventories and prepaid items	-	-	-	-	-	-	-
Total Assets	$ 22,506	$ 1,606,659	$ 9	$ 606,071	$ 218,456	$ 426,531	$ 525,468
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
LIABILITIES							
Accounts Payable	$ -	$ -	$ 852	$ 3,334	$ -	$ 935	$ -
Accrued and Other Current Liabilities	-	-	488	-	-	5,267	-
Advances from Other Funds	-	-	109,849	-	-	-	-
Unearned Revenues	-	-	-	-	-	-	-
Total Liabilities	-	-	111,189	3,334	-	6,202	-
DEFERRED INFLOWS OF RESOURCES							
Property Taxes Levied for Subsequent Year	-	-	-	-	-	380,595	-
Special Charges Assessed	-	-	-	-	-	-	-
Unavailable Grant Revenue	-	-	-	-	-	-	-
Loans Receivable	9,165	994,827	-	-	-	-	-
Special Assessments	-	-	-	-	-	-	-
Total Deferred Inflows of Resources	9,165	994,827	-	-	-	380,595	-
FUND BALANCES							
Restricted	13,341	611,832	-	602,737	218,456	-	525,468
Committed	-	-	-	-	-	39,734	-
Assigned	-	-	-	-	-	-	-
Unassigned	-	-	(111,180)	-	-	-	-
Total Fund Balances	13,341	611,832	(111,180)	602,737	218,456	39,734	525,468
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 22,506	$ 1,606,659	$ 9	$ 606,071	$ 218,456	$ 426,531	$ 525,468

CITY OF MENASHA, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Special Revenue						
	Hattie Minor Scholarship	Public Safety Donations	Park and Recreation Donations	Menasha 2000	Senior Center Fundraising	Local Fiscal Recovery Funds	EPA Brownfield
ASSETS							
Cash and Investments	$ 13,815	$ 47,116	$ 81,010	$ 5,079	$ 17,684	$ 60,976	$ -
Restricted Cash and Investments	-	-	-	-	-	-	-
Receivables:							
Taxes and Special Charges	-	-	-	-	-	-	-
Accounts	-	-	2,873	-	-	-	-
Special Assessments	-	-	-	-	-	-	-
Loans	-	-	-	-	-	-	-
Due from Other Funds	-	-	-	-	-	-	-
Due from Other Governments	-	-	-	-	-	-	-
Inventories and prepaid items	-	-	-	-	-	-	-
Total Assets	$ 13,815	$ 47,116	$ 83,883	$ 5,079	$ 17,684	$ 60,976	$ -
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
LIABILITIES							
Accounts Payable	$ -	$ 1,000	$ 470	$ -	$ -	$ 60,976	$ -
Accrued and Other Current Liabilities	-	-	-	-	-	-	-
Due to Other Funds	-	-	-	-	-	-	-
Unearned Revenues	-	-	-	-	-	-	-
Total Liabilities	-	1,000	470	-	-	60,976	-
DEFERRED INFLOWS OF RESOURCES							
Property Taxes Levied for Subsequent Year	-	-	-	-	-	-	-
Special Charges Assessed	-	-	-	-	-	-	-
Unavailable Grant Revenue	-	-	-	-	-	-	-
Loans Receivable	-	-	-	-	-	-	-
Special Assessments	-	-	-	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-	-	-	-
FUND BALANCES							
Restricted	13,815	46,116	83,413	5,079	17,684	-	-
Committed	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-
Total Fund Balances	13,815	46,116	83,413	5,079	17,684	-	-
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 13,815	$ 47,116	$ 83,883	$ 5,079	$ 17,684	$ 60,976	$ -

CITY OF MENASHA, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Capital Projects			
	Tax Incremental District No. 4	Tax Incremental District No. 7	Tax Incremental District No. 8	Tax Incremental District No. 10
ASSETS				
Cash and Investments	$ 114,585	$ -	$ 118,013	$ 122,029
Restricted Cash and Investments	-	-	-	-
Receivables:				
Taxes and Special Charges	60,038	81,074	47,853	55,931
Accounts	-	-	-	-
Special Assessments	-	-	-	-
Loans	-	-	-	-
Due from Other Funds	-	-	-	-
Due from other governments	12,818	-	-	-
Inventories and prepaid items	-	-	-	-
Total Assets	$ 187,441	$ 81,074	$ 165,866	$ 177,960
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES				
LIABILITIES				
Accounts Payable	$ 81,924	$ -	$ -	$ 15
Accrued and Other Current Liabilities	-	-	-	-
Due to Other Funds	-	381,208	-	-
Unearned Revenues	-	-	-	-
Total Liabilities	81,924	381,208	-	15
DEFERRED INFLOWS OF RESOURCES				
Property Taxes Levied for Subsequent Year	105,515	142,484	84,100	98,297
Special Charges Assessed	-	-	-	-
Unavailable Grant Revenue	-	-	-	-
Loans Receivable	-	-	-	-
Special Assessments	-	-	-	-
Total Deferred Inflows of Resources	105,515	142,484	84,100	98,297
FUND BALANCES				
Restricted	-	-	81,766	79,648
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	2	(442,618)	-	-
Total Fund Balances	2	(442,618)	81,766	79,648
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 187,441	$ 81,074	$ 165,866	$ 177,960

CITY OF MENASHA, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	Capital Projects			Totals	
	Tax Incremental District No. 11	Tax Incremental District No. 12	Tax Incremental District No. 13	2025	2024
ASSETS					
Cash and Investments	$ -	$ -	$ -	$ 1,373,362	$ 2,314,281
Restricted Cash and Investments	-	-	-	898,822	707,723
Receivables:					
Taxes and Special Charges	117,140	836,268	468,101	1,875,628	1,112,100
Accounts	-	-	-	3,481	361,024
Special Assessments	-	55,963	-	55,963	-
Loans	-	-	-	1,003,992	1,066,290
Due from Other Funds	-	-	-	500,000	866,480
Due from Other Governments	-	-	-	12,818	120,877
Inventories and prepaid items	-	-	-	-	3,617
Total Assets	$ 117,140	$ 892,231	$ 468,101	$ 5,724,066	$ 6,552,392
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
LIABILITIES					
Accounts Payable	$ -	$ -	$ -	$ 149,506	$ 327,410
Accrued and Other Current Liabilities	279	1,069	538	7,641	4,445
Due to Other Funds	492,304	161,218	1,361,290	2,505,869	2,776,271
Unearned Revenues	-	-	-	-	1,604,152
Total Liabilities	492,583	162,287	1,361,828	2,663,016	4,712,278
DEFERRED INFLOWS OF RESOURCES					
Property Taxes Levied for Subsequent Year	205,869	1,718,672	822,670	3,558,202	1,615,225
Special Charges Assessed	-	-	-	-	-
Unavailable Grant Revenue	-	-	-	-	61,645
Loans Receivable	-	-	-	1,003,992	1,066,290
Special Assessments	-	55,963	-	55,963	-
Total Deferred Inflows of Resources	205,869	1,774,635	822,670	4,618,157	2,743,160
FUND BALANCES					
Restricted	-	-	-	2,299,355	1,935,543
Committed	-	-	-	39,734	95,530
Assigned	-	-	-	-	151,126
Unassigned	(581,312)	(1,044,691)	(1,716,397)	(3,896,196)	(3,085,245)
Total Fund Balances	(581,312)	(1,044,691)	(1,716,397)	(1,557,107)	(903,046)
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	$ 117,140	$ 892,231	$ 468,101	$ 5,724,066	$ 6,552,392

CITY OF MENASHA, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Special Revenue						
	Housing Rehab	Community Development Block Grant	Marina Operations	Strong Neighborhoods Program	Park Development	Recycling	Library Endowment
REVENUES							
Taxes	$ -	$ -	$ -	$ -	$ -	$ 342,187	$ -
Special Assessments	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	70,335	-
Licenses and Permits	-	-	-	-	15,950	-	-
Public Charges for Services	-	-	158,937	-	-	5,584	-
Intergovernmental Charges for Services	-	-	-	-	-	96	-
Miscellaneous	1,220	52,993	-	50	8,689	10,495	89,955
Total Revenues	1,220	52,993	158,937	50	24,639	428,697	89,955
EXPENDITURES							
Current:							
General Government	-	-	-	-	-	-	-
Public Safety	-	-	-	-	-	-	-
Public Works	-	-	-	-	-	462,516	-
Health and Human Services	-	-	-	-	-	-	-
Culture and Recreation	-	-	166,333	-	-	-	41,510
Conservation and Development	10,000	-	-	28,766	-	-	-
Capital Outlay	-	-	-	-	-	-	-
Total Expenditures	10,000	-	166,333	28,766	-	462,516	41,510
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(8,780)	52,993	(7,396)	(28,716)	24,639	(33,819)	48,445
OTHER FINANCING SOURCES (USES)							
Transfers In	-	-	-	-	-	-	-
Transfers Out	-	-	(5,000)	-	-	-	-
Total Other Financing Sources (Uses)	-	-	(5,000)	-	-	-	-
NET CHANGE IN FUND BALANCES	(8,780)	52,993	(12,396)	(28,716)	24,639	(33,819)	48,445
Fund Balances - Beginning of Year, as Originally Reported	22,121	558,839	(98,784)	631,453	193,817	73,553	477,023
Change Within Financial Reporting Entity Major to Nonmajor Fund	-	-	-	-	-	-	-
Fund Balances - Beginning of Year, as Adjusted	22,121	558,839	(98,784)	631,453	193,817	73,553	477,023
FUND BALANCES - END OF YEAR	$ 13,341	$ 611,832	$ (111,180)	$ 602,737	$ 218,456	$ 39,734	$ 525,468

CITY OF MENASHA, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Special Revenue						
	Hattie Minor Scholarship	Public Safety Donations	Park and Recreation Donations	Menasha 2000	Senior Center Fundraising	Local Fiscal Recovery Funds	EPA Brownfield
REVENUES							
Taxes	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Special Assessments	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	200,869	124,993
Licenses and Permits	-	-	-	-	-	-	-
Public Charges for Services	-	-	-	-	-	-	-
Intergovernmental Charges for Services	-	-	-	-	-	-	-
Miscellaneous	583	12,528	20,849	-	9,214	5,646	-
Total Revenues	583	12,528	20,849	-	9,214	206,515	124,993
EXPENDITURES							
Current:							
General Government	-	-	-	-	-	169,901	-
Public Safety	-	6,209	-	-	-	-	-
Public Works	-	-	-	-	-	-	-
Health and Human Services	-	-	-	-	751	-	-
Culture and Recreation	1,000	-	-	-	-	-	-
Conservation and Development	-	-	11,825	-	-	-	124,248
Capital Outlay	-	-	5,346	-	-	202,958	-
Total Expenditures	1,000	6,209	17,171	-	751	372,859	124,248
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(417)	6,319	3,678	-	8,463	(166,344)	745
OTHER FINANCING SOURCES (USES)							
Transfers In	-	3,000	-	-	-	-	-
Transfers Out	-	-	-	-	-	-	-
Total Other Financing Sources (Uses)	-	3,000	-	-	-	-	-
NET CHANGE IN FUND BALANCES	(417)	9,319	3,678	-	8,463	(166,344)	745
Fund Balances - Beginning of Year, as Originally Reported	14,232	36,797	79,735	5,079	9,221	166,344	(745)
Change Within Financial Reporting Entity Major to Nonmajor Fund	-	-	-	-	-	-	-
Fund Balances - Beginning of Year, as Adjusted	14,232	36,797	79,735	5,079	9,221	166,344	(745)
FUND BALANCES - END OF YEAR	$ 13,815	$ 46,116	$ 83,413	$ 5,079	$ 17,684	$ -	$ -

CITY OF MENASHA, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Capital Projects			
	Tax Incremental District No. 4	Tax Incremental District No. 7	Tax Incremental District No. 8	Tax Incremental District No. 10
REVENUES				
Taxes	$ 99,149	$ 146,396	$ 84,301	$ 71,874
Special Assessments	-	-	-	-
Intergovernmental	25,635	-	832	42,710
Licenses and Permits	-	-	-	-
Public Charges for Services	-	-	-	-
Intergovernmental Charges for Services	-	-	-	-
Miscellaneous	53,709	4,001	4,069	2,753
Total Revenues	178,493	150,397	89,202	117,337
EXPENDITURES				
Current:				
General Government	-	150	-	-
Public Safety	-	-	-	-
Public Works	-	-	-	-
Health and Human Services	-	-	-	-
Culture and Recreation	7,000	-	-	-
Conservation and Development	78,580	-	150	17,141
Capital Outlay	-	-	-	35,972
Total Expenditures	85,580	150	150	53,113
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	92,913	150,247	89,052	64,224
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	-	-
Transfers Out	(37,651)	(111,521)	(71,787)	(10,485)
Total Other Financing Sources (Uses)	(37,651)	(111,521)	(71,787)	(10,485)
NET CHANGE IN FUND BALANCES	55,262	38,726	17,265	53,739
Fund Balances - Beginning of Year, as Originally Reported	(55,260)	(481,344)	64,501	25,909
Change Within Financial Reporting Entity Major to Nonmajor Fund	-	-	-	-
Fund Balances - Beginning of Year, as Adjusted	(55,260)	(481,344)	64,501	25,909
FUND BALANCES - END OF YEAR	$ 2	$ (442,618)	$ 81,766	$ 79,648

CITY OF MENASHA, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Capital Projects			Totals	
	Tax Incremental District No. 11	Tax Incremental District No. 12	Tax Incremental District No. 13	2025	2024
REVENUES					
Taxes	$ 220,937	$ 1,512,273	$ -	$ 2,477,117	$ 779,496
Special Assessments	-	27,026	-	27,026	-
Intergovernmental	643	8,963	51,894	526,874	371,525
Licenses and Permits	-	-	-	15,950	14,300
Public Charges for Services	-	-	-	164,521	202,735
Intergovernmental Charges for Services	-	-	-	96	6,083
Miscellaneous	-	2,197	-	278,951	700,820
Total Revenues	221,580	1,550,459	51,894	3,490,535	2,074,959
EXPENDITURES					
Current:					
General Government	-	163	-	170,214	1,896
Public Safety	-	-	-	6,209	14,842
Public Works	-	20,485	-	483,001	415,291
Health and Human Services	-	-	-	751	610
Culture and Recreation	-	-	-	215,843	211,510
Conservation and Development	7,245	477,802	85,617	841,374	666,813
Capital Outlay	2,400	2,936	-	249,612	474,205
Total Expenditures	9,645	501,386	85,617	1,967,004	1,785,167
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	211,935	1,049,073	(33,723)	1,523,531	289,792
OTHER FINANCING SOURCES (USES)					
Transfers In	-	-	-	3,000	41,471
Transfers Out	(71,215)	(91,450)	(70,480)	(469,589)	(385,179)
Total Other Financing Sources (Uses)	(71,215)	(91,450)	(70,480)	(466,589)	(343,708)
NET CHANGE IN FUND BALANCES	140,720	957,623	(104,203)	1,056,942	(53,916)
Fund Balances - Beginning of Year, as Originally Reported	(722,032)	-	(1,612,194)	(611,735)	(849,130)
Change Within Financial Reporting Entity Major to Nonmajor Fund	-	(2,002,314)	-	(2,002,314)	-
Fund Balances - Beginning of Year, as Adjusted	(722,032)	(2,002,314)	(1,612,194)	(2,614,049)	(849,130)
FUND BALANCES - END OF YEAR	$ (581,312)	$ (1,044,691)	$ (1,716,397)	$ (1,557,107)	$ (903,046)

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – HOUSING REHAB
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ -	$ -	$ 1,220	$ 1,220	$ -
EXPENDITURES					
Current:					
Conservation and Development	10,000	10,000	10,000	-	-
NET CHANGE IN FUND BALANCE	(10,000)	(10,000)	(8,780)	1,220	-
Fund Balance - Beginning of Year	22,121	22,121	22,121	-	22,121
FUND BALANCE - END OF YEAR	$ 12,121	$ 12,121	$ 13,341	$ 1,220	$ 22,121

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – COMMUNITY DEVELOPMENT BLOCK GRANT
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ 42,000	$ 42,000	$ 52,993	$ 10,993	$ 87,858
EXPENDITURES					
Current:					
Conservation and Development	64,050	64,050	-	64,050	24,241
NET CHANGE IN FUND BALANCE	(22,050)	(22,050)	52,993	75,043	63,617
Fund Balance - Beginning of Year	558,839	558,839	558,839	-	495,222
FUND BALANCE - END OF YEAR	$ 536,789	$ 536,789	$ 611,832	$ 75,043	$ 558,839

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – MARINA OPERATIONS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Public Charges for Services	$ 198,900	$ 198,900	$ 158,937	$ (39,963)	$ 184,873
EXPENDITURES					
Current:					
Culture and Recreation	229,342	229,342	166,333	63,009	157,365
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(30,442)	(30,442)	(7,396)	23,046	27,508
OTHER FINANCING USES					
Transfers Out	(5,000)	(5,000)	(5,000)	-	(5,000)
NET CHANGE IN FUND BALANCE	(35,442)	(35,442)	(12,396)	23,046	22,508
Fund Balance - Beginning of Year	(98,784)	(98,784)	(98,784)	-	(121,292)
FUND BALANCE - END OF YEAR	$ (134,226)	$ (134,226)	$ (111,180)	$ 23,046	$ (98,784)

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – STRONG NEIGHBORHOODS PROGRAM
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ -	$ -	$ 50	$ 50	$ 15,367
EXPENDITURES					
Current:					
Conservation and Development	651,500	651,500	28,766	622,734	102,603
NET CHANGE IN FUND BALANCE	(651,500)	(651,500)	(28,716)	622,784	(87,236)
Fund Balance - Beginning of Year	631,453	631,453	631,453	-	718,689
FUND BALANCE - END OF YEAR	$ (20,047)	$ (20,047)	$ 602,737	$ 622,784	$ 631,453

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – PARK DEVELOPMENT
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Licenses and Permits	$ 10,000	$ 10,000	$ 15,950	$ 5,950	$ 7,700
Miscellaneous	1,626,000	1,626,000	8,689	(1,617,311)	9,732
Total Revenues	1,636,000	1,636,000	24,639	(1,611,361)	17,432
EXPENDITURES					
Current:					
Culture and Recreation	945,000	945,000	-	945,000	-
NET CHANGE IN FUND BALANCE	691,000	691,000	24,639	(666,361)	17,432
Fund Balance - Beginning of Year	193,817	193,817	193,817	-	176,385
FUND BALANCE - END OFYEAR	$ 884,817	$ 884,817	$ 218,456	$ (666,361)	$ 193,817

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – RECYCLING
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 342,187	$ 342,187	$ 342,187	$ -	$ 351,458
Intergovernmental	70,400	70,400	70,335	(65)	70,399
Public Charges for Services	5,200	5,200	5,584	384	5,795
Intergovernmental Charges for Services	6,000	6,000	96	(5,904)	20
Miscellaneous	8,500	8,500	10,495	1,995	10,970
Total Revenues	432,287	432,287	428,697	(3,590)	438,642
EXPENDITURES					
Current:					
Public Works	477,286	477,286	462,516	14,770	460,619
NET CHANGE IN FUND BALANCE	(44,999)	(44,999)	(33,819)	11,180	(21,977)
Fund Balance - Beginning of Year	73,553	73,553	73,553	-	95,530
FUND BALANCE - END OF YEAR	$ 28,554	$ 28,554	$ 39,734	$ 11,180	$ 73,553

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – LIBRARY ENDOWMENT
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ 45,000	$ 45,000	$ 89,955	$ 44,955	$ 86,311
EXPENDITURES					
Current:					
Culture and recreation	30,000	30,000	41,510	(11,510)	14,441
NET CHANGE IN FUND BALANCE	15,000	15,000	48,445	33,445	71,870
Fund Balance - Beginning of Year	477,023	477,023	477,023	-	405,153
FUND BALANCE - END OF YEAR	$ 492,023	$ 492,023	$ 525,468	$ 33,445	$ 477,023

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – HATTIE MINOR SCHOLARSHIP
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ 500	$ 500	$ 583	$ 83	$ 741
EXPENDITURES					
Current:					
Culture and Recreation	500	500	1,000	(500)	500
NET CHANGE IN FUND BALANCE	-	-	(417)	(417)	241
Fund Balance - Beginning of Year	14,232	14,232	14,232	-	13,991
FUND BALANCE - END OF YEAR	$ 14,232	$ 14,232	$ 13,815	$ (417)	$ 14,232

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – PUBLIC SAFETY DONATIONS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ 11,500	$ 11,500	$ 12,528	$ 1,028	$ 6,203
EXPENDITURES					
Current:					
Public Safety	10,800	10,800	6,209	4,591	6,837
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	700	700	6,319	5,619	(634)
OTHER FINANCING SOURCES					
Transfers In	3,000	3,000	3,000	-	3,000
NET CHANGE IN FUND BALANCE	3,700	3,700	9,319	5,619	2,366
Fund Balance - Beginning of Year	36,797	36,797	36,797	-	34,431
FUND BALANCE - END OF YEAR	$ 40,497	$ 40,497	$ 46,116	$ 5,619	$ 36,797

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – PARK AND RECREATION DONATIONS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ 26,500	$ 26,500	$ 20,849	$ (5,651)	$ 422,877
EXPENDITURES					
Current:					
Culture and Recreation	500	500	-	500	45
Conservation and Development	15,600	15,600	11,825	3,775	24,680
Capital Outlay	75,000	75,000	5,346	69,654	402,097
Total Expenditures	91,100	91,100	17,171	73,929	426,822
NET CHANGE IN FUND BALANCE	(64,600)	(64,600)	3,678	68,278	(3,945)
Fund Balance - Beginning of Year	79,735	79,735	79,735	-	83,680
FUND BALANCE - END OF YEAR	$ 15,135	$ 15,135	$ 83,413	$ 68,278	$ 79,735

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – NEIGHBORHOOD IMPROVEMENT GRANT
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Intergovernmental	$ -	$ -	$ -	$ -	$ 2,074,000
Miscellaneous	-	-	-	-	16,251
Total Revenues	-	-	-	-	2,090,251
EXPENDITURES					
Current:					
Capital Outlay	-	-	-	-	2,073,962
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	-	-	-	16,289
OTHER FINANCING SOURCES (USES)					
Transfers out	-	-	-	-	(16,289)
NET CHANGE IN FUND BALANCE	-	-	-	-	-
Fund Balance - Beginning of Year	-	-	-	-	-
FUND BALANCE - END OF YEAR	$ -	$ -	$ -	$ -	$ -

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – MENASHA 2000
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ -	$ -	$ -	$ -	$ -
Total Revenues	-	-	-	-	-
EXPENDITURES					
Current:					
Health and Human Services	-	-	-	-	-
Total Expenditures	-	-	-	-	-
Fund Balance - Beginning of Year	5,079	5,079	5,079	-	5,079
FUND BALANCE - END OF YEAR	$ 5,079	$ 5,079	$ 5,079	$ -	$ 5,079

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – SENIOR CENTER FUNDRAISING
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Miscellaneous	$ 3,000	$ 3,000	$ 9,214	$ 6,214	$ 4,618
EXPENDITURES					
Current:					
Health and Human Services	1,000	1,000	751	249	1,060
NET CHANGE IN FUND BALANCE	2,000	2,000	8,463	6,463	3,558
Fund Balance - Beginning of Year	9,221	9,221	9,221	-	5,663
FUND BALANCE - END OF YEAR	$ 11,221	$ 11,221	$ 17,684	$ 6,463	$ 9,221

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – LOCAL FISCAL RECOVERY FUNDS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Intergovernmental	$ -	$ -	$ 200,869	$ 200,869	$ 1,403,283
Miscellaneous	-	-	5,646	5,646	77,841
Total Revenues	-	-	206,515	206,515	1,481,124
EXPENDITURES					
Current:					
General Government	126,312	126,312	169,901	(43,589)	1,623
Culture and recreation	-	-	202,958	(202,958)	1,403,283
Total Expenditures	126,312	126,312	372,859	(246,547)	1,404,906
NET CHANGE IN FUND BALANCE	(126,312)	(126,312)	(166,344)	(40,032)	76,218
Fund Balance - Beginning of Year	166,344	166,344	166,344	-	90,126
FUND BALANCE - END OF YEAR	$ 40,032	$ 40,032	$ -	$ (40,032)	$ 166,344

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – EPA BROWNFIELD
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Intergovernmental	$ 219,590	$ 219,590	$ 124,993	$ (94,597)	$ 41,117
EXPENDITURES					
Current:					
Conservation and Development	219,590	219,590	124,248	95,342	41,862
NET CHANGE IN FUND BALANCE	-	-	745	745	(745)
Fund Balance - Beginning of Year	(745)	(745)	(745)	-	-
FUND BALANCE - END OF YEAR	$ (745)	$ (745)	$ -	$ 745	$ (745)

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – TAX INCREMENTAL DISTRICT NO. 4
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 102,708	$ 102,708	$ 99,149	$ (3,559)	$ 122,278
Intergovernmental	2,585	2,585	25,635	23,050	2,585
Miscellaneous	200	200	53,709	53,509	248
Total Revenues	105,493	105,493	178,493	73,000	125,111
EXPENDITURES					
Current:					
Culture and recreation	-	-	7,000	(7,000)	-
Conservation and Development	150	150	78,580	(78,430)	150
Total Expenditures	150	150	85,580	(85,430)	150
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	105,343	105,343	92,913	(12,430)	124,961
OTHER FINANCING USES					
Transfers Out	-	-	(37,651)	(37,651)	-
NET CHANGE IN FUND BALANCE	105,343	105,343	55,262	(50,081)	124,961
Fund Balance - Beginning of Year	(55,260)	(55,260)	(55,260)	-	(180,221)
FUND BALANCE - END OF YEAR	$ 50,083	$ 50,083	$ 2	$ (50,081)	$ (55,260)

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – TAX INCREMENTAL DISTRICT NO. 7
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 151,652	$ 151,652	$ 146,396	$ (5,256)	$ 145,963
Miscellaneous	4,000	4,000	4,001	1	4,000
Total Revenues	155,652	155,652	150,397	(5,255)	149,963
EXPENDITURES					
Current:					
General Government	150	150	150	-	150
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	155,502	155,502	150,247	(5,255)	149,813
OTHER FINANCING USES					
Transfers Out	(111,508)	(111,508)	(111,521)	(13)	(111,523)
NET CHANGE IN FUND BALANCE	43,994	43,994	38,726	(5,268)	38,290
Fund Balance - Beginning of Year	(481,344)	(481,344)	(481,344)	-	(519,634)
FUND BALANCE - END OF YEAR	$ (437,350)	$ (437,350)	$ (442,618)	$ (5,268)	$ (481,344)

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – TAX INCREMENTAL DISTRICT NO. 8
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 87,327	$ 87,327	$ 84,301	$ (3,026)	$ 96,958
Intergovernmental	-	-	832	832	-
Miscellaneous	2,000	2,000	4,069	2,069	3,334
Total Revenues	89,327	89,327	89,202	(125)	100,292
EXPENDITURES					
Current:					
Conservation and Development	150	150	150	-	149
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	89,177	89,177	89,052	(125)	100,143
OTHER FINANCING USES					
Transfers Out	(71,821)	(71,821)	(71,787)	34	(71,771)
NET CHANGE IN FUND BALANCE	17,356	17,356	17,265	(91)	28,372
Fund Balance - Beginning of Year	64,501	64,501	64,501	-	36,129
FUND BALANCE - END OF YEAR	$ 81,857	$ 81,857	$ 81,766	$ (91)	$ 64,501

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – TAX INCREMENTAL DISTRICT NO. 10
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 74,455	$ 74,455	$ 71,874	$ (2,581)	$ 107,130
Intergovernmental	15,694	15,694	42,710	27,016	15,694
Miscellaneous	500	500	2,753	2,253	1,366
Total Revenues	90,649	90,649	117,337	26,688	124,190
EXPENDITURES					
Current:					
Conservation and Development	19,751	19,751	17,141	2,610	14,419
Capital Outlay	400	400	35,972	(35,572)	14,220
Total Expenditures	20,151	20,151	53,113	(32,962)	28,639
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	70,498	70,498	64,224	(6,274)	95,551
OTHER FINANCING USES					
Transfers Out	(10,485)	(10,485)	(10,485)	-	(10,485)
NET CHANGE IN FUND BALANCE	60,013	60,013	53,739	(6,274)	85,066
Fund Balance - Beginning of Year	25,909	25,909	25,909	-	(59,157)
FUND BALANCE - END OF YEAR	$ 85,922	$ 85,922	$ 79,648	$ (6,274)	$ 25,909

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – TAX INCREMENTAL DISTRICT NO. 11
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 228,868	$ 228,868	$ 220,937	$ (7,931)	$ 160,505
Intergovernmental	368	368	643	275	368
Total Revenues	229,236	229,236	221,580	(7,656)	160,873
EXPENDITURES					
Current:					
Conservation and Development	10,565	10,565	7,245	3,320	8,110
Capital Outlay	1,444,350	1,444,350	2,400	1,441,950	70,763
Total Expenditures	1,554,915	1,554,915	9,645	1,545,270	78,873
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,325,679)	(1,325,679)	211,935	1,537,614	82,000
OTHER FINANCING USES					
Transfers Out	(71,215)	(71,215)	(71,215)	-	(71,215)
NET CHANGE IN FUND BALANCE	(1,396,894)	(1,396,894)	140,720	1,537,614	10,785
Fund Balance - Beginning of Year	(722,032)	(722,032)	(722,032)	-	(732,817)
FUND BALANCE - END OF YEAR	$ (2,118,926)	$ (2,118,926)	$ (581,312)	$ 1,537,614	$ (722,032)

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – TAX INCREMENTAL DISTRICT NO. 12
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 1,936,624	$ 1,936,624	$ 1,512,273	$ (424,351)	$ 1,482,160
Special assessments	35,500	35,500	27,026	(8,474)	-
Intergovernmental	3,154	3,154	8,963	5,809	67,212
Miscellaneous	-	-	2,197	2,197	111
Total Revenues	1,975,278	1,975,278	1,550,459	(424,819)	1,549,483
EXPENDITURES					
Current:					
General Government	100	100	163	(63)	100
Public Works	20,920	20,920	20,485	435	19,104
Conservation and Development	834,330	834,330	477,802	356,528	860,706
Capital Outlay	3,000	3,000	2,936	64	2,475
Total Expenditures	858,350	858,350	501,386	356,964	882,385
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	1,116,928	1,116,928	1,049,073	(67,855)	667,098
OTHER FINANCING USES					
Transfers Out	(91,450)	(91,450)	(91,450)	-	(93,250)
NET CHANGE IN FUND BALANCE	1,025,478	1,025,478	957,623	(67,855)	573,848
Fund Balance - Beginning of Year	(2,002,314)	(2,002,314)	(2,002,314)	-	(2,576,162)
FUND BALANCE - END OF YEAR	$ (976,836)	$ (976,836)	$ (1,044,691)	$ (67,855)	$ (2,002,314)

CITY OF MENASHA, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – TAX INCREMENTAL DISTRICT NO. 13
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	Budget			Variance Final Budget - Positive	2024
	Original	Final	Actual	(Negative)	Actual
REVENUES					
Taxes	$ 583,253	$ 583,253	$ -	$ (583,253)	$ 92,682
Intergovernmental	1,930	1,930	51,894	49,964	1,930
Total Revenues	585,183	585,183	51,894	(533,289)	94,612
EXPENDITURES					
Current:					
Public works	-	-	-	-	13,933
Conservation and Development	1,012,700	1,012,700	85,617	927,083	52,674
Capital Outlay	-	-	-	-	97,595
Total Expenditures	1,012,700	1,012,700	85,617	927,083	164,202
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(427,517)	(427,517)	(33,723)	393,794	(69,590)
OTHER FINANCING USES					
Transfers Out	(70,480)	(70,480)	(70,480)	-	(70,480)
NET CHANGE IN FUND BALANCE	(497,997)	(497,997)	(104,203)	393,794	(140,070)
Fund Balance - Beginning of Year	(1,612,194)	(1,612,194)	(1,612,194)	-	(1,472,124)
FUND BALANCE - END OF YEAR	$ (2,110,191)	$ (2,110,191)	$ (1,716,397)	$ 393,794	$ (1,612,194)

Internal service funds are used to account for the financing of goods or services provided by one department to other departments of the City, or to other governmental units, on a cost reimbursement basis. The City utilizes internal service funds to record financial transactions pertaining to the following activities:

City Garage

To account for services provided to other City departments by the Department of Public Works.

Property and Liability Insurance

To account for funds held by the City, generated by charges to other City departments, to finance property and liability claims against the City.

Health Insurance HRA

To account for funds held by the City generated by charges to City departments to finance deductibles of City employees, retirees, and their dependents in accordance with the City's health insurance plan.

Dental Insurance

To account for funds held by the City generated by charges to other City departments, employees, and retirees, to finance dental claims of City employees, retirees, and their dependents.

Information Technology

To account for services provided to other City departments by the information technology department.

Postemployment Sick Benefits

To account for funds held by the City generated by charges to other City departments, employees, and retirees to finance postemployment sick benefit payments of City retirees.

CITY OF MENASHA, WISCONSIN
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2024)

	City Garage	Property and Liability Insurance	Health Insurance HRA	Dental Insurance	Information Technology	Postemployment Sick Benefits	Totals 2025	Totals 2024
ASSETS								
Current Assets:								
Cash and Investments	$ 174,474	$ 23,026	$ 77,057	$ 173,567	$ -	$ 46,876	$ 495,000	$ 268,785
Receivables:								
Accounts	370	5,874	10,997	-	450	-	17,691	17,987
Due from Other Governments	-	-	-	-	30,000	-	30,000	-
Inventories and Prepaid Items	-	-	-	-	12,732	-	12,732	27,510
Total Current Assets	174,844	28,900	88,054	173,567	43,182	46,876	555,423	314,282
Capital Assets:								
Nondepreciable	259,483	-	-	-	-	-	259,483	44,216
Depreciable	4,211,415	-	-	-	207,208	-	4,418,623	4,626,914
Total Capital Assets	4,470,898	-	-	-	207,208	-	4,678,106	4,671,130
Total Assets	4,645,742	28,900	88,054	173,567	250,390	46,876	5,233,529	4,985,412
LIABILITIES								
Current Liabilities:								
Accounts Payable	21,303	8,781	65,968	-	823	-	96,875	98,466
Accrued and Other Current Liabilities	14,861	-	14,170	-	4,623	-	33,654	29,953
Due to Other Funds	-	-	-	-	21,773	-	21,773	65,309
Total Current Liabilities	36,164	8,781	80,138	-	27,219	-	152,302	193,728
Long-term obligations, less current portion								
Subscription Payable	-	-	-	-	73,238	-	73,238	-
Total liabilities	36,164	8,781	80,138	-	100,457	-	225,540	193,728
DEFERRED INFLOWS OF RESOURCES								
Special Charges on Subsequent Year Tax Roll	-	-	-	-	30,000	-	30,000	-
NET POSITION								
Net Investment in Capital Assets	4,470,898	-	-	-	133,970	-	4,604,868	4,671,130
Restricted:								
Information Technology Projects	-	-	-	-	-	-	-	42,000
Unrestricted	138,680	20,119	7,916	173,567	(14,037)	46,876	373,121	78,554
Total Net Position	$ 4,609,578	$ 20,119	$ 7,916	$ 173,567	$ 119,933	$ 46,876	$ 4,977,989	$ 4,791,684

CITY OF MENASHA, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	City Garage	Property and Liability Insurance	Health Insurance HRA	Dental Insurance	Information Technology	Postemployment Sick Benefits	Totals 2025	Totals 2024
OPERATING REVENUES								
Charges for Services	$ 1,869,341	$ 201,344	$ 50,365	$ 150,398	$ 537,000	$ -	$ 2,808,448	$ 2,724,650
Other	-	-	-	-	-	82,775	82,775	344,419
Total Operating Revenues	1,869,341	201,344	50,365	150,398	537,000	82,775	2,891,223	3,069,069
OPERATING EXPENSES								
Operation and Maintenance	1,287,455	5,201	31,452	7,770	549,556	1,669	1,883,103	1,826,451
Insurance Payments and Claims	-	200,879	10,997	126,717	-	-	338,593	284,975
Depreciation	457,954	-	-	-	38,035	-	495,989	458,761
Total Operating Expenses	1,745,409	206,080	42,449	134,487	587,591	1,669	2,717,685	2,570,187
OPERATING INCOME (LOSS)	123,932	(4,736)	7,916	15,911	(50,591)	81,106	173,538	498,882
NONOPERATING REVENUES								
Interest Income	1,851	-	-	-	-	-	1,851	2,153
Gain on Disposal of Capital Assets	(25,420)	-	-	-	-	-	(25,420)	50,771
Total Nonoperating Revenues	(23,569)	-	-	-	-	-	(23,569)	52,924
Income (Loss) before Transfers	100,363	(4,736)	7,916	15,911	(50,591)	81,106	149,969	551,806
Transfers In	-	-	-	-	36,336	-	36,336	-
CHANGE IN NET POSITION	100,363	(4,736)	7,916	15,911	(14,255)	81,106	186,305	551,806
Net Position - Beginning of Year	4,509,215	24,855	-	157,656	134,188	(34,230)	4,791,684	4,239,878
NET POSITION - END OF YEAR	$ 4,609,578	$ 20,119	$ 7,916	$ 173,567	$ 119,933	$ 46,876	$ 4,977,989	$ 4,791,684

CITY OF MENASHA, WISCONSIN
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	City Garage	Property and Liability Insurance	Health Insurance HRA	Dental Insurance	Information Technology	Postemployment Sick Benefits	Totals 2025	Totals 2024
CASH FLOWS FROM OPERATING ACTIVITIES								
Cash Received From Customers	$ 7,808	$ 206,569	$ 46,256	$ 150,398	$ (450)	$ 48,545	$ 459,126	$ 933,333
Cash Received From City	1,861,163	-	-	-	558,773	-	2,419,936	2,105,724
Cash Paid for Employee Wages and Benefits	(537,331)	2	(11,339)	(126,717)	(196,469)	-	(871,854)	(822,273)
Cash Paid to Suppliers	(745,572)	(197,301)	(36,591)	(7,770)	(344,051)	(1,669)	(1,332,954)	(1,274,073)
Net Cash Provided (Used) by Operating Activities	586,068	9,270	(1,674)	15,911	17,803	46,876	674,254	942,711
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES								
Due To/From Other Funds	(31,079)	-	-	-	-	-	(31,079)	(62,478)
Transfer In (Out)	-	-	-	-	36,336	-	36,336	-
Net Cash Provided (Used) by Noncapital Financing Activities	(31,079)	-	-	-	36,336	-	5,257	(62,478)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Acquisition of Capital Assets	(356,946)	-	-	-	(146,019)	-	(502,965)	(884,186)
Sale of Capital Assets	(25,420)	-	-	-	-	-	(25,420)	50,771
Subscription Issuances	-	-	-	-	109,683	-	109,683	-
Principal Paid on Subscription Liability	-	-	-	-	(36,445)	-	(36,445)	-
Net Cash Provided (Used) by Capital and Related Financing Activities	(382,366)	-	-	-	(72,781)	-	(455,147)	(833,415)
CASH FLOWS FROM INVESTING ACTIVITIES								
Interest Received	1,851	-	-	-	-	-	1,851	2,153
CHANGE IN CASH AND CASH EQUIVALENTS	174,474	9,270	(1,674)	15,911	(18,642)	46,876	226,215	48,971
Cash and Cash Equivalents - Beginning of Year	-	13,756	78,731	157,656	18,642	-	268,785	219,814
CASH AND CASH EQUIVALENTS - END OF YEAR	$ 174,474	$ 23,026	$ 77,057	$ 173,567	$ -	$ 46,876	$ 495,000	$ 268,785

CITY OF MENASHA, WISCONSIN
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2025
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024)

	City Garage	Property and Liability Insurance	Health Insurance HRA	Dental Insurance	Information Technology	Postemployment Sick Benefits	Totals 2025	Totals 2024
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES								
Operating Income (Loss)	$ 123,932	$ (4,736)	$ 7,916	$ 15,911	$ (50,591)	$ 81,106	$ 173,538	$ 498,882
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:								
Depreciation	457,954	-	-	-	38,035	-	495,989	458,761
Change in Operating Assets and Liabilities:								
Accounts Receivables	(370)	5,225	(4,109)	-	(450)	-	296	(6,857)
Inventories and Prepaid Items	480	-	-	-	14,298	-	14,778	(14,111)
Accounts Payable	646	8,781	(5,139)	-	(5,879)	-	(1,591)	27,027
Accrued Liabilities	3,426	-	(342)	-	617	-	3,701	2,164
Due to Other Funds	-	-	-	-	21,773	(34,230)	(12,457)	(23,155)
Net Cash Provided (Used) by Operating Activities	$ 586,068	$ 9,270	$ (1,674)	$ 15,911	$ 17,803	$ 46,876	$ 674,254	$ 942,711

CITY OF MENASHA, WISCONSIN
SCHEDULE OF SETTLEMENT OF DHS COST REIMBURSEMENT AWARD
PUBLIC HEALTH DEPARTMENT
YEAR ENDED DECEMBER 31, 2025

	BIOT PLAN 24-25 100-0918	BIOT PLAN 25-26 100-0918	PH INFRASTRUCTURE 22-25 100-0926	PH INFRASTRUCTURE 25-27 100-0926	MCH 25 100-0915	IMMUNIZATION 25 100-0914	IMMUNIZATION 25-26 100-0914
DHS identification number	155015	155015	155820	155820	159320	155020	155020
Grant Award	$ 32,715	$ 32,715	$ 40,783	$ 60,207	$ 9,084	$ 4,061	$ 8,887
Award period	7/1/24-6/30/25	7/1/25-6/30/26	12/1/22-11/30/25	12/1/25-11/30/27	01/01/25-12/31/25	01/01/25-6/30/25	07/01/25-12/31/25
Period of award within audit period	1/1/25-6/30/25	7/1/25-12/31/25	1/1/25-11/30/25	12/1/25-12/31/25	1/1/25-12/31/25	1/1/25-6/30/25	7/1/25-12/31/25
Expenditures reported to DHS for payment	$ 16,978	$ 15,889	$ 23,558	$ 1,220	$ 9,084	$ 4,061	$ 4,137
Actual allowable costs of award							
Program expenses							
Other salaries and wages	$ 17,357	$9,970	$24,986	$935	$6,940	$2,970	$3,468
Pension plan contributions	707	693	741	65	483	206	241
Other employee benefits	2,750	2,226	2,614	220	1,661	636	428
Other costs	3,352	3,000	9,532	-	-	249	-
Total program expenses	$24,166	$15,889	$37,873	$1,220	$9,084	$4,061	$4,137
Less program revenue and other offsets to costs	-	-	-	-	-	-	-
Total allowable costs	$ 24,166	$ 15,889	$ 37,873	$ 1,220	$ 9,084	$ 4,061	$ 4,137

CITY OF MENASHA, WISCONSIN
SCHEDULE OF SETTLEMENT OF DHS COST REIMBURSEMENT AWARD
PUBLIC HEALTH DEPARTMENT (CONTINUED)
YEAR ENDED DECEMBER 31, 2025

	CHILDHDLEAD 25 100-0913	COMMUNICABLE 24-25 100-0910	COMMUNICABLE 25-26 100-0910	PREVENTION 23-25 100-0906	PREVENTION 24-26 100-0906	IMM COVID SUPP 21-24 100-0921	ARPA COV RECOV 25 100-0925
DHS identification number	157720	155800	155800	159220	159220	155809	155811
Grant Award	$ 3,117	$ 3,260	$ 3,270	$ 5,669	$ 5,632	$ 21,999	$ 92,137
Award period	01/01/25-12/31/25	7/1/24-6/30/25	7/1/25-6/30/26	10/1/23-9/30/25	10/1/24-9/30/26	7/01/24-6/30/25	1/1/25-12/31/25
Period of award within audit period	1/1/25-12/31/25	1/1/25-6/30/25	7/1/25-12/31/25	1/1/25-9/30/25	10/1/25-12/31/25	1/1/25-6/30/25	1/1/25-12/31/25
Expenditures reported to DHS for payment	$ 3,116	$ 1,402	$ 1,661	$ 4,346	$ 1,400	$ 2,910	$ 92,137
Actual allowable costs of award							
Program expenses							
Other salaries and wages	$2,595	$ 1,888	$ 1,339	$ 3,263	$ 1,090	$ 1,986	$ 779
Pension plan contributions	180	73	89	227	76	108	38
Other employee benefits	341	278	287	856	234	310	90
Other costs	-	-	-			940	91,230
Total program expenses	3,116	2,239	1,715	4,346	1,400	3,344	92,137
Less program revenue and other offsets to costs	-	-	-	-	-	-	-
Total allowable costs	$ 3,116	$ 2,239	$ 1,715	$ 4,346	$ 1,400	$ 3,344	$ 92,137

ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS* AND THE *WISCONSIN DEPARTMENT OF HEALTH SERVICES AUDIT GUIDE*

Honorable Mayor and Common Council Members
City of Menasha, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the *Wisconsin Department of Health Services Audit Guide*, issued by the State of Wisconsin, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Menasha, Wisconsin (the City) as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 24, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2025-001 that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the *Wisconsin Department of Health Services Audit Guide.*

City of Menasha, Wisconsin's Response to Finding

Government Auditing Standards and the *Wisconsin Department of Health Services Audit Guide* requires the auditor to perform limited procedures on the City's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and the *Wisconsin Department of Health Services Audit Guide* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Green Bay, Wisconsin
June 24, 2026

FEDERAL AND STATE AWARDS

CITY OF MENASHA, WISCONSIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED DECEMBER 31, 2025

Grantor Agency/Federal Program Title	Federal Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/25	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/25	Total Expenditures	Subrecipient Payment
U.S. DEPARTMENT OF JUSTICE								
Internet Crimes Against Children National Training (ICAC)	16.543	Direct Program	N/A	$ -	$ 1,000	$ -	$ 1,000	$ -
Bullet Proof Vest	16.607	Direct Program	N/A	-	3,072	-	3,072	-
Public Safety Partnership and Community Policing Grants	16.710	Winnebago County, Wisconsin	METHAMPHETAMINE	-	928	-	928	-
Public Safety Partnership and Community Policing Grants	16.710	Winnebago County, Wisconsin	HEROIN	-	2,364	-	2,364	-
Total U.S. Department of Justice				-	7,364	-	7,364	-
U.S. DEPARTMENT OF TREASURY								
COVID 19: Coronavirus State and Local Fiscal Recovery Fund (LFRF)								
COVID 19: Coronavirus LRLF (Health)	21.027	WI Department of Health Services	155811	(47,287)	139,424	-	92,137	-
COVID 19: Coronavirus LRLF	21.027	WI Department of Administration	N/A	200,869	-	-	200,869	-
Total COVID 19: Coronavirus LRLF				153,582	139,424	-	293,006	-
Total U.S. Department of Treasury				153,582	139,424	-	293,006	-
U.S. ENVIRONMENTAL PROTECTION AGENCY								
Capitalization Grants for Drinking Water State Revolving Fund	66.468	WI Department of Administration	Project 4845-22	-	347,123	-	347,123	-
Brownfields Assessment Grant	66.818	Direct Program	EPA-560-F-22-276	-	124,993	-	124,993	-
Total U.S. Environmental Protection Agency				-	472,116	-	472,116	-
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES								
Environmental Public Health and Emergency Response	93.069	WI Department of Health Services	155015	(8,549)	40,192	8,412	40,055	-
Immunization Cooperative Agreements	93.268	WI Department of Health Services	155020	(2,486)	2,486	-	-	-
Immunization Cooperative Agreements	93.268	WI Department of Health Services	155022	-	1,673	2,464	4,137	-
COVID 19: IMM COVID Support 3 Cons.	93.268	WI Department of Health Services	155809	(861)	4,205	-	3,344	-
Total Immunization Cooperative Agreements				(3,347)	8,364	2,464	7,481	-
PH Infrastructure - LHD	93.967	WI Department of Health Services	155820	(2,910)	41,863	4,201	43,154	-
Block Grants for Prevention and Treatment of Substance Abuse	93.991	WI Department of Health Services	159220	(1,324)	5,670	1,400	5,746	-
Maternal and Child Health Services Block Grant to the States	93.994	WI Department of Health Services	159320	(4,425)	11,452	2,057	9,084	-
Total U.S. Department of Health and Human Services				(20,555)	153,403	16,070	101,383	-
Total Federal Awards				$ 133,027	$ 726,445	$ 18,534	$ 878,006	$ -

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

CITY OF MENASHA, WISCONSIN
SCHEDULE OF EXPENDITURES OF STATE AWARDS
YEAR ENDED DECEMBER 31, 2025

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/25	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/25	Total Expenditures	Subrecipient Payment
DEPARTMENT OF NATURAL RESOURCES								
Recycling Grant	370.670	Direct Program	70251	$ -	$ 70,335	$ -	$ 70,335	$ -
DEPARTMENT OF HEALTH SERVICES								
Comm Disease Control & Prevention	435.155800	Direct Program	155800	(1,021)	4,084	891	3,954	-
Lead Poisoning	435.157720	Direct Program	157720	(885)	3,189	812	3,116	-
Total Department of Health Services				(1,906)	7,273	1,703	7,070	-
Total State Programs				$ (1,906)	$ 77,608	$ 1,703	$ 77,405	$ -

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

NOTE 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal and state awards (the "Schedule") includes the federal and state award activity of the City under programs of the federal and state government for the year ended December 31, 2025. The information in this Schedule is presented in accordance with the requirements of *Wisconsin Department of Health Services Guide* issued by Wisconsin Department of Health Services. Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the City's 2025 fund financial statements.

Section I – Summary of Auditors' Results

Financial Statements

1. Type of auditors' report issued: Unmodified

2. Internal control over financial reporting:

   - Material weakness(es) identified? ______ yes ___X___ no

   - Significant deficiency(ies) identified? ___X___ yes ______ none reported

3. Noncompliance material to financial statements or the *Wisconsin Department of Health Services Audit Guide*? ______ yes ___X___ no

Section II – Internal Control over Financial Reporting Findings

2025-001
Preparation of Annual Financial Report

Type of Finding
Significant Deficiency in Internal Control over Financial Reporting

Condition
Current City staff maintains accounting records which reflect the City's financial transactions; however, preparing the City's annual financial report, including note disclosures, and the schedules of expenditures of federal and state awards, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The City contracts with us and our knowledge of applicable accounting principles, financial statement formats, and note disclosures to assist in the preparation of the annual financial report in an efficient manner. The City engages CliftonLarsonAllen, LLP (CLA) to assist in preparing its financial statements and accompanying disclosures and the schedules of expenditures of federal and state awards. However, as independent auditors, CLA cannot be considered part of the City's internal control system. As part of its internal control over preparation of its financial statements, including disclosures, and schedules of expenditures of federal and state awards the City has implemented a comprehensive review procedure to ensure that the financial statements, including disclosures, and schedules of expenditures of federal and state awards are complete and accurate. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the City's activities and operations.

Criteria or Specific Requirement
The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements, including disclosures, or schedules of expenditures of federal and state awards.

Cause
City management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.

Effect
Without our involvement, the City may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.

Repeat Finding
Yes; 2024-001

Section II – Internal Control over Financial Reporting Findings (Continued)

2025-001 (Continued)
Preparation of Annual Financial Report

Recommendation

We recommend the City continue reviewing the annual financial report. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the City is necessary to obtain a complete and adequate understanding of the City's annual financial report.

Views of Responsible Officials

Management believes the cost for additional staff time and training to prepare year-end reports outweigh the benefits to be received. We will continue to review and approve the financial reports prior to issuance.

Section III – Findings and Questioned Costs – State Award Compliance Findings

Our audit did not disclose any matters required to be reported in accordance with *Department of Health Services Audit Guide*.

INDEPENDENT
NETWORK MEMBER